# INDEPENDENT SCHOOL DISTRICT NO. 625 SAINT PAUL, MINNESOTA

Financial Statements and Supplemental Information

Year Ended June 30, 2017 THIS PAGE INTENTIONALLY LEFT BLANK

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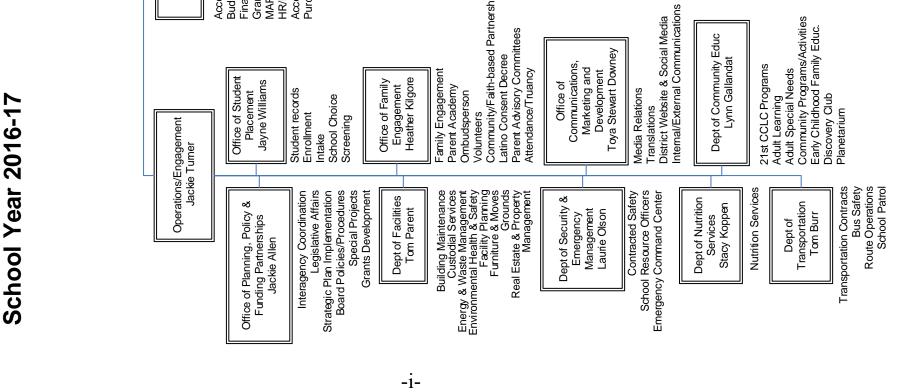
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# **INTRODUCTORY SECTION**

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Saint Paul Public Schools

**Organization Chart** 

Board of Education and Administration as of June 30, 2017

### **BOARD OF EDUCATION**

**Board Position** 

Chairperson Vice Chairperson Treasurer Clerk Director Director Director

#### **ADMINISTRATION**

John Thein Jackie Turner Dr. Kate Wilcox-Harris Marie Schrul Dr. Efe Agbamu Theresa Battle Andrew Collins Lisa Sayles-Adams Idrissa Davis Laurin Cathey Mai Vang Kaohly Her Nancy Cameron

Jon Schumacher

Steve Marchese Mary Vanderwert

John Brodrick

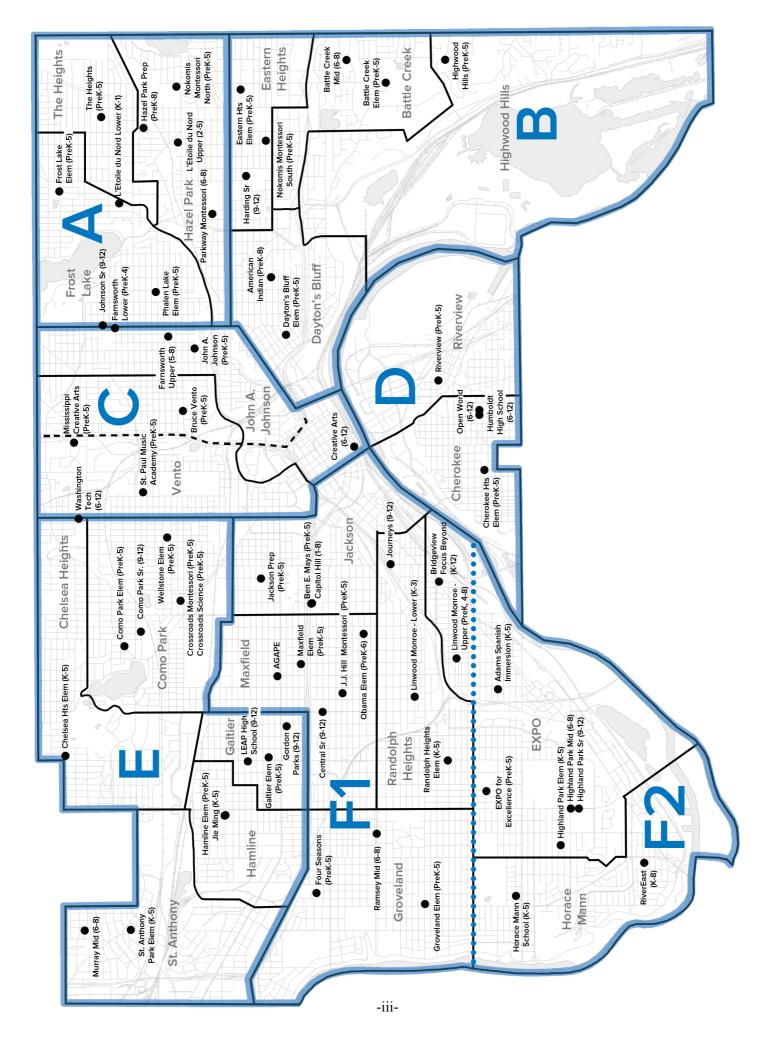
Jeanelle Foster

Zuki Ellis

Chue Vue

Interim Superintendent Chief Engagement Officer Chief Academic Officer Chief Financial Officer Assistant Superintendent Assistant Superintendent Assistant Superintendent Deputy Chief, Technology Services Executive Director Human Resources Executive Assistant to the Superintendent Administrator General Counsel

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# FINANCIAL SECTION

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# **INDEPENDENT AUDITOR'S REPORT**

To the Board of Education and Management of Independent School District No. 625 Saint Paul, Minnesota

### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 625 (the District) as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

### **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

# **OTHER MATTERS**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section and supplemental information, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

# **Prior Year Comparative Information**

We have previously audited the District's 2016 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 22, 2016. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2016 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2017 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosenich & Co., P.A.

Minneapolis, Minnesota December 20, 2017

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# INDEPENDENT SCHOOL DISTRICT NO. 625 SAINT PAUL, MINNESOTA

# Management's Discussion and Analysis June 30, 2017

This section of Independent School District No. 625's (the District) annual financial statements presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2017. Please read it in conjunction with the other components of the District's annual financial statements.

# FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2017 by \$404,451,240 (deficit net position). The District's total net position decreased by \$45,891,796 during the fiscal year ended June 30, 2017.
- Government-wide revenues totaled \$707,146,433 and were \$45,891,796 less than expenses of \$753,038,229.
- The General Fund's total fund balance (under the governmental fund presentation) increased \$2,577,675 from the prior year, compared to a \$11,145,121 decrease planned in the budget.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the annual financial statements consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplemental information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

# **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid. The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

# FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major funds," rather than the District as a whole. The District reports all governmental funds as major funds.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America.

The District maintains the following kinds of funds:

**Governmental Funds** – The District's basic services are included in governmental funds which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

**Proprietary Funds** – The District maintains one type of proprietary fund. The internal service fund is used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service fund to account for the self-insurance activities of the district employees' workers' compensation claims. These services have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

# FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

Table 1Summary Statement of Net Positionas of June 30, 2017 and 2016						
		2017		2016		
Assets						
Current and other assets	\$	405,126,264	\$	330,980,033		
Capital assets, net of depreciation		419,521,864		412,288,191		
Total assets	\$	824,648,128	\$	743,268,224		
Deferred outflows of resources						
Pension plan deferments	\$	136,969,579	\$	60,821,159		
Bond refunding deferments		5,158,721		5,795,366		
Total deferred outflows of resources	\$	142,128,300	\$	66,616,525		
Liabilities						
Current and other liabilities	\$	93,033,673	\$	73,767,222		
Long-term liabilities, including due within one year		1,103,647,301		934,816,700		
Total liabilities	\$	1,196,680,974	\$	1,008,583,922		
Deferred inflows of resources						
Property taxes levied for subsequent year	\$	121,062,906	\$	116,236,866		
Pension plan deferments		53,483,788		43,623,405		
Total deferred inflows of resources	\$	174,546,694	\$	159,860,271		
Net position						
Net investment in capital assets	\$	129,234,015	\$	134,621,788		
Restricted		28,706,188		28,737,311		
Unrestricted		(562,391,443)		(521,918,543)		
Total net position	\$	(404,451,240)	\$	(358,559,444)		

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. The other major factor in determining net position as compared to fund balances is the liability for long-term severance, pension, and other post-employment benefits (OPEB), which impacts the unrestricted portion of net position.

Total net position decreased by \$45,891,796, from current year operating results.

The District's net investment in capital assets decreased from the prior year. The change in this category of net position typically depends on the relationship between the rate at which the District's capital assets are being depreciated, and how that compares to the rate at which the District is repaying the debt issued to purchase or construct those assets. The decrease in unrestricted net position was primarily due to the change in long-term obligations for capital lease, pensions and OPEB. An increase in the District's share of the Public Employees Retirement Association (PERA) and the Saint Paul Teachers Retirement Fund Association (SPTRFA) pension plans also contributed to the changes in deferred outflows/inflows of resources and long-term liabilities.

Table 2Summary Statement of Activitiesfor the Years Ended June 30, 2017 and 2016						
	2017	2016				
Revenues						
Program revenues						
Charges for services	\$ 14,192,342	\$ 13,302,504				
Operating grants and contributions	160,571,270	154,127,912				
Capital grants and contributions	551,721	-				
General revenues						
Property taxes	144,899,429	138,881,586				
General grants and aids	382,715,656	384,037,277				
Investment earnings	4,216,015	1,709,678				
Total revenues	707,146,433	692,058,957				
Expenses						
Administration	25,425,541	22,170,154				
District support services	19,359,788	18,285,954				
Elementary and secondary regular instruction	304,159,278	293,021,505				
Vocational education instruction	5,443,964	5,384,851				
Special education instruction	118,428,604	115,123,556				
Instructional support services	68,230,545	44,206,522				
Pupil support services	61,222,728	53,678,137				
Sites and buildings	75,123,587	59,257,712				
Food service	26,189,378	25,479,249				
Community service	37,231,945	34,941,184				
Interest and fiscal charges on debt	12,222,871	7,255,639				
Total expenses	753,038,229	678,804,463				
Change in net position	(45,891,796)	13,254,494				
Net position, beginning of year	(358,559,444)	(371,813,938)				
Net position, end of year	\$ (404,451,240)	\$ (358,559,444)				

Table 2 presents a summarized version of the District's Statement of Activities:

This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal. Revenues increased with funding improvements in general and special education funding formulas. The significant increase in expenses reflects natural inflationary increases, along with the change in the PERA and SPTRFA multi-employer defined benefit pension plans mentioned earlier. The District's investment in technology, financed with a capital lease, also increased current year expenses since the assets purchased were individually below the capitalization threshold.

Figure A shows further analysis of these revenue sources:

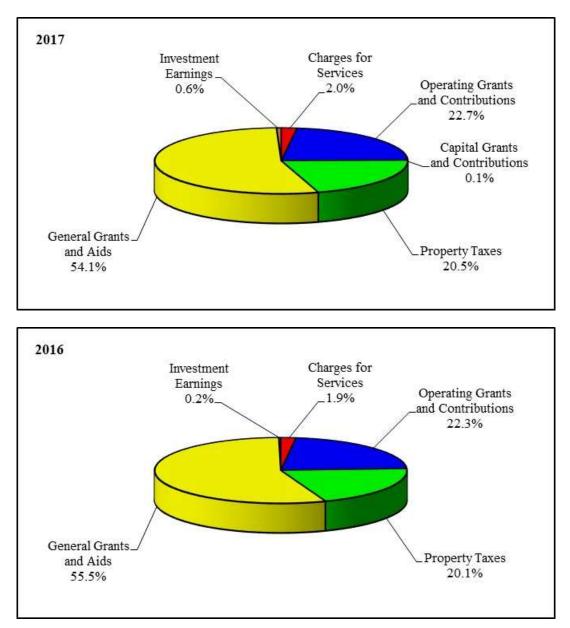


Figure A – Sources of Revenues for Fiscal Years 2017 and 2016

The largest share of the District's revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of funding property tax sources provide is not only dependent on taxpayers of the District by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

Figure B shows further analysis of these expense functions:

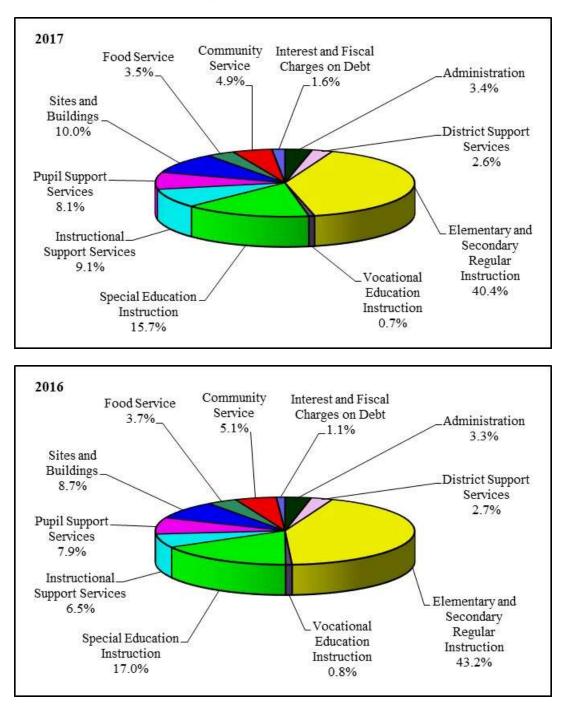


Figure B – Expenses for Fiscal Years 2017 and 2016

The District's expenses are predominately related to educating students. Programs (or functions) such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

# FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

Table 3Governmental Fund Balancesas of June 30, 2017 and 2016							
	2017	2016	Increase (Decrease)				
Major funds							
General	\$ 92,649,864	\$ 90,072,189	\$ 2,577,675				
Food Service	5,711,180	3,887,079	1,824,101				
Community Service	3,855,217	2,722,769	1,132,448				
Capital Projects	30,520,932	14,164,358	16,356,574				
Debt Service	59,097,509	31,245,593	27,851,916				
Total governmental funds	\$ 191,834,702	\$ 142,091,988	\$ 49,742,714				

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's Board of Education.

At June 30, 2017, the District's governmental funds reported combined fund balances of \$191,834,702, an increase of \$49,742,714 in comparison with the prior year. Approximately 16.2 percent of this amount (\$31,000,153) constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is either nonspendable, restricted, committed, or assigned to indicate that it is: 1) not in spendable form (\$2,822,509), 2) restricted for particular purposes (\$135,597,052), 3) committed for particular purposes (\$2,538,018), or 4) assigned for particular purposes (\$19,876,970).

# Analysis of the General Fund

At year-end, the fund balance of the General Fund was \$92,649,864. The increase from the prior year was mainly due to increases in nonspendable (prepaid items), restricted (additional OPEB trust investment and unspent achievement and integration funding), and unassigned (related to overall savings from staff vacancies) fund balances.

# Analysis of the Food Service Special Revenue Fund

The Food Service Special Revenue Fund is used to record the activity of the District's child nutrition program. This fund ended the year with revenues exceeding expenditures by \$1,824,101, compared to a balanced budget. At year-end, the total equity balance in this fund was \$5,711,180.

### Analysis of the Community Service Special Revenue Fund

The Community Service Special Revenue Fund ended the year with revenues exceeding expenditures, increasing equity by \$1,132,448, compared to a planned fund balance decrease of \$396,394. At year-end, the total equity balance in this fund was \$3,855,217.

# Analysis of the Capital Projects Fund

The Capital Projects Fund ended the year with a fund balance of \$30,520,932 to be used for district projects. The increase in the Capital Projects Fund was due to the issuance of \$30,000,000 in school building bonds, and \$24,305,000 in certificates of participation. These debt issuances were partially spent in the current year with the remaining proceeds to be spent in fiscal 2018.

### Analysis of the Debt Service Fund

The Debt Service Fund is used to record the financial activity of the District's outstanding bonded indebtedness, whether for building construction or for refunding bonds. The \$27,851,916 increase in fund balance is primarily due to the issuance of \$34,955,000 in General Obligation School Building Refunding Bonds, Series 2016B in the current year offset by \$15,210,000 of payments on refunded bonds. At June 30, 2017, the District has \$59,097,509 of restricted fund balance available for future debt service payments.

# Analysis of the General Fund

Table 4 summarizes the amendments to the General Fund budget:

Table 4 General Fund Budget For the Year Ended June 30, 2017						
	Original Budget	Final Budget	Increase (Decrease)	Percent Change		
Revenues	\$ 561,062,192	\$ 576,711,763	\$ 15,649,571	2.8%		
Expenditures	\$ 561,062,192	\$ 587,856,884	\$ 26,794,692	4.8%		

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended that budget for known changes in circumstances such as updated enrollment levels, legislative funding, additional funding received from grants or other local sources, staffing changes, insurance premium changes, special education tuition changes, and employee contract settlements.

Table 5 summarizes the operating results of the General Fund:

Table 5         General Fund         Operating Results							
Over (Under)Over (Under)Final BudgetPrior Year							,
	2017 Actual		Amount	Percent		Amount	Percent
Revenue and other financing sources	\$ 631,780,243	\$	55,068,480	9.5%	\$	36,953,729	6.2%
Expenditures and other financing uses	629,202,568	\$	41,345,684	7.0%	\$	38,304,402	6.5%
Net change in fund balances	\$ 2,577,675						

Revenue and other financing sources for fiscal year 2017 were 9.5 percent, or \$55,068,480, more than budgeted. The largest revenue variances were primarily in property taxes, state sources, and other financing sources for a capital lease issued, which were \$19,970,509, \$12,128,024, and \$23,510,709, respectively, more than projected in the budget. The property tax variance was due to a change in the reporting of the new long-term facilities maintenance levy. Conservative budgeting for special education, along with the pass-through of state funding for pensions contributed to state sources exceeding budget. The variance in other financing sources was for a capital lease issued that was not included in the budget. These variances were partially offset by federal revenues being \$5,048,213 under budget, primarily in the Fully Financed General Fund Account. The District budgeted for full federal entitlements and only receives revenue on a reimbursement basis. Significant federal entitlement funding was carried over to fiscal year 2018.

Current year revenue and other financing sources were 6.2 percent, or \$36,953,729, more than fiscal year 2016. Other financing sources increased by \$23,507,167, as the District issued a capital lease for technology equipment in the current year. Federal revenues increased \$5,595,776, mainly due to the increased level of activity in the Title I Program. Investment earnings increased \$2,559,108, due to improved market conditions in the current year.

Expenditures and other financing uses for fiscal year 2017 were 7.0 percent, or \$41,345,684, more than budgeted. The variance to budget was primarily in the areas of instructional support services, capital outlay, and sites and buildings. Factors contributing to variances in these areas include the issuance of a capital lease for technology equipment for personalized learning and the spending of long-term facilities maintenance funds on various capital projects.

Current year expenditures and other financing uses for fiscal year 2017 were 6.5 percent, or \$38,304,402, more than fiscal year 2016. This increase is mainly due to the \$23,510,709 capital lease issued for technology equipment and due to more construction projects occurring for long-term facilities maintenance projects paid out of the General Fund during fiscal 2017.

# CAPITAL ASSETS AND LONG-TERM LIABILITIES

# **Capital Assets**

Table 6 shows the District's capital assets, together with the changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2017 and 2016:

	Table 6 Capital Assets		
	2017	2016	Change
Land	\$ 29,478,817	\$ 27,490,077	\$ 1,988,740
Construction in progress	24,574,593	5,933,371	18,641,222
Land improvements	28,691,316	26,114,979	2,576,337
Buildings	341,405,511	341,405,511	_
Building improvements	357,895,273	353,052,156	4,843,117
Equipment	23,286,420	22,112,413	1,174,007
Less accumulated depreciation	(385,810,066)	(363,820,316)	(21,989,750)
Total	\$ 419,521,864	\$ 412,288,191	\$ 7,233,673
Depreciation expense	\$ 22,011,316	\$ 21,882,318	\$ 128,998

By the end of fiscal 2017, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, and technology and equipment.

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2017, consistent with the activity of the Capital Projects Fund discussed earlier.

The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year.

Additional details about capital assets can be found in the notes to basic financial statements.

# Long-Term Liabilities

Table 7 Outstanding Long-Term Liabilities						
		2017		2016		Change
Net OPEB obligation	\$ 11	1,465,472	\$	103,455,486	\$	8,009,986
Net pension liability	58	3,080,660		499,737,887		83,342,773
General obligation bonds payable	31	8,070,000		289,880,000		28,190,000
Certificates of participation payable	2	7,375,000		5,193,632		22,181,368
Unamortized premium/discount	1	9,989,551		14,011,578		5,977,973
Capital lease payable	2	6,940,659		5,090,081		21,850,578
Severance benefits payable	1	0,272,439		10,203,575		68,864
Vacation payable		6,453,520		6,949,942		(496,422)
Early retirement incentive payable				294,519		(294,519)
Total	\$1,10	3,647,301	\$	934,816,700	\$	168,830,601

Table 7 illustrates the components of the District's long-term liabilities with changes from the prior year:

Bonds payable, certificates of participation payable, and capital lease payable increased, due to the issuance of \$30,000,000 in school building bonds, \$34,955,000 in school building refunding bonds, \$24,305,000 in certificates of participation, and \$23,510,709 in the capital lease. This increase was offset by the planned repayment schedule reflecting principal payments and payments on refunded bonds during fiscal year 2017.

The differences in the PERA and SPTRFA net pension liabilities reflect the change in the District's proportionate share of these multi-employer pension obligations.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District's corporate limits (see Table 8):

Table 8Limitations on Debt				
District's market value Limit rate	\$20,109,391,183 15%			
Legal debt limit	\$ 3,016,408,677			

Additional details of the District's long-term debt activity can be found in the notes to basic financial statements.

# FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$121, or 2 percent, per pupil to the basic general education funding formula for fiscal year 2018, and an additional \$124, or 2 percent, per pupil to the formula for fiscal year 2019.

# CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about these financial statements or need additional financial information, contact the Business Office, Saint Paul Public Schools, 360 Colborne Street, Saint Paul, Minnesota 55102.

# BASIC FINANCIAL STATEMENTS

## Statement of Net Position as of June 30, 2017 (With Partial Comparative Information as of June 30, 2016)

	Governmental Activities		
	2017	2016	
Assets			
Current assets			
Cash and investments	\$ 118,529,523	\$ 108,818,610	
Restricted cash and investments for capital projects	52,968,577	18,751,001	
Restricted cash and investments for debt service	15,765,009	15,767,117	
Current taxes receivable	89,312,107	85,577,980	
Delinquent taxes receivable	2,389,191	2,598,437	
Due from other governmental units	52,603,471	55,719,274	
Other receivables	2,119,735	490,935	
Inventories	1,863,550	1,927,804	
Prepaid items Total current assets	<u>958,959</u> 336,510,122	<u>1,169,371</u> 290,820,529	
Noncurrent assets			
Restricted cash and investments in revocable trust for OPEB obligations	34,476,447	31,390,345	
Restricted cash and investments for debt service	34,139,695	8,769,159	
Capital assets, not depreciated	54,053,410	33,423,448	
Capital assets, depreciated, net of accumulated depreciation	365,468,454	378,864,743	
Total noncurrent assets	488,138,006	452,447,695	
Total assets	824,648,128	743,268,224	
Deferred outflows of resources			
Pension plan deferments	136,969,579	60,821,159	
Bond refunding deferments	5,158,721	5,795,366	
Total deferred outflows of resources	142,128,300	66,616,525	
Total assets and deferred outflows of resources	\$ 966,776,428	\$ 809,884,749	
Liabilities			
Current liabilities			
Accounts payable	\$ 22,636,638	\$ 9,907,605	
Accrued expenses	67,708,207	59,073,967	
Due to other governmental units Unearned revenue	657,915	1,206,610	
Long-term obligations due within one year	2,030,913 54,932,556	3,579,040 46,772,339	
Total current liabilities	147,966,229	120,539,561	
Noncurrent liabilities			
Noncurrent habilities Net OPEB obligation	111,465,472	103,455,486	
Net of ED obligation Net pension liabilities	583,080,660	499,737,887	
Long-term obligations	354,168,613	284,850,988	
Total noncurrent liabilities	1,048,714,745	888,044,361	
Total liabilities	1,196,680,974	1,008,583,922	
	1,190,000,971	1,000,000,000,022	
Deferred inflows of resources	121.062.006	116 226 966	
Property taxes levied for subsequent year Pension plan deferments	121,062,906 53,483,788	116,236,866 43,623,405	
Total deferred inflows of resources	174,546,694	159,860,271	
Net position			
Net investment in capital assets	129,234,015	134,621,788	
Restricted for		- ,, 9	
Debt service	15,788,123	11,315,483	
Capital projects	2,741,310	9,947,132	
Community service	3,898,802	2,768,151	
Food service	5,711,180	3,887,079	
Other purposes (state and other funding restrictions)	566,773	819,466	
Unrestricted	(562,391,443)	(521,918,543)	
Total net position	(404,451,240)	(358,559,444)	
Total liabilities, deferred inflows of resources, and net position	\$ 966,776,428	\$ 809,884,749	

#### Statement of Activities Year Ended June 30, 2017 (With Partial Comparative Information for the Year Ended June 30, 2016)

	2017						2016			
				Program Revenues			Net (Expenses) Revenue and Changes in Net Position	Net (Expenses) Revenue and Changes in Net Position		
				Operating Capital						
				Charges for		Grants and		rants and	Governmental	Governmental
Functions/Programs		Expenses		Services Contributions Contributions		Activities	Activities			
Governmental activities										
Administration	\$	25,425,541	\$	_	\$	_	\$	_	\$ (25,425,541)	\$ (22,170,154)
District support services	Ψ	19,359,788	Ψ	_	Ψ	_	Ψ	_	(19,359,788)	(18,285,954)
Elementary and secondary regular		19,559,700							(1),55),766)	(10,205,551)
instruction		304,159,278		932,208		42,957,509		551,721	(259,717,840)	(254,101,424)
Vocational education instruction		5,443,964		_		794,461		_	(4,649,503)	(4,508,093)
Special education instruction		118,428,604		5,270,130		66,142,776		_	(47,015,698)	(47,008,571)
Instructional support services		68,230,545		_		1,330,381		_	(66,900,164)	(43,567,282)
Pupil support services		61,222,728		_		2,622,305		_	(58,600,423)	(52,244,406)
Sites and buildings		75,123,587		623,627		1,308,076		_	(73,191,884)	(52,670,152)
Food service		26,189,378		1,728,333		25,838,174		_	1,377,129	1,826,835
Community service		37,231,945		5,638,044		19,577,588		_	(12,016,313)	(11,389,207)
Interest and fiscal charges on debt		12,222,871		-				-	(12,222,871)	(7,255,639)
Total governmental activities	\$	753,038,229	\$	14,192,342	\$	160,571,270	\$	551,721	\$ (577,722,896)	(511,374,047)
		neral revenues								
		Taxes	a 1ar	ied for general					104 105 921	100 214 646
				ied for general					104,195,831 3,222,614	100,314,646 3,336,719
		1 2		ied for debt ser	~				37,480,984	35,230,221
		General grants a			vice	-3			382,715,656	384,037,277
		Investment earn							4,216,015	1,709,678
				l revenues					531,831,100	524,628,541
		rotai ge		i i e i e i i u e e						021,020,011
		Change	s in r	net position					(45,891,796)	13,254,494
Net position – begin				ng of year					(358,559,444)	(371,813,938)
	Ne	et position – end	of y	ear					\$ (404,451,240)	\$ (358,559,444)

#### Balance Sheet as of June 30, 2017 (With Partial Comparative Information as of June 30, 2016)

		General	Fe	ood Service	0	Community Service	 Capital Projects
Assets							
Cash and investments	\$	70,207,730	\$	4,054,637	\$	5,158,444	\$ -
Restricted cash and investments in revocable trust for OPEB obligations		34,476,447		_		_	_
Restricted cash and investments for debt service				_		_	_
Restricted cash and investments for capital projects		-		-		-	52,968,577
Receivables							
Current taxes		65,067,755 1,662,134		-		2,038,758 55,753	-
Delinquent taxes Due from other governmental units		48,768,500		1,178,493		2,227,562	_
Other		1,898,972		869		20,722	_
Due from other fund		9,270,316		-		-	-
Inventories		538,959		1,324,591		7 401	-
Prepaid items		911,234		40,234		7,491	 
Total assets	\$	232,802,047	\$	6,598,824	\$	9,508,730	\$ 52,968,577
Liabilities							
Accounts payable	\$	8,590,775	\$	307,994	\$	602,602	\$ 13,135,267
Accrued expenditures		47,138,121		579,650		1,339,411	42,062
Due to other governmental units Due to other fund		657,915		_		_	9,270,316
Unearned revenue		1,638,762		-		261,651	-
Total liabilities		58,025,573		887,644		2,203,664	 22,447,645
Deferred inflows of resources							
Property taxes levied for subsequent year		80,830,565		-		3,406,264	-
Unavailable revenue – delinquent taxes		1,296,045				43,585	 _
Total deferred inflows of resources		82,126,610		-		3,449,849	-
Fund balances							
Nonspendable		528.050		1 224 501			
Inventories Prepaid items		538,959 911,234		1,324,591 40,234		7,491	_
Restricted for		<i>y</i> 11,251		10,251		7,191	
Operating capital		2,741,310		-		_	-
Area learning center		-		-		-	-
Teacher development and evaluation Achievement and integration		83,626		-		-	-
Adult basic education		483,147		_		410,164	_
Alternative facilities program		-		_			-
Projects funded by COP		-		-		-	9,715,008
Capital projects		-		-		-	20,805,924
School readiness Community education		-		-		1,200,226 961,118	-
ECFE		_		_		267,755	_
Community service		-		-		1,008,463	-
Bond refunding		-		-		-	-
QSCB payments Debt service		-		-		-	-
Food service		_		4,346,355		_	_
OPEB revocable trust		34,476,447		-		_	_
Committed to							
Severance pay		2,538,018		-		-	-
Assigned to Contractual obligations		3,482,217					
Strong Schools, Strong Communities initiative		7,100,000		_		_	_
Site-based operations		6,078,918		-		-	-
Intraschool activities		3,215,835		-		-	-
Unassigned		(2 769 192)					
Health and safety restricted account deficit Long-term facilities maintenance restricted account deficit		(3,768,183) (1,094,424)		_		_	-
Unassigned		35,862,760		_		_	_
Total fund balances		92,649,864		5,711,180		3,855,217	 30,520,932
Total liabilities, deferred inflows of resources,							
and fund balances	\$	232,802,047	\$	6,598,824	\$	9,508,730	\$ 52,968,577
See accompanying notes to basic financial statements	-18-						

		Total Governmental Funds							
	Debt Service		2017		2016				
\$	23,174,418	\$	102,595,229	\$	93,646,115				
	_		34,476,447		31,390,345				
	49,904,704		49,904,704		24,536,276				
			52,968,577		18,751,001				
			52,700,577		10,751,001				
	22,205,594		89,312,107		85,577,980				
	671,304		2,389,191		2,598,437				
	428,916		52,603,471		55,719,274				
	199,172		2,119,735		490,935				
	-		9,270,316		1,090,996				
	-		1,863,550		1,927,804				
			958,959		1,169,371				
\$	96,584,108	\$	398,462,286	\$	316,898,534				
\$	_	\$	22,636,638	\$	9,907,605				
Ψ	_	Ψ	49,099,244	Ψ	40,944,559				
	_		657,915		1,206,610				
	_		9,270,316		1,090,996				
	130,500		2,030,913		3,579,040				
	130,500		83,695,026		56,728,810				
	36,826,077		121,062,906		116,236,866				
	530,022		1,869,652		1,840,870				
	37,356,099		122,932,558		118,077,736				
	_		1,863,550 958,959		1,927,804				
	_		2,741,310		1,169,371 5,511,843				
	_				367,837				
	-		83,626		451,629				
	-		483,147		-				
	-		410,164		319,615				
	-		-		4,435,289				
	-		9,715,008 20,805,924		0 720 060				
	_		1,200,226		9,729,069 654,813				
	-		961,118		1,326,515				
	_		267,755		350,293				
	_		1,008,463		62,211				
	39,467,049		39,467,049		15,894,372				
	10,634,544		10,634,544		8,769,159				
	8,995,916		8,995,916		6,172,062				
			4,346,355		2,491,111				
	_		34,476,447		31,390,345				
	_		2,538,018		2,538,018				
	-		3,482,217		3,440,596				
	-		7,100,000		7,200,000				
	-		6,078,918		6,340,760				
	-		3,215,835		2,897,273				
	-		(3,768,183)		(5,722,006)				
	-		(1,094,424)		-				
			35,862,760		34,374,009				
	59,097,509		191,834,702		142,091,988				
\$	96,584,108	\$	398,462,286	\$	316,898,534				

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#### Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds as of June 30, 2017 (With Partial Comparative Information as of June 30, 2016)

	 2017	 2016
Total fund balances – governmental funds	\$ 191,834,702	\$ 142,091,988
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds:		
Capital assets	805,331,930	776,108,507
Accumulated depreciation	(385,810,066)	(363,820,316)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows – pension plan deferments	136,969,579	60,821,159
Deferred inflows – pension plan deferments	(53,483,788)	(43,623,405)
Deferred inflows – unavailable revenue – delinquent taxes	1,869,652	1,840,870
Debt issuance premiums and discounts are reported as other financing sources and uses in the governmental funds, but as assets or adjustments to the carrying value of long-term obligations in the Statement of Net Position.	(19,989,551)	(14,011,578)
An Internal Service Fund is used by management to charge the costs of the workers' compensation insurance program to the individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities in the Statement of Net Position.	1,697,690	1,620,577
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable.		
General obligation bonds payable	(318,070,000)	(289,880,000)
Certificates of participation payable	(27,375,000)	(5,193,632)
Capital lease payable	(26,940,659)	(5,090,081)
Bond refunding deferments	5,158,721	5,795,366
Accrued interest on long-term debt	(4,372,359)	(4,577,490)
Severance benefits payable	(10,272,439)	(10,203,575)
Vacation payable	(6,453,520)	(6,949,942)
Early retirement incentive payable	_	(294,519)
Net pension liability	(583,080,660)	(499,737,887)
Net OPEB obligation	 (111,465,472)	 (103,455,486)
Net position – governmental activities	\$ (404,451,240)	\$ (358,559,444)

#### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended June 30, 2017 (With Partial Comparative Information for the Year Ended June 30, 2016)

	General	Food Service	Community Service	Capital Projects
Revenues				
Local sources				
Property taxes	\$ 104,153,522	\$ –	\$ 3,224,411	\$ -
County and other	13,287,231	ф 33,928	8,112,538	Ψ 
State	440,192,069	1,101,463	17,457,338	_
Federal	46,615,814	24,736,711	2,419,409	32,603
Investment earnings	3,505,883	12,044	23,981	27,546
Sales and conversion of assets	496,770	1,728,333		
Total revenues	608,251,289	27,612,479	31,237,677	60,149
Expenditures				
Current				
Administration	24,269,929	_	_	_
District support services	17,767,049	_	_	—
Elementary and secondary regular instruction	271,359,672	_	_	_
Vocational education instruction	5,380,826	_	_	—
Special education instruction	113,047,558	_	_	_
Instructional support services	66,883,085	-	-	_
Pupil support services	58,789,228	_	1,086,345	_
Sites and buildings	56,573,418	-	-	17,165,654
Food service	-	25,544,098	-	_
Community service	7,162,945	-	29,011,689	_
Capital outlay	5,911,457	244,280	7,195	23,082,057
Debt service				
Principal payments	1,660,131	_	_	—
Interest	111,292	-	-	_
Other debt	_		_	830,780
Total expenditures	628,916,590	25,788,378	30,105,229	41,078,491
Excess (deficiency) of revenues				
over expenditures	(20,665,301)	1,824,101	1,132,448	(41,018,342)
Other financing sources (uses)				
Refunding debt issued	-	-	-	_
Building bonds issued	-	-	-	30,000,000
Certificates of participation issued	-	-	-	24,305,000
Premium on debt issued	-	-	-	2,783,938
Principal payments by refunded bond				
escrow agent	-	-	-	—
Capital lease issued	23,510,709	-	-	—
Sale of capital assets	18,245	-	-	_
Transfers in	-	-	-	285,978
Transfers (out)	(285,978)			
Total other financing sources (uses)	23,242,976			57,374,916
Net change in fund balances	2,577,675	1,824,101	1,132,448	16,356,574
Fund balance at beginning of year	90,072,189	3,887,079	2,722,769	14,164,358
Fund balance at end of year	\$ 92,649,864	\$ 5,711,180	\$ 3,855,217	\$ 30,520,932

		Total Governmental Funds						
Debt Service			2017	2016				
\$	37,492,714	\$	144,870,647	\$	140,464,881			
	314,976		21,748,673		18,674,399			
	121,748		458,872,618		460,781,313			
	941,912		74,746,449		69,776,006			
	569,448		4,138,902		1,609,374			
	-		2,225,103		2,214,188			
	39,440,798		706,602,392		693,520,161			
	_		24,269,929		21,752,040			
	_		17,767,049		17,334,028			
	-		271,359,672		267,349,209			
	_		5,380,826		5,376,845			
	-		113,047,558		112,922,089			
	_		66,883,085		43,525,335			
	_		59,875,573		53,321,163			
	_		73,739,072		58,807,618			
	_		25,544,098		25,301,931			
	_		36,174,634		34,524,337			
	_		29,244,989		13,068,546			
	23,678,632		25,338,763		26,922,025			
	12,778,342		12,889,634		14,336,888			
	520,500		1,351,280		25,450			
	36,977,474		762,866,162		694,567,504			
	2,463,324		(56,263,770)		(1,047,343)			
	2,100,021		(00,200,770)		(1,017,010)			
	34,955,000		34,955,000		_			
	_		30,000,000		_			
	_		24,305,000		-			
	5,643,592		8,427,530		_			
	(15,210,000)		(15,210,000)		(36,850,000)			
			23,510,709					
	_		18,245		21,787			
	_		285,978		12,000,000			
	_		(285,978)		(12,000,000)			
	25,388,592	_	106,006,484		(36,828,213)			
	07.051.01.5		10 7 12 71		(02.027.77.0			
	27,851,916		49,742,714		(37,875,556)			
	31,245,593		142,091,988		179,967,544			
¢	50 007 500	¢	101 834 702	¢	142 001 000			
¢	59,097,509	\$	191,834,702	\$	142,091,988			

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#### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities Governmental Funds Year Ended June 30, 2017 (With Partial Comparative Information for the Year Ended June 30, 2016)

	2017	2016
Total net change in fund balances – governmental funds	\$ 49,742,71	4 \$ (37,875,556)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, in the Statement of Activities, those costs are allocated over their estimated useful lives as annual depreciation expense. Capital outlays exceeded depreciation expense as follows in the current period:		
Capital outlays Depreciation expense	29,244,989 (22,011,31)	- ) )
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows – pension plan deferments Deferred inflows – pension plan deferments Deferred inflows – unavailable revenue – delinquent taxes	76,148,420 (9,860,38) 28,78	3) 42,504,374
Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position:		
General obligation bonds payable Certificates of participation payable Capital lease payable Payments by refunded bond escrow agent	21,555,00 2,123,63 1,660,13 15,210,00	2 4,025,476 1 1,741,549
Debt issued provides current financial resources to the governmental funds but increases long-term liabilities in the Statement of Net Position: Refunding bonds issued Certificates of participation issued Building bonds issued Capital lease issued	(34,955,00) (24,305,00) (30,000,00) (23,510,70)	)) – )) –
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds: Change in accrued interest payable and bond refunding deferments Change in severance benefits payable Change in vacation payable Change in early retirement incentive payable Change in net pension liability Change in net OPEB obligation	(431,51- (68,86- 496,42- 294,51- (83,342,77) (8,009,98-	4)       112,084         2       (130,688)         9       1,153,819         3)       (39,428,323)
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.	(5,977,97	3) 3,000,266
An Internal Service Fund is used by the District's management to charge the costs of the workers' compensation insurance program to the individual funds. The change in net position of the Internal Service Fund is reported within governmental activities.	77,11	3 100,304
Change in net position – governmental activities	\$ (45,891,79	5) \$ 13,254,494

#### Statement of Net Position Proprietary Fund as of June 30, 2017 (With Partial Comparative Information as of June 30, 2016)

	 2017	 2016
Assets Current assets Cash and investments	\$ 15,934,294	\$ 15,172,495
Liabilities Current liabilities Accrued expenses		
Workers' compensation payable	 14,236,604	 13,551,918
Net position Unrestricted	\$ 1,697,690	\$ 1,620,577

#### Statement of Revenues, Expenses, and Changes in Net Position Proprietary Fund Year Ended June 30, 2017 (With Partial Comparative Information for the Year Ended June 30, 2016)

	 2017	 2016
Operating revenues Insurance service fees	\$ 4,387,072	\$ 4,065,983
Operating expenses Claims expense	 4,387,072	 4,065,983
Operating income	_	_
Nonoperating revenues Investment earnings	 77,113	 100,304
Change in net position	77,113	100,304
Net position at beginning of year	 1,620,577	 1,520,273
Net position at end of year	\$ 1,697,690	\$ 1,620,577

#### Statement of Cash Flows Proprietary Fund Year Ended June 30, 2017 (With Partial Comparative Information for the Year Ended June 30, 2016)

	 2017	 2016
Cash flows from operating activities Assessments from other funds Workers' compensation payments Net cash flows from operating activities	\$ 4,387,072 (3,702,386) 684,686	\$ 4,065,983 (3,780,748) 285,235
Cash flows from investing activities Investment income received	 77,113	 100,304
Net change in cash and investments	761,799	385,539
Cash at beginning of year	 15,172,495	 14,786,956
Cash at end of year	\$ 15,934,294	\$ 15,172,495
Reconciliation of operating income to net cash flows from operating activities Operating income Adjustment to reconcile operating income to net cash flows from operating activities	\$ _	\$ _
Changes in assets and liabilities Workers' compensation payable	 684,686	 285,235
Net cash flows from operating activities	\$ 684,686	\$ 285,235

#### Notes to Basic Financial Statements June 30, 2017

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Organization

Independent School District No. 625 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. A Board of Education elected by the voters of the District governs the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### **B.** Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

Extracurricular student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside of school hours. In accordance with Minnesota Statutes, district school boards can elect to either control or not to control extracurricular student activities. The District's Board of Education has elected to control extracurricular activities; therefore, the extracurricular student activity accounts are included in the District's General Fund.

#### C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

Depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest on debt is considered an indirect expense and is reported separately on the Statement of Activities.

#### **D.** Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner:

- 1. **Revenue Recognition** Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.
- 2. Recording of Expenditures Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds.

The internal service fund is presented in the proprietary fund financial statements. Because the principal users of the internal services are the District's governmental activities, the internal service fund is consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's internal service fund is charges to customers (other district funds) for service. Operating expenses for the Internal Service Fund includes the cost of providing the services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

#### **Description of Funds**

The existence of the various district funds has been established by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

#### **Major Governmental Funds**

**General Fund** – The General Fund is the government's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund. In the financial statements, the General Fund includes the Elementary and Secondary General Operating Fund and the Fully Financed Programs Fund, excluding amounts relating to community service fully financed programs, which are included in the Community Service Special Revenue Fund.

**Food Service Special Revenue Fund** – The Food Service Special Revenue Fund is primarily used to account for the District's child nutrition program.

**Community Service Special Revenue Fund** – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

**Capital Projects Fund** – The Capital Projects Fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue or under the long-term facilities maintenance program.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources for, and payment of general obligation debt principal, interest, and related costs.

#### **Proprietary Fund**

**Internal Service Fund** – The Internal Service Fund accounts for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District's Internal Service Fund is used to account for the activities of the District's workers' compensation self-insurance program.

#### E. Budgetary Information

Each June, the Board of Education adopts an annual budget for the following fiscal year for all governmental funds. The budget for each fund is prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Expenditures in the General, Capital Projects, and Debt Service Funds exceeded budgeted appropriations by \$41,059,706, \$4,046,990 and \$518,474, respectively, during the fiscal year ended June 30, 2017. These variances were financed by revenues and other financing sources, in excess of budget, or fund balance.

#### F. Cash and Investments

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Bond proceeds recorded in the Capital Projects Fund and Debt Service Fund are not pooled, and earnings on these proceeds are allocated directly to those funds.

Restricted cash and investments include balances held in segregated accounts that are established for specific purposes. In the General Fund, restricted cash and investments represent assets contributed to a revocable trust established to finance the District's liability for post-employment insurance benefits. In the Capital Projects Fund, this represents assets held for building construction. In the Debt Service Fund, the refunding bond escrow accounts held by trustee are used only to retire refunded bond issues and to pay interest on refunding bond issues until the crossover refunding dates. Interest earned on these investments is allocated directly to the escrow accounts.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The Proprietary Fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less are also reported at amortized cost. Investment income is accrued at the balance sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

#### G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are delinquent property taxes receivable.

## H. Inventories

Inventories are recorded using the consumption method of accounting and consist of textbooks; facilities repair supplies; purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out method. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

## I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenditures/expenses at the time of consumption.

## J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$27,036,525 of the property tax levy collectible in 2017 as revenue to the District in fiscal year 2016–2017. The remaining portion of the taxes collectible in 2017 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District.

## K. Capital Assets

Capital assets that are purchased or constructed by the District are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purposes. Estimated useful lives vary from 20 to 50 years for land improvements, buildings, and building improvements and 5 years for equipment. Land and construction in progress are not depreciated.

The District does not possess material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

## L. Long-Term Obligations

In the government-wide financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

## M. Compensated Absences

Under the terms of union contracts, civil service employees are granted vacation and sick leave in varying amounts, portions of which can be carried over to future years. In the event of termination, civil service employees are reimbursed for any vacation earned and unused for the current and prior years. All vacation pay is accrued when incurred in the government-wide financial statements. Vacation pay is accrued in governmental fund financial statements only to the extent it has been used or otherwise matured prior to year-end.

Unused sick leave for eligible employees is recorded as severance pay to the extent it is probable that the District will compensate employees for unused sick leave through cash payments upon termination or retirement. Employees must be 55 years of age or older and must be eligible for pension under provisions of the Saint Paul Teachers Retirement Fund Association (SPTRFA) or the Public Employees Retirement Association (PERA) of Minnesota. Severance pay is calculated at a rate ranging from \$65 to \$225, depending on the bargaining group, for each day of unused sick leave. The maximum amount of money that any employee may obtain through the severance program is \$33,000.

Funding for severance pay is partially funded through a special levy. All severance pay is accrued in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future. Severance pay is accrued in governmental fund financial statements when the liability matures due to employee termination.

## N. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows of resources related to bond refunding deferments in the government-wide Statement of Net Position. A bond refunding deferment results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

The District also reports deferred outflows and inflows of resources related to pensions in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual experience, changes in proportion, changes of assumptions, differences between projected and actual earnings on pension plan investments, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension standards.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

#### **O.** Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the PERA and the SPTRFA and additions to/deductions from the PERA's and the SPTRFA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the SPTRFA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The SPTRFA has a special funding situation created by direct aid contributions made by the state of Minnesota pursuant to Minnesota Statutes § 354A.12 and § 423A.02.

The PERA has a special funding situation created by a direct aid contribution made by the state of Minnesota. The direct aid is a result of the merger of the Minneapolis Employees Retirement Fund into the PERA on January 1, 2015.

#### P. Risk Management and Self-Insurance

- 1. General Insurance The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in fiscal year 2017.
- 2. Self-Insurance The District has established an Internal Service Fund to account for and finance its self-insured risk of loss for workers' compensation. Workers' compensation claim liabilities are based on open claims and estimates. They are also based on actuarial analysis to determine potential or unknown claims. Determining actual claim liabilities depends on complex factors such as changes in Minnesota Statutes, legal determinations, injury assessments, and awards; therefore, the process used in computing a claim liability does not necessarily result in an exact amount.

Changes in workers' compensation claim liabilities for the last two years were as follows:

	Balance –	С	harges and						
Fiscal Year	Beginning		Changes		Claim		Balance –		
Ended June 30,	 of Year	in Estimates Payment		Payments		in Estimates Payments		E	End of Year
2016	\$ 13,266,683	\$	4,065,983	\$	3,780,748	\$	13,551,918		
2017	\$ 13,551,918	\$	4,387,072	\$	3,702,386	\$	14,236,604		

## Q. Net Position

In the government-wide and Internal Service Fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- Net Investment in Capital Assets Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- Unrestricted Net Position All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

## **R. Fund Balance Classifications**

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- Nonspendable Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** Consists of internally imposed constraints that are established by resolution of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- Assigned Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to Board of Education resolution, the District's superintendent, chief executive officer, and chief financial officer are authorized to establish assignments of fund balance.
- **Unassigned** The residual classification for the General Fund which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

## S. Minimum Fund Balance Policy

The District's fund balance policy states:

- 1. The administration shall plan and manage annual revenue and expenditure budgets that provide an unassigned General Fund balance of at least five percent of annual General Fund expenditures.
- 2. If the unassigned General Fund balance should fall below five percent of annual General Fund expenditures within a given year or the following year, the superintendent shall alert the Board of Education to the circumstances and recommend appropriate short-term actions to maintain the desired balance.

## T. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures at the date of the financial statements and during the reporting period. Actual results could differ from those estimates.

#### U. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2016, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

## NOTE 2 – DEPOSITS AND INVESTMENTS

#### A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits Investments	\$ 1,495,492 254,383,759
Total	\$ 255,879,251
l investments are presented in the financial statements as follows:	
Statement of Net Position – current assets	
Cash and investments	\$ 118,529,523
Restricted cash and investments for capital projects	52,968,577
Restricted cash and investments for debt service	15,765,009
Statement of Net Position – noncurrent assets	
Restricted cash and investments in revocable	
trust for OPEB obligations	34,476,447
Restricted cash and investments for debt service	34,139,695
Total	\$ 255,879,251

#### **B.** Deposits

Cash and

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the Board of Education, including checking accounts and savings accounts.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District's deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District's deposits was \$1,495,492, while the balance on the bank records was \$1,494,182. At June 30, 2017, all deposits for the District were insured or collateralized by securities held by the District's agent in the District's name.

#### NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

#### C. Investments

The District has the following investments at year-end:

			Fair Value	Concentratio Risk	on		Interest Date I	Maturity Du	ratio	n in Veors			
	Cred	it Risk	Measurements	Over 5% o	f		Interest Rate Risk – Maturity D			ano	Greater		Carrying
	Rating	Agency	Using	Portfolio	•	I	Less Than 1		1 to 5		Than 5		Value
U.S. treasury note	Aaa	Moody's	Level 1	-	%	\$	665,867	\$	931,329	\$	-	\$	1,597,196
Federal National Mortgage													
Association	AA	S&P	Level 1	_	%	\$	_	\$	6,460,519	\$	-		6,460,519
Federal Home Loan Banks	AA	S&P	Level 1	16.5	%	\$	_	\$	41,951,340	\$	-		41,951,340
Federal Farm Credit Banks	AA	S&P	Level 1	-	%	\$	-	\$	1,977,498	\$	-		1,977,498
Federal Home Loan Mortgage													
Corporation	AA	S&P	Level 1	-	%	\$	_	\$	5,206,356	\$	-		5,206,356
Mortgage-backed securities	AAA	S&P	Level 1	_	%	\$	_	\$	124,985	\$	_		124,985
Mortgage-backed securities	Aaa	Moody's	Level 1	_	%	\$	_	\$	151,220	\$	155,888		307,108
Guaranteed investment contract	N/A	N/A	N/A	_	%	\$	_	\$	_	\$	4,842,716		4,842,716
Repurchase agreement (U.S. agency													
underlying securities)	AAA	S&P	N/A	_	%	\$	_	\$	_	\$	5,735,811		5,735,811
U.S. bank commercial paper	A1	S&P	Level 2	19.7	%	\$	50,149,592	\$	_	\$	-		50,149,592
Corporate obligations	AAA	S&P	Level 1	_	%	\$	-	\$	100,244	\$	_		100,244
Corporate obligations	AA	S&P	Level 1	_	%	\$	425,756	\$	634.062	\$	_		1,059,818
Corporate obligations	А	S&P	Level 1	_	%	\$	1,696,779	\$	3,212,257	\$	_		4,909,036
Corporate obligations	А	Moody's	Level 1	_	%	\$	657,010	\$	642,209	\$	_		1,299,219
Corporate obligations	BBB	S&P	Level 1	_	%	\$	508.872	\$	480,166	\$	_		989.038
Negotiable certificates of deposit	N/R	N/R	Level 2	_	%	\$	3,928,885	\$	4,683,975	\$	_		8,612,860
Equities	N/R	N/R	Level 1	_	%	\$	_	\$	_	\$	_		15,940,039
Investment pools/mutual funds													- , ,
MSDLAF	AAA	S&P	N/A										68,777,314
Mutual funds	AAA	S&P	Level 1										854,341
Mutual funds	N/R	N/R	Level 1										4,739,441
Mutual funds	AAA	S&P	Level 2										25,592,793
Mutual funds	N/R	N/R	Level 2										3,156,495
													.,
Total investments												\$	254,383,759
												-	. , ,

N/R – Not Rated

The Minnesota School District Liquid Asset Fund (MSDLAF) is regulated by Minnesota Statutes and is an external investment pool which is not registered with the Securities Exchange Commission. The District's investment in this trust is measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value. For MSDLAF investments, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice required except for the MSDLAF – Max Class, which requires a redemption notice of 14 days.

Repurchase agreement investments and guaranteed investment contracts are valued on a cost-basis measure and, therefore, are not subject to the fair value disclosure.

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

N/A - Not Applicable

#### NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District's investment policies do not further restrict investing in specific financial instruments.

**Concentration Risk** – This is the risk associated with investing a significant portion of the District's investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District's investment policies do not address concentration risk.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District's investment policies do not limit the maturities of investments; however, when purchasing investments the District considers such things as interest rates and cash flow needs.

#### NOTE 3 – RECEIVABLES

At June 30, 2017, the District reported the following receivables due from other governmental units:

				C	Community			
	General	Fo	ood Service		Service	De	bt Service	Total
Due from MDE	\$ 40,224,865	\$	40,015	\$	1,629,947	\$	132,578	\$ 42,027,405
Due from MDE, principally								
pass-through federal assistance	4,900,468		1,138,478		474,594		_	6,513,540
Due from federal government, direct assistance	1,649,680		_		_		-	1,649,680
Due from other governmental units	1,551,040		_		117,181		296,338	1,964,559
Due from other Minnesota school districts	442,447		_		5,840		_	448,287
Total due from other governmental units	\$ 48,768,500	\$	1,178,493	\$	2,227,562	\$	428,916	\$ 52,603,471
		_						

## **NOTE 4 – CAPITAL ASSETS**

## Capital assets activity for the year ended June 30, 2017 is as follows:

	Balance – Beginning of Year	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated					
Land	\$ 27,490,077	\$ 1,988,740	\$ –	\$ –	\$ 29,478,817
Construction in progress	5,933,371	26,003,131	_	(7,361,909)	24,574,593
Total capital assets, not depreciated	33,423,448	27,991,871		(7,361,909)	54,053,410
Capital assets, depreciated					
Land improvements	26,114,979	_	_	2,576,337	28,691,316
Buildings	341,405,511	-	-	_	341,405,511
Building improvements	353,052,156	57,545	-	4,785,572	357,895,273
Equipment	22,112,413	1,195,573	(21,566)		23,286,420
Total capital assets, depreciated	742,685,059	1,253,118	(21,566)	7,361,909	751,278,520
Less accumulated depreciation for					
Land improvements	(13,847,843)	(1,071,972)	_	_	(14,919,815)
Buildings	(178,115,568)	(6,136,093)	_	_	(184,251,661)
Building improvements	(153,311,974)	(13,143,082)	_	_	(166,455,056)
Equipment	(18,544,931)	(1,660,169)	21,566		(20,183,534)
Total accumulated depreciation	(363,820,316)	(22,011,316)	21,566		(385,810,066)
Net capital assets, depreciated	378,864,743	(20,758,198)		7,361,909	365,468,454
Total capital assets, net	\$ 412,288,191	\$ 7,233,673	\$	\$	\$ 419,521,864

Depreciation expense for the year ended June 30, 2017 was charged to the following governmental functions:

Administration	\$ 193,039
District support services	700,180
Elementary and secondary regular instruction	20,502,661
Special education instruction	276,682
Instructional support services	60,531
Pupil support services	73,958
Community service	 204,265
Total depreciation expense	\$ 22,011,316

#### NOTE 5 – LONG-TERM LIABILITIES

#### A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Date of Issue	Issue	Date of Final Maturity	Coupon Rate Percentage	Amount of riginal Issue	Dutstanding June 30, 2017
11/01/2007	2007A School Building Bonds	02/01/2028	4.0-5.0%	\$ 25,630,000	\$ 16,975,000
12/01/2008	2008A School Building Bonds	02/01/2029	3.0-5.0%	25,800,000	18,270,000
12/18/2008	2008B School Building Refunding Bonds	02/01/2018	3.5-4.5%	11,345,000	770,000
12/15/2009	2009B School Building Bonds	02/01/2030	2.0-4.0%	9,790,000	7,085,000
12/23/2009	2009D Taxable School Building Bonds	12/15/2025	1.585%	16,115,000	16,115,000
10/01/2010	2010A School Building Refunding Bonds	02/01/2021	3.0-4.0%	10,355,000	4,870,000
11/17/2010	2010B Taxable School Building Bonds	02/01/2031	0.9–4.9%	7,750,000	5,775,000
11/17/2010	2010C Taxable School Building Bonds	02/01/2027	5.075%	18,250,000	18,250,000
06/11/2011	2011A School Building Bonds	02/01/2028	2.0-4.0%	26,000,000	21,110,000
08/15/2011	2011C School Building Refunding Bonds	02/01/2023	3.0-4.0%	16,010,000	10,105,000
06/15/2012	2012A School Building Bonds	02/01/2033	3.0-4.0%	24,980,000	21,135,000
06/15/2012	2012B School Building Refunding Bonds	02/01/2025	4.0-5.0%	28,355,000	22,435,000
06/25/2013	2013A School Building Bonds	02/01/2034	2.0-4.0%	24,485,000	21,325,000
06/25/2013	2013B School Building Refunding Bonds	02/01/2027	4.0-5.0%	28,635,000	27,455,000
06/12/2014	2014A School Building Bonds	02/01/2035	2.0-4.0%	14,845,000	13,715,000
06/11/2015	2015A School Building Bonds	02/01/2036	2.0-5.0%	15,000,000	14,435,000
06/11/2015	2015B Taxable Refunding Bonds	02/01/2021	1.0-2.5%	18,665,000	14,055,000
07/27/2016	2016A School Building Bonds	02/01/2036	2.0-4.0%	15,000,000	14,235,000
07/27/2016	2016B School Building Refunding Bonds	02/01/2030	2.0-5.0%	34,955,000	34,955,000
06/15/2017	2017A School Building Bonds	02/01/2037	3.0-4.0%	 15,000,000	 15,000,000
Total general	l obligation bonds payable			\$ 386,965,000	\$ 318,070,000

These bonds were issued to finance acquisition, construction, and/or improvements of capital facilities, or to finance the retirement (refunding) of prior bond issues. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized equal 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

The District's Taxable School Building Bonds, Series 2009D were issued as Qualified School Construction Bonds – Tax Credit Bonds. The 1.585 percent interest rate on this bond represents the supplemental coupon interest rate for which the District is responsible. Investors who hold these bonds are also eligible for a tax credit from the federal government, allowing the bonds to be issued at a lower rate of interest and cost to the District.

The District's Taxable School Building Bonds, Series 2010B were issued as Build America Bonds – Direct Pay, for which the District will receive a federal reimbursement for a portion of the interest payments on this debt issue.

The District's Taxable School Building Bonds, Series 2010C were issued as Qualified School Construction Bonds – Direct Pay, for which the District will receive a federal reimbursement for a portion of the interest payments on this debt issue.

## NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

During fiscal year 2013, the District issued \$28,635,000 of General Obligation Refunding Bonds, Series 2013B. The proceeds were used to finance a crossover refunding of the General Obligation Bonds, Series 2005A and Series 2006A. The crossover of the 2005A and 2006A issues occurred on February 1, 2016 and February 1, 2017, respectively. The proceeds of the 2013B issue were placed in an escrow account pending the call dates of the refunded issues. Until the call dates, the District made all debt service payments on the 2005A and 2006A issues, and all debt service on the 2013B issue were paid from the escrow account. The 2013B issue was undertaken to reduce the total future debt service payments by \$2,670,450 and resulted in present value savings of \$2,206,462.

During fiscal year 2017, the District issued \$34,955,000 of General Obligation School Building Refunding Bonds, Series 2016B. The proceeds were used to finance a crossover refunding of the General Obligation Bonds, Series 2007A, Series 2008A, and Series 2009B. The crossover of the 2007A issue will occur on February 1, 2018, and the crossover of the 2008A and 2009B issues will occur on February 1, 2016B issue were placed in an escrow account pending the call dates of the refunded issues. Until the call dates, the District will make all debt service payments on the 2007A, 2008A, and 2009B issues, and all debt service on the 2016B issue will be paid from the escrow account. The 2016B issue was undertaken to reduce the total future debt service payments by \$5,384,819 and resulted in present value savings of \$4,772,433.

#### **B.** Certificates of Participation Payable

The District has entered into installment purchase contracts to acquire and renovate facilities for instructional purposes through certificates of participation issued by independent vendors in the District's name. These certificates are full faith and credit obligations of the District and have been recorded as long-term obligations issued for capital projects in the financial statements. Certificates of participation outstanding at June 30, 2017 include:

	Date of Final	Coupon Rate	Amount of	Certificates of Participation
Date of Issue	Maturity	Percentage	Original Issue	Outstanding
01/29/2009 06/11/2015 06/15/2017	02/01/2019 02/01/2018 02/01/2037	3.50-4.25% 3.00% 3.00-5.00%	\$ 8,715,000 3,025,000 24,305,000	\$ 2,035,000 1,035,000 24,305,000
			\$ 36,045,000	\$ 27,375,000

## C. Capital Lease Payable

On May 20, 2015, the District entered a master lease purchase agreement with Apple, Inc. for technology equipment. The District acquires equipment from time to time under this master agreement as needed. Each lease "schedule" added under this master lease agreement adds equipment to the lease and carries its own lease term and payment schedule. Upon payment in full of all scheduled lease payments, the lessor's (Apple, Inc.) interest in the equipment is transferred to the District, free and clear of any right or interest of Apple, Inc. The General Fund will be used to liquidate this liability.

During fiscal year 2017, the District amended this master lease purchase agreement and entered into an additional lease schedule with total future minimum lease payments of \$23,510,709, interest rate of 2.015 percent, and a final maturity of August 1, 2020. The assets acquired through this capital lease have not been capitalized as individual asset amounts and do not meet the capitalization threshold requirements.

## NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

## D. Legal Debt Limit

The District's legal debt limit is 15 percent of the fair market value of the property within the District, totaling \$3,016,408,677 at June 30, 2017. The District's legal debt margin at June 30, 2017 is \$2,757,436,186.

## E. Early Retirement Incentive Payable

During fiscal year 2011, the District implemented an early retirement incentive (ERI) for 117 eligible employees (teachers, educational assistants, and principals), obligating the District to termination benefits over five years. Sixty equal monthly installments were paid to the Independent School District No. 625 403(b) Tax-Deferred Retirement Plan for Sheltering Severance Pay and Vacation Pay. Employer contributions began on October 21, 2011. This benefit was financed from the General Fund. As of June 30, 2017, the District had no remaining liability related to ERI.

## F. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including severance benefits, pensions, vacation benefits, and other post-employment benefits (OPEB). The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are primarily liquidated by the fund incurring the liability (General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund).

District employees participate in two cost-sharing, multi-employer defined benefit pension plans administered by the PERA and the SPTRFA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended June 30, 2017:

Pension Plans	Net Pension Liabilities	 erred Outflows of Resources	200	ferred Inflows f Resources	,	Pension Expense
PERA SPTRFA	\$ 133,484,646 449,596,014	\$ 51,797,879 85,171,700	\$	19,028,002 34,455,786	\$	14,071,718 49,209,307
Total	\$ 583,080,660	\$ 136,969,579	\$	53,483,788	\$	63,281,025

## NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

#### G. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, certificates of participation, and capital lease are as follows:

Year Ending	General Obligati	on Bonds Payable	Certificates of Participation Payable		Capital Le	ase Payable	
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	
2018	\$ 37,655,000	\$ 11,711,875	\$ 2,035,000	\$ 697,269	\$ 8,117,108	\$ 91,406	
2019	43,600,000	10,440,640	1,880,000	971,436	6,194,267	242,824	
2020	20,035,000	8,680,893	885,000	885,200	6,274,173	162,918	
2021	19,580,000	7,907,377	930,000	840,950	6,355,111	81,981	
2022	17,105,000	7,109,015	975,000	794,450	_	_	
2023-2027	93,680,000	25,317,683	5,660,000	3,190,000	_	-	
2028-2032	66,640,000	9,530,789	6,950,000	1,908,500	_	_	
2033-2037	19,775,000	1,446,685	8,060,000	788,375	_	_	
	\$ 318,070,000	\$ 82,144,957	\$ 27,375,000	\$ 10,076,180	\$ 26,940,659	\$ 579,129	

#### H. Changes in Long-Term Liabilities

	Balance – Beginning of Year	Additions	Retirements	Balance – End of Year	Due Within One Year
General obligation bonds payable	\$ 289,880,000	\$ 64,955,000	\$ (36,765,000)	\$ 318,070,000	\$ 37,655,000
Certificates of participation payable	5,193,632	24,305,000	(2,123,632)	27,375,000	2,035,000
Unamortized premium/discount	14,011,578	8,427,530	(2,449,557)	19,989,551	_
Total bonds and certificates payable	309,085,210	97,687,530	(41,338,189)	365,434,551	39,690,000
Capital lease payable Compensated absences	5,090,081	23,510,709	(1,660,131)	26,940,659	8,117,108
Severance benefits payable	10,203,575	2,027,091	(1,958,227)	10,272,439	2,019,664
Vacation payable	6,949,942	5,790,592	(6,287,014)	6,453,520	5,105,784
Early retirement incentive payable	294,519		(294,519)		
	\$ 331,623,327	\$ 129,015,922	\$ (51,538,080)	\$ 409,101,169	\$ 54,932,556

#### **NOTE 6 – DEFINED BENEFIT PENSION PLANS**

#### A. Plan Descriptions

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the SPTRFA. The PERA's and the SPTRFA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the SPTRFA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

#### 1. General Employees Retirement Fund (GERF)

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

### 2. Saint Paul Teachers Retirement Fund Association (SPTRFA)

District teachers are covered by the SPTRFA. The SPTRFA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354A, 356, and 356A as well as the SPTRFA's bylaws. The SPTRFA is a separate statutory entity administered by a Board of Trustees. The Board of Trustees consists of nine trustees elected by the SPTRFA's membership and the District appoints one trustee who serves as an ex-officio member of the Board of Trustees.

## **B.** Benefits Provided

The PERA and the SPTRFA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

- **PERA** Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90.0 percent funded for two consecutive years are given 2.5 percent increases. Members in plans that have not exceeded 90.0 percent funded, or have fallen below 80.0 percent, are given 1.0 percent increases.
- **SPTRFA** Post-retirement adjustments are determined annually, under Minnesota Statutes, which may be amended from time to time. The SPTRFA increase is 1.0 percent. If the SPTRFA funded ratio exceeds 80.0 percent, the annual post-retirement adjustment will increase to 2.0 percent. If the SPTRFA funded ratio exceeds 90.0 percent, the post-retirement adjustment will be determined by reference to the applicable Consumer Price Index with a maximum annual increase of 5.0 percent.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

#### 1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first 10 years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 1.7 percent for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

## 2. SPTRFA Benefits

The SPTRFA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit for Coordinated Plan members and five years of service credit for Basic Plan members. The defined retirement benefits for the Basic Plan members are based on the highest five years of salary in the last 10 years.

Two methods are used to compute benefits for the SPTRFA's Coordinated and Basic Plan members. For the Basic Plan, members receive the greater of the Tier I or Tier II benefits as described. For the Coordinated Plan, members first employed before July 1, 1989 receive the greater of the Tier I or Tier II benefits as described.

#### **Tier I Benefits**

Coordinated Plan Member	Basic Plan Member
1.2 percent per year	2.0 percent per year
1.7 percent per year	2.0 percent per year
1.4 percent per year	2.0 percent per year
1.9 percent per year	2.0 percent per year
	Plan Member 1.2 percent per year 1.7 percent per year 1.4 percent per year

With these provisions:

- (a) Normal retirement age is 65.
- (b) One quarter of a percent per month early retirement reduction factor for all months under normal retirement age.
- (c) If a Basic Plan member has 25 years of service, the reduction is applied only if the member is less than 60 years old. If a Coordinated Plan member has 30 years of service, the reduction is applied only if the member is less than 62 years old.
- (d) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

## **Tier II Benefits**

	Coordinated Plan Member	Basic Plan Member
For services rendered prior to July 1, 2015 All years of service For services rendered after July 1, 2015	1.7 percent per year	2.5 percent per year
All years of service	1.9 percent per year	2.5 percent per year

With these provisions:

- (a) Normal retirement age is 65.
- (b) Early retirement reduction factor for all months under normal retirement age using the actuarially determined early retirement reduction tables.

## C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

## **1. GERF Contributions**

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2017; the District was required to contribute 7.5 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2017 were \$7,803,247. The District's contributions were equal to the required contributions as set by state statutes.

## 2. SPTRFA Contributions

Per Minnesota Statutes, Chapter 354A.12 sets the rates for employer and employee contributions. Rates approved for each fiscal year are:

Percentage of Covered Payroll			
Basic Plan		Coordina	ted Plan
Employee	Employer	Employee	Employer
9.00 %	12.64 %	6.50 %	9.34 %
9.50 %	13.14 %	7.00 %	9.84 %
10.00 %	13.39 %	7.50 %	10.09 %
10.00 %	13.64 %	7.50 %	10.34 %
	Employee 9.00 % 9.50 % 10.00 %	Basic Plan           Employee         Employer           9.00 %         12.64 %           9.50 %         13.14 %           10.00 %         13.39 %	Basic Plan         Coordina           Employee         Employer         Employee           9.00 %         12.64 %         6.50 %           9.50 %         13.14 %         7.00 %           10.00 %         13.39 %         7.50 %

The District's contributions to the SPTRFA for the plan's fiscal year ended June 30, 2017, were \$27,036,260. The District's contributions were equal to the required contributions for each year as set by state statutes.

Additionally, pursuant to Minnesota Statutes 423A.02, the District contributed \$800,000 to the Saint Paul Teachers Retirement Fund in fiscal years 2016 and 2017.

#### **D.** Pension Costs

## 1. GERF Pension Costs

At June 30, 2017, the District reported a liability of \$133,484,646 for its proportionate share of the GERF's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2015, through June 30, 2016, relative to the total employer contributions received from all of the PERA's participating employers. The District's proportionate share was 1.6440 percent at the end of the measurement period and 1.7578 percent for the beginning of the period.

The District's net pension liability reflected a reduction due to the state of Minnesota's contribution of \$6 million to the fund in 2017. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of net pension liability	\$ 1	33,484,646
State's proportionate share of the net pension liability		
associated with the District	\$	1,743,390

For the year ended June 30, 2017, the District recognized pension expense of \$13,551,885 for its proportionate share of the GERF's pension expense. In addition, the District recognized an additional \$519,833 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$6 million to the GERF.

At June 30, 2017, the District reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 422,412	\$ 11,041,879
Changes in actuarial assumptions	28,973,055	_
Differences between projected and actual investment earnings	14,599,165	_
Changes in proportion	_	7,986,123
District's contributions to the GERF subsequent to the		
measurement date	7,803,247	
Total	\$ 51,797,879	\$ 19,028,002

A total of \$7,803,247 reported as deferred outflows of resources related to pensions resulting from district contributions to the GERF subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2018. Other amounts reported as deferred outflows and inflows of resources related to the GERF pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount		
2018	\$ 5,924,296		
2019	\$ 2,665,241		
2020	\$ 11,555,393		
2021	\$ 4,821,700		

#### 2. SPTRFA Pension Costs

At June 30, 2017, the District reported a liability of \$449,596,014 for its proportionate share of the SPTRFA's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the SPTRFA in relation to total system contributions, including direct aid from the state of Minnesota. The District's proportionate share was 71.037 percent at the end of the measurement period and 70.237 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the SPTRFA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of net pension liability	\$ 449,596,014
State's proportionate share of the net pension liability	
associated with the District	\$ 181,788,120

For the year ended June 30, 2017, the District recognized pension expense of \$38,570,310. It also recognized \$10,638,997 as an increase to pension expense for the support provided by direct aid.

At June 30, 2017, the District reported its proportionate share of the SPTRFA's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ -	\$ 34,455,786
Changes in actuarial assumptions	11,265,048	_
Differences between projected and actual investment earnings	40,515,243	_
Changes in proportion	6,355,149	_
District's contributions to the SPTRFA subsequent to the		
measurement date	27,036,260	
Total	\$ 85,171,700	\$ 34,455,786

A total of \$27,036,260 reported as deferred outflows of resources related to pensions resulting from district contributions to the SPTRFA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2018. Other amounts reported as deferred outflows and inflows of resources related to the SPTRFA will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount		
<u> </u>	 7 iniount		
2018	\$ 825,638		
2019	\$ 825,638		
2020	\$ 11,034,350		
2021	\$ 10,994,028		

## E. Actuarial Assumptions

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions:

Assumptions	GERF	SPTRFA		
Inflation	2.50% per year	4.00%		
Active member payroll growth	3.25% per year	4.00%-8.90%		
Investment rate of return	7.50%	8.00%		

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP-2014 (GERF) and RP-2000 (SPTRFA) tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1.0 percent per year for all future years for the GERF and 1.0 percent per year through 2054, 2.0 percent per year between 2055 and 2065, and 2.5 percent for all subsequent years for the SPTRFA.

Actuarial assumptions used in the June 30, 2016 valuation for the GERF were based on the results of actuarial experience studies. The most recent four-year experience study in the GERF was completed in 2015.

The following changes in actuarial assumptions for the GERF occurred in 2016:

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

The actuarial assumptions used in the June 30, 2016, valuation for the SPTRFA were based on the results of an actuarial experience study for the period July 1, 2006 to June 30, 2011.

The following changes in actuarial assumptions for the SPTRFA occurred: the plan is assumed to pay a 2.0 percent post-retirement benefit increase beginning January 1, 2055, and a 2.5 percent post-retirement benefit increase beginning January 1, 2066.

The long-term expected rate of return on pension plan investments is 7.50 percent for the GERF and 8.0 percent for the SPTRFA. The Minnesota State Board of Investment, which manages the investments of the PERA, and the SPTRFA Board of Trustees, along with experienced and credentialed investment professionals, manage the SPTRFA and prepare an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best estimates of geometric real rates of return for each major asset class of the GERF are summarized in the following table:

Asset Class	Target Allocation	Long-Term Rate of Return
Domestic stocks	45 %	5.50 %
International stocks	15	6.00 %
Bonds	18	1.45 %
Alternative assets	20	6.40 %
Cash	2	0.50 %
Total	100 %	

The target allocation and best estimates of arithmetic real rates of return for each major asset class of the SPTRFA are summarized in the following table:

	Target	Long-Term
Asset Class	Allocation	Rate of Return
Domestic stocks	35 %	6.55 %
International stocks	20	6.98 %
Fixed income	20	3.45 %
Real assets	11	3.90 %
Private equity and alternatives	9	7.47 %
Opportunistic	5	6.08 %
Total	100 %	

#### F. Discount Rate

### 1. GERF

The discount rate used to measure the total pension liability in 2016 was 7.5 percent, a reduction from the 7.9 percent used in 2015. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the fiscal 2017 contribution rates. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### 2. SPTRFA

The discount rate used to measure the total pension liability was 8.0 percent. The projection of cash flows used to determine the discount rate assumed that plan members, employer, and State of Minnesota contributions will be made in accordance with rates set by Minnesota Statutes. Based on these assumptions, SPTRFA's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate		Discount Rate		- /	6 Increase in iscount Rate
GERF discount rate		6.50%		7.50%		8.50%
District's proportionate share of the GERF net pension liability	\$	189,587,757	\$	133,484,646	\$	87,270,951
SPTRFA discount rate		7.00%		8.00%		9.00%
District's proportionate share of the SPTRFA net pension liability	\$	571,249,007	\$	449,596,014	\$	347,703,383

## H. Pension Plan Fiduciary Net Position

Detailed information about the GERF's fiduciary net position is available in a separately issued PERA financial report. That report may be obtained on the PERA website at www.mnpera.org; by writing to the PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103; or by calling (651) 296-7460 or (800) 652-9026.

Detailed information about the SPTRFA's fiduciary net position is available in a separately issued SPTRFA financial report. That report can be obtained at the SPTRFA website at www.sptrfa.org; by writing to the SPTRFA at 1619 Dayton Avenue, Room 309, St. Paul, Minnesota 55104; or by calling (651) 642-2550.

## NOTE 7 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

## A. Plan Description

The District provides post-employment benefits to certain eligible employees through the Independent School District No. 625 OPEB Plan, a single-employer defined benefit plan administered by the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report. These benefits are summarized as follows:

**Post-Employment Insurance Benefits** – All retirees of the District upon retirement have the option under state law to continue their medical insurance coverage through the District. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical and/or life insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit and date of hire, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

#### NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

#### **B.** Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined annually by the District. The District has established an Employee Benefits Revocable Trust to fund these obligations.

#### C. Annual OPEB Cost and Net OPEB Obligation

The District's annual OPEB cost (expense) is calculated based on the annual required contributions (ARC) of the District, an amount determined on an actuarially determined basis in accordance with the parameters of GASB Statement No. 45. The ARC represents a level funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and the changes in the District's net OPEB obligation to the plan:

ARC	\$ 30,679,417
Interest on net OPEB obligation	2,586,387
Adjustment to ARC	 (4,950,443)
Annual OPEB cost	 28,315,361
Contributions made	 20,305,375
Increase in net OPEB obligation	 8,009,986
Net OPEB obligation – beginning of year	 103,455,486
Net OPEB obligation – end of year	\$ 111,465,472

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the past three years are as follows:

					Percentage of			
Fiscal	Fiscal Annual		Employer		Annual OPEB		Net OPEB	
Year Ended	(	OPEB Cost	Contribution		ntribution Cost Contributed		Obligation	
June 30, 2015	\$	21,633,525	\$	19,178,957	88.7%	\$	94,885,430	
June 30, 2016	\$	28,437,970	\$	19,867,914	69.9%	\$	103,455,486	
June 30, 2017	\$	28,315,361	\$	20,305,375	71.7%	\$	111,465,472	

## NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

#### **D.** Funded Status and Funding Progress

As of January 1, 2015, which was the most recent actuarial valuation date, the plan was not funded. The actuarial accrued liability for benefits was \$393,607,751, resulting in an unfunded actuarial accrued liability (UAAL) of \$393,607,751. The covered payroll (annual payroll of active employees covered by the plan) was \$316,234,536, and the ratio of the UAAL to the covered payroll was 124.5 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress following the notes to basic financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

## E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2015 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included: a 2.50 percent investment rate of return (net of investment expenses) based on the District's own investments; a 2.75 percent inflation rate; and an annual medical trend rate of 7.20 percent initially, reduced by decrements to an ultimate rate of 5.00 percent after seven years. The UAAL is being amortized over a 30-year period on a level dollar method over an open period.

## NOTE 8 – INTERFUND BALANCES AND TRANSACTIONS

#### A. Interfund Receivables and Payables

The District had the following interfund receivables and payables at June 30, 2017:

	Due From Other Fund	Due to Other Fund		
General Fund Capital Projects Fund	\$    9,270,316 	\$		
Total	\$ 9,270,316	\$ 9,270,316		

The District's General Fund has an interfund receivable from the Capital Projects Fund for expenditures made prior to reimbursement of bond proceeds. Such interfund balances are reported in the fund financial statements, but are eliminated as necessary in the government-wide financial statements.

## NOTE 8 – INTERFUND BALANCES AND TRANSACTIONS (CONTINUED)

## **B.** Interfund Transfers

During fiscal year 2017, the General Fund transferred \$285,978 to the Capital Projects Fund. This transfer was made to allocate revenues levied by the General Fund that are required to be expended by the Capital Projects Fund. Such interfund transfers are reported in the fund financial statements, but are eliminated in the government-wide financial statements.

## NOTE 9 - COMMITMENTS AND CONTINGENCIES

## A. Legal Contingencies

The District has the usual and customary legal claims pending at year-end, mostly of minor nature and/or covered by insurance. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

#### **B.** Federal and State Revenues

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agency cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### **C.** Construction Contracts

At June 30, 2017, the District had commitments totaling \$138,746,853 under various construction contracts for which the work was not yet completed. In addition, the District has separately committed \$21,834,005 for contracts approved subsequent to year end.

#### NOTE 10 – SUBSEQUENT EVENTS

In December 2017, the District issued \$57,530,000 of Certificates of Participation, Series 2017C with an interest rate of 2.964 percent.

In December 2017, the District issued \$17,040,000 of General Obligation School Building Refunding Bonds, Series 2017D with an interest rate of 2.501 percent.

# REQUIRED SUPPLEMENTARY INFORMATION

#### Public Employees Retirement Association Pension Benefits Plan Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability Year Ended June 30, 2017

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	Pi S M Pi S	District's roportionate Share of the State of Ainnesota's roportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015 06/30/2016	06/30/2014 06/30/2015	1.8895% 1.7578%	\$ 88,759,244 \$ 91.098,319	\$ \$		\$ 88,759,244 \$ 91,098,319	\$ 99,090,499 \$ 99,908,024	89.57% 91.18%	78.70% 78.20%
06/30/2017	06/30/2016	1.6440%	\$133,484,646	\$	1,743,390	\$135,228,036	\$101,243,640	131.84%	68.90%

#### Public Employees Retirement Association Pension Benefits Plan Schedule of District Contributions Year Ended June 30, 2017

			Co	ontributions				Contributions
			in	Relation to				as a
	5	Statutorily	the	e Statutorily	Cor	ntribution		Percentage
District Fiscal		Required		Required	De	ficiency	Covered	of Covered
Year-End Date	0		0		(1	7	D 11	D 11
rear-End Date	0	ontributions		ontributions	1)	Excess)	Payroll	Payroll
Tear-End Date		ontributions		ontributions	(1	Excess)	Payroll	Payroli
06/30/2015	\$	7,618,169	\$	7,618,169	<u>(1</u>		\$ 99,908,024	7.63%
						,		

- Note 1: Changes of Benefit Terms On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the GERF, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.
- Note 2: Changes in Actuarial Assumptions (1) 2015 Changes The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter to 1.00 percent per year through 2035 and 2.50 percent per year thereafter. (2) 2016 Changes The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter to 1.00 percent per year for all future years. The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.
- Note 3: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

#### Saint Paul Teachers Retirement Fund Association Pension Benefits Plan Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability Year Ended June 30, 2017

				District's Proportionate	Proportionate Share of the Net Pension Liability and		District's	
				Share of the	the District's		Proportionate	Plan Fiduciary
				State of	Share of the		Share of the	Net Position
		District's	District's	Minnesota's	State of		Net Pension	as a
	SPTRFA Fiscal	Proportion	Proportionate	Proportionate	Minnesota's		Liability as a	Percentage
	Year-End Date	of the Net	Share of the	Share of the	Share of the	District's	Percentage of	of the Total
District Fiscal	(Measurement	Pension	Net Pension	Net Pension	Net Pension	Covered	Covered	Pension
Year-End Date	Date)	Liability	Liability	Liability	Liability	Payroll	Payroll	Liability
06/30/2015	06/30/2014	69.3460%	\$ 371,550,320	\$161,849,511	\$ 533,399,831	\$ 259,740,000	143.05%	66.12%
06/30/2016	06/30/2015	70.2370%	\$ 408,639,568	\$171,196,640	\$ 579,836,208	\$ 262,952,558	155.40%	63.56%
06/30/2017	06/30/2016	71.0370%	\$ 449,596,014	\$181,788,120	\$ 631,384,134	\$ 257,470,816	174.62%	60.26%

#### Saint Paul Teachers Retirement Fund Association Pension Benefits Plan Schedule of District Contributions Year Ended June 30, 2017

		Contributions			Contributions
		in Relation to			as a
	Statutorily	the Statutorily	Contribution		Percentage
District Fiscal	Required	Required	Deficiency	Covered	of Covered
Year-End Date	Contributions	Contributions	(Excess)	Payroll	Payroll
06/30/2015	\$ 25,794,020	\$ 25,794,020	\$ –	\$ 262,952,558	9.81%
06/30/2016	\$ 26,184,079	\$ 26,184,079	\$ –	\$257,470,816	10.17%
06/30/2017	\$ 27,036,260	\$ 27,036,260	\$ –	\$260,269,125	10.39%

- Note 1: Change of Assumptions (1) 2015 Changes The plan is assumed to pay a 2.0 percent post-retirement benefit increase beginning January 1, 2041 and a 2.5 percent post-retirement benefit increase beginning January 1, 2051. (2) 2016 Changes The plan is assumed to pay a 2.0 percent post-retirement benefit increase beginning January 1, 2055 and a 2.5 percent post-retirement benefit increase beginning January 1, 2055 and a 2.5 percent post-retirement benefit increase beginning January 1, 2057, can be obtained from the SPTRFA's CAFR.
- Note 2: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

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## Schedule of Funding Progress Other Post-Employment Benefits Plan Year Ended June 30, 2017

Actuarial Valuation Date	Actuarial Accrued Liability	V	ctuarial alue of n Assets	Unfunded Actuarial Accrued Liability	Funded Ratio	Covered Payroll	Unfunded Liability as a Percentage of Payroll
January 1, 2011	\$ 376,275,242	\$		\$376,275,242	- %	\$318,665,789	118.1 %
January 1, 2013	\$ 353,531,587	\$		\$353,531,587	- %	\$316,234,536	111.8 %
January 1, 2015	\$ 393,607,751	\$		\$393,607,751	- %	\$316,234,536	124.5 %

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund and Major Special Revenue Funds Year Ended June 30, 2017

	General				
	Budgeted	Amounts			
	Original	Final	Actual	Variance	
Revenues					
Local sources					
Property taxes	\$ 84,183,013	\$ 84,183,013	\$104,153,522	\$ 19,970,509	
County and other	8,100,000	12,700,678	13,287,231	586,553	
State	425,364,927	428,064,045	440,192,069	12,128,024	
Federal	43,314,252	51,664,027	46,615,814	(5,048,213)	
Investment earnings	100,000	100,000	3,505,883	3,405,883	
Sales and conversion of assets			496,770	496,770	
Total revenues	561,062,192	576,711,763	608,251,289	31,539,526	
Expenditures					
Current					
Administration	23,960,230	24,282,244	24,269,929	(12,315)	
District support services	20,174,472	20,211,665	17,767,049	(2,444,616)	
Elementary and secondary regular instruction	264,121,984	271,164,488	271,359,672	195,184	
Vocational education instruction	1,322,533	2,833,237	5,380,826	2,547,589	
Special education instruction	105,850,128	107,699,296	113,047,558	5,348,262	
Instructional support services	40,607,451	45,209,073	66,883,085	21,674,012	
Pupil support services	56,239,211	57,663,912	58,789,228	1,125,316	
Sites and buildings	42,124,174	52,352,637	56,573,418	4,220,781	
Food service	72,127,177	52,552,057	50,575,410	4,220,701	
Community service	6,662,009	6,440,332	7,162,945	722,613	
Capital outlay	0,002,009	0,440,552	5,911,457	5,911,457	
Debt service	_	_	5,711,457	5,911,457	
Principal payments			1,660,131	1,660,131	
Interest	_	_	111,292	111,292	
Total expenditures	561,062,192	587,856,884	628,916,590	41,059,706	
Total expenditures	301,002,192	387,830,884	028,910,390	41,039,700	
Excess (deficiency) of revenues					
over expenditures	-	(11,145,121)	(20,665,301)	(9,520,180)	
Other financing sources (uses)					
Capital lease issued	_	-	23,510,709	23,510,709	
Sale of capital assets	_	_	18,245	18,245	
Transfers (out)	-	_	(285,978)	(285,978)	
Total other financing sources (uses)			23,242,976	23,242,976	
Net change in fund balances	\$ -	\$ (11,145,121)	2,577,675	\$ 13,722,796	
Fund balances at beginning of year			90,072,189		
Fund balances at end of year			\$ 92,649,864		

		Service				ity Service	
	Amounts				Amounts		
Original	Final	Actual	Variance	Original	Final	Actual	Variance
\$ –	\$ –	\$ –	\$ –	\$ 3,147,403	\$ 3,147,403	\$ 3,224,411	\$ 77,008
Ψ _	¢ 45,300	÷ 33,928	¢ (11,372)	7,881,351	8,054,136	8,112,538	58,402
1,793,700	1,111,300	1,101,463	(9,837)	15,997,184	17,253,169	17,457,338	204,169
25,150,200	25,832,600	24,736,711	(1,095,889)	2,403,203	2,517,597	2,419,409	(98,188)
		12,044	12,044	_	_	23,981	23,981
1,902,800	1,902,800	1,728,333	(174,467)	_	_		_
28,846,700	28,892,000	27,612,479	(1,279,521)	29,429,141	30,972,305	31,237,677	265,372
-	-	-	_	_	-	_	_
-	-	-	-	-	-	-	-
-	-	-	_	-	-	-	-
_	-	-	-	-	-	-	-
—	—	—	—	—	—	—	-
—	—	—	—	708 200	1.006.756	1 096 245	- (411)
-	_	-	—	708,290	1,086,756	1,086,345	(411)
28,846,700	28,892,000	25,788,378	(3,103,622)	—	—	—	-
28,840,700	28,892,000	25,788,578	(3,103,022)	29,117,245	30,281,943	29,011,689	(1,270,254)
_		_	_	29,117,245	50,201,945	7,195	7,195
						7,195	7,195
-	_	-	-	-	-	-	-
				_			
28,846,700	28,892,000	25,788,378	(3,103,622)	29,825,535	31,368,699	30,105,229	(1,263,470)
_	_	1,824,101	1,824,101	(396,394)	(396,394)	1,132,448	1,528,842
—	-	-	_	_	-	—	_
_	-	_	-	-	—	—	—
							-
\$ -	\$ -	1,824,101	\$ 1,824,101	\$ (396,394)	\$ (396,394)	1,132,448	\$ 1,528,842
		3,887,079				2,722,769	
		\$ 5,711,180				\$ 3,855,217	

## Note to Required Supplementary Information June 30, 2017

## **Budgetary Information**

The budgets for the General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund are prepared on the same basis of accounting as the financial statements and lapse at year-end.

The Saint Paul Public Schools Budget & Finance Advisory Committee (BFAC) meets to provide input to administration and to the Board of Education on budget planning recommendations that support the strategic goals and policies of the District. The committee is co-chaired by the Board Treasurer and the Chief Financial Officer and members include staff, parents, residents, local business representatives and the community.

These procedures are followed in establishing the budgetary data reflected in the required supplementary information:

- The Board of Education adopts the guidelines and the budget calendar.
- From February through April, the administration and schools prepare the budget.
- The Board of Education's Committee of the Board reviews budget recommendations from administration.
- The Board of Education's Committee of the Board reports at a June regular board meeting regarding the budget recommendations and adopts the budget, which is detailed in a separate budgetary report.
- The Superintendent and the Chief Financial Officer are authorized to transfer budgeted amounts within a fund; however, any revisions that alter the total expenditures of any fund must be approved by the Board of Education.

Final budgeted amounts include two budget amendments. Unencumbered expenditure appropriations lapse at year-end. Encumbrances outstanding at year-end are reported in the applicable component of fund balance (restricted, committed, or assigned) since they do not represent expenditures or liabilities. Encumbrances outstanding at year-end are reappropriated in the ensuing year's budget, and the related expenditures are recorded in the ensuing year.

# SUPPLEMENTAL INFORMATION

#### General Fund Balance Sheet by Account as of June 30, 2017 (With Comparative Totals as of June 30, 2016)

	C	General Fund		lly Financed eneral Fund	Totals			
		Accounts		Accounts		2017		2016
Assets Cash and investments (deficit)	\$	72,741,463	\$	(2,533,733)	\$	70,207,730	\$	66,428,380
Restricted cash and investments in revocable trust	φ	72,741,403	φ	(2,335,735)	φ	70,207,730	φ	00,428,380
for OPEB obligations		34,476,447		_		34,476,447		31,390,345
Receivables		51,170,117				51,170,117		51,590,515
Current taxes		65,067,755		_		65,067,755		60,624,947
Delinquent taxes		1,662,134		_		1,662,134		1,785,166
Due from other governmental units		42,588,599		6,179,901		48,768,500		50,635,078
Other		1,191,226		707,746		1,898,972		298,707
Due from other fund		9,270,316		-		9,270,316		1,090,996
Inventories		538,959		-		538,959		572,348
Prepaid items		902,947		8,287		911,234		709,537
Total assets	\$	228,439,846	\$	4,362,201	\$	232,802,047	\$	213,535,504
Liabilities	•	0.410.000	¢	180.085	¢	0.500.555	¢	E 100 001
Accounts payable	\$	8,410,898	\$	179,877	\$	8,590,775	\$	5,130,001
Accrued expenditures		44,850,157		2,287,964		47,138,121		38,906,113
Due to other governmental units		537,400		120,515		657,915		1,140,652
Unearned revenue Total liabilities		- 		1,638,762		1,638,762		1,958,546
1 otar nadinues		53,798,455		4,227,118		58,025,573		47,135,312
Deferred inflows of resources								
Property taxes levied for subsequent year		80,830,565		_		80,830,565		75,074,267
Unavailable revenue – delinquent taxes		1,296,045		_		1,296,045		1,253,736
Total deferred inflows of resources		82,126,610		-		82,126,610		76,328,003
Fund balance								
Nonspendable for								
Inventories		538,959		-		538,959		572,348
Prepaid items		902,947		8,287		911,234		709,537
Restricted for		2 7 41 210				0 741 210		5 511 042
Operating capital		2,741,310		-		2,741,310		5,511,843
Area learning center Teacher development and evaluation		83,626		_		83,626		367,837 451,629
Achievement and integration		483,147		—		483,147		451,029
OPEB revocable trust		34,476,447		—		34,476,447		31,390,345
Committed to		54,470,447		_		34,470,447		51,590,545
Severance pay		2,538,018		_		2,538,018		2,538,018
Assigned to		2,550,010				2,550,010		2,550,010
Contractual obligations		3,482,217		_		3,482,217		3,440,596
Strong Schools, Strong Communities initiative		7,100,000		_		7,100,000		7,200,000
Site-based operations		6,078,918		_		6,078,918		6,340,760
Intraschool activities		3,215,835		_		3,215,835		2,897,273
Unassigned		, -,				, -,,		, , ,
Health and safety restricted account deficit		(3,768,183)		_		(3,768,183)		(5,722,006)
Long-term facilities maintenance restricted account deficit		(1,094,424)		_		(1,094,424)		_
Unassigned		35,735,964		126,796		35,862,760		34,374,009
Total fund balance		92,514,781		135,083		92,649,864		90,072,189
Total liabilities, deferred inflows of resources, and fund balance	¢	220 120 016	¢	1 262 201	¢	222 802 047	¢	212 525 504
	¢	228,439,846	\$	4,362,201	\$	232,802,047	\$	213,535,504

#### General Fund Accounts Comparative Balance Sheet as of June 30, 2017 and 2016

	2017	2016
Assets		
Cash and investments	\$ 72,741,463	\$ 67,022,762
Restricted cash and investments in revocable trust	+,,	+
for OPEB obligations	34,476,447	31,390,345
Receivables	, ,	, ,
Current taxes	65,067,755	60,624,947
Delinquent taxes	1,662,134	1,785,166
Due from other governmental units	42,588,599	45,549,710
Other	1,191,226	202,447
Due from other fund	9,270,316	1,090,996
Inventories	538,959	572,348
Prepaid items	902,947	705,068
Total assets	\$ 228,439,846	\$ 208,943,789
Liabilities		
Accounts payable	\$ 8,410,898	\$ 4,743,925
Accrued expenditures	44,850,157	
Due to other governmental units	537,400	
Total liabilities	53,798,455	42,726,056
Deferred inflows of resources		
Property taxes levied for subsequent year	80,830,565	75,074,267
Unavailable revenue – delinquent taxes	1,296,045	
Total deferred inflows of resources	82,126,610	
Fund balance		
Nonspendable for		
Inventories	538,959	572,348
Prepaid items	902,947	,
Restricted for	<i>J</i> 02, <i>J</i> +7	705,000
Operating capital	2,741,310	5,511,843
Area learning center	2,711,510	367,837
Teacher development and evaluation	83,626	
Achievement and integration	483,147	
OPEB revocable trust	34,476,447	
Committed to	, ,	, ,
Severance pay	2,538,018	2,538,018
Assigned to		
Contractual obligations	3,482,217	3,440,596
Strong Schools, Strong Communities initiative	7,100,000	7,200,000
Site-based operations	6,078,918	6,340,760
Intraschool activities	3,215,835	2,897,273
Unassigned		
Health and safety restricted account deficit	(3,768,183	) (5,722,006)
Long-term facilities maintenance restricted account deficit	(1,094,424	-) –
Unassigned	35,735,964	
Total fund balance	92,514,781	89,889,730
Total liabilities, deferred inflows of resources, and fund balances	\$ 228,439,846	\$ 208,943,789

## Fully Financed General Fund Accounts Comparative Balance Sheet as of June 30, 2017 and 2016

	2017			2016	
Assets					
Cash and investments (deficit)	\$	(2,533,733)	\$	(594,382)	
Receivables					
Due from other governmental units		6,179,901		5,085,368	
Other		707,746		96,260	
Prepaid items		8,287		4,469	
Total assets	\$	4,362,201	\$	4,591,715	
Liabilities					
Accounts payable	\$	179,877	\$	386,076	
Accrued expenditures		2,287,964		1,617,300	
Due to other governmental units		120,515		447,334	
Unearned revenue		1,638,762		1,958,546	
Total liabilities		4,227,118		4,409,256	
Fund balance					
Nonspendable for prepaid items		8,287		4,469	
Unassigned		126,796		177,990	
Total fund balance		135,083		182,459	
Total liabilities and fund balance	\$	4,362,201	\$	4,591,715	

## General Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances by Account Year Ended June 30, 2017 (With Comparative Actual Amounts for the Year Ended June 30, 2016)

	General Fund	Fully Financed General Fund		tals
	Accounts	Accounts	2017	2016
Devienues				
Revenues Local sources				
	\$ 104,153,522	\$ -	\$ 104,153,522	\$ 101,230,092
Property taxes	\$ 104,155,522 9,242,672	ء – 4,044,559	<sup>3</sup> 104,135,522 13,287,231	\$ 101,230,092 11,192,611
County and other State	438,731,993	1,460,076	440,192,069	440,042,071
Federal				
	1,167,447	45,448,367	46,615,814	41,020,038
Investment earnings	3,505,883	_	3,505,883	946,775
Sales and conversions of assets	496,770	50.052.002	496,770	373,140
Total revenues	557,298,287	50,953,002	608,251,289	594,804,727
Expenditures				
Current				
Administration	24,197,560	72,369	24,269,929	21,752,040
District support services	17,338,528	428,521	17,767,049	17,334,028
Elementary and secondary regular	, ,	,	, ,	, ,
instruction	237,507,817	33,851,855	271,359,672	267,349,209
Vocational education instruction	4,614,046	766,780	5,380,826	5,376,845
Special education instruction	103,878,464	9,169,094	113,047,558	112,922,089
Community service	7,162,945		7,162,945	6,542,681
Instructional support services	64,786,014	2,097,071	66,883,085	43,525,335
Pupil support services	54,735,935	4,053,293	58,789,228	52,306,909
Sites and buildings	56,573,418		56,573,418	45,974,197
Capital outlay	5,350,062	561,395	5,911,457	4,043,410
Debt service	5,550,002	501,575	5,911,157	1,015,110
Principal payments	1,660,131	_	1,660,131	1,741,549
Interest	111,292	_	111,292	29,874
Total expenditures	577,916,212	51,000,378	628,916,590	578,898,166
Total expenditures	577,910,212	51,000,578	028,910,390	578,898,100
Excess (deficiency) of revenues				
over expenditures	(20,617,925)	(47,376)	(20,665,301)	15,906,561
Other financia				
Other financing sources (uses)	22 510 700		22 510 700	
Capital lease issued	23,510,709	-	23,510,709	-
Sale of capital assets	18,245	-	18,245	21,787
Transfers (out)	(285,978)		(285,978)	(12,000,000)
Total other financing sources (uses)	23,242,976		23,242,976	(11,978,213)
Net change in fund balances	2,625,051	(47,376)	2,577,675	3,928,348
Fund balance at beginning of year	89,889,730	182,459	90,072,189	86,143,841
Fund balance at end of year	\$ 92,514,781	\$ 135,083	\$ 92,649,864	\$ 90,072,189

#### General Fund Accounts Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2017 (With Comparative Actual Amounts for the Year Ended June 30, 2016)

		2016		
			Over (Under)	
	Budget	Actual	Budget	Actual
Revenues				
Local sources				
Property taxes	\$ 84,183,013	\$ 104,153,522	\$ 19,970,509	\$ 101,230,092
County and other	8,100,000	9,242,672	1,142,672	7,999,175
State	425,401,427	438,731,993	13,330,566	438,858,194
Federal	1,000,000	1,167,447	167,447	1,248,992
Investment earnings	100,000	3,505,883	3,405,883	946,775
Sales and conversions of assets		496,770	496,770	373,140
Total revenues	518,784,440	557,298,287	38,513,847	550,656,368
Expenditures				
Current				
Administration	24,122,278	24,197,560	75,282	21,748,340
District support services	18,903,997	17,338,528	(1,565,469)	17,248,661
Elementary and secondary regular instruction	231,811,235	237,507,817	5,696,582	237,957,540
Vocational education instruction	1,802,402	4,614,046	2,811,644	4,696,076
Special education instruction	97,216,899	103,878,464	6,661,565	103,548,215
Community service	6,440,332	7,162,945	722,613	6,542,681
Instructional support services	43,442,214	64,786,014	21,343,800	41,721,362
Pupil support services	53,838,149	54,735,935	897,786	49,520,348
Sites and buildings		56,573,418	4,221,363	45,955,774
Capital outlay	52,352,055			
Debt service	—	5,350,062	5,350,062	4,036,110
Principal payments		1 660 121	1,660,131	1 741 540
Interest	—	1,660,131 111,292		1,741,549 29,874
Total expenditures	529,929,561	577,916,212	47,986,651	534,746,530
Total experiatures	529,929,501	577,910,212	47,980,031	554,740,550
Excess (deficiency) of revenues				
over expenditures	(11,145,121)	(20,617,925)	(9,472,804)	15,909,838
	(,,-,)	(,,)	(,,,,	
Other financing sources (uses)				
Capital lease issued	_	23,510,709	23,510,709	_
Sale of capital assets	_	18,245	18,245	21,787
Transfers (out)	_	(285,978)	(285,978)	(12,000,000)
Total other financing sources (uses)		23,242,976	23,242,976	(11,978,213)
6		, , , , , , , , , , , , , , , , , , , ,	, ,	
Net change in fund balances	\$ (11,145,121)	2,625,051	\$ 13,770,172	3,931,625
Fund balance at beginning of year		89,889,730		85,958,105
Fund balance at end of year		\$ 92,514,781		\$ 89,889,730
- and calando at one of your		÷ >2,511,701		÷ 07,007,750

#### Fully Financed General Fund Accounts Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2017 (With Comparative Actual Amounts for the Year Ended June 30, 2016)

		2017	2016
		Over (Under)	
	Budget	Actual Budget	Actual
Revenues			
Local sources			
County and other	\$ 4,600,678	\$ 4,044,559 \$ (556,119)	\$ 3,193,436
State	2,662,618	1,460,076 (1,202,542)	1,183,877
Federal	50,664,027	45,448,367 (5,215,660)	39,771,046
Total revenues	57,927,323	<u>50,953,002</u> (6,974,321)	44,148,359
Even ditures			
Expenditures Current			
Administration	79,966	72,369 (7,597)	3,700
District support services	607,668	428,521 (179,147)	85,367
Elementary and secondary regular instruction	39,357,188	33,851,855 (5,505,333)	,
Vocational education instruction	1,030,835	766,780 (264,055)	29,391,669 680,769
			,
Special education instruction	10,482,397	9,169,094 (1,313,303)	9,373,874
Instructional support services	2,542,924	2,097,071 (445,853)	1,803,973
Pupil support services	3,825,763	4,053,293 227,530	2,786,561
Sites and buildings	582	- (582)	18,423
Capital outlay	57.027.222	<u>561,395</u> <u>561,395</u> <u>561,395</u> <u>51,000,278</u> <u>(6,026,045)</u>	7,300
Total expenditures	57,927,323	51,000,378 (6,926,945)	44,151,636
Net change in fund balances	\$ -	(47,376) <u>\$ (47,376)</u>	(3,277)
Fund balance at beginning of year		182,459	185,736
Fund balance at end of year		\$ 135,083	\$ 182,459

## Food Service Special Revenue Fund Comparative Balance Sheet as of June 30, 2017 and 2016

	2017			2016		
Assets						
Cash and investments	\$	4,054,637	\$	1,946,060		
Receivables						
Due from other governmental units		1,178,493		1,220,345		
Other		869		1,905		
Inventories		1,324,591		1,355,456		
Prepaid items		40,234		40,512		
Total assets	\$	6,598,824	\$	4,564,278		
Liabilities						
Accounts payable	\$	307,994	\$	109,571		
Accrued expenditures		579,650		567,628		
Total liabilities		887,644		677,199		
Fund balance						
Nonspendable for inventories		1,324,591		1,355,456		
Nonspendable for prepaid items		40,234		40,512		
Restricted for food service		4,346,355		2,491,111		
Total fund balance		5,711,180		3,887,079		
Total liabilities and fund balance	\$	6,598,824	\$	4,564,278		

## Food Service Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2017 (With Comparative Actual Amounts for the Year Ended June 30, 2016)

		2017		2016
	Budget	Actual	Over (Under) Budget	Actual
Revenues Local sources				
County and other	\$ 45,300	\$ 33,928	\$ (11,372)	\$ 45,841
State	\$ 43,300 1,111,300	<sup>3</sup> 1,101,463	\$ (11,372) (9,837)	1,072,895
Federal	25,832,600	24,736,711	(1,095,889)	24,392,141
Investment earnings		12,044	12,044	4,461
Sales and conversion of assets	1,902,800	1,728,333	(174,467)	1,841,048
Total revenues	28,892,000	27,612,479	(1,279,521)	27,356,386
Expenditures				
Current				
Food service	28,892,000	25,544,098	(3,347,902)	25,301,931
Capital outlay		244,280	244,280	6,929
Total expenditures	28,892,000	25,788,378	(3,103,622)	25,308,860
Net change in fund balances	\$ -	1,824,101	\$ 1,824,101	2,047,526
Fund balance at beginning of year		3,887,079		1,839,553
Fund balance at end of year		\$ 5,711,180		\$ 3,887,079

## Community Service Special Revenue Fund Comparative Balance Sheet as of June 30, 2017 and 2016

	2017	2016
Assets		
Cash and investments	\$ 5,158,444	\$ 4,527,212
Receivables		
Current taxes	2,038,758	1,972,243
Delinquent taxes	55,753	64,838
Due from other governmental units	2,227,562	2,290,645
Other	20,722	63,068
Prepaid items	7,491	9,322
Total assets	\$ 9,508,730	\$ 8,927,328
Liabilities		
Accounts payable	\$ 602,602	\$ 576,416
Accrued expenditures	1,339,411	1,161,788
Due to other governmental units	_	65,958
Unearned revenue	261,651	1,094,144
Total liabilities	2,203,664	2,898,306
Deferred inflows of resources		
Property taxes levied for subsequent year	3,406,264	3,260,871
Unavailable revenue – delinquent taxes	43,585	45,382
Total deferred inflows of resources	3,449,849	3,306,253
Fund balance		
Nonspendable for prepaid items	7,491	9,322
Restricted for	410.174	210 615
Adult basic education	410,164	319,615
School readiness	1,200,226	654,813
Community education	961,118	1,326,515
ECFE Community service	267,755	350,293 62,211
Total fund balance	1,008,463	2,722,769
i otai iuno baiance	3,855,217	2,122,109
Total liabilities, deferred inflows		
of resources, and fund balance	\$ 9,508,730	\$ 8,927,328

## Community Service Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2017 (With Comparative Amounts for the Year Ended June 30, 2016)

	2017					2016		
		Budget		Actual	0	ver (Under) Budget		Actual
Revenues								
Local sources								
Property taxes	\$	3,147,403	\$	3,224,411	\$	77,008	\$	3,394,421
County and other	+	8,054,136	Ŧ	8,112,538	Ŧ	58,402	+	7,165,624
State		17,253,169		17,457,338		204,169		15,816,262
Federal		2,517,597		2,419,409		(98,188)		2,366,670
Investment earnings		_		23,981		23,981		34,309
Total revenues		30,972,305		31,237,677		265,372		28,777,286
Expenditures								
Current								
Pupil support services		1,086,756		1,086,345		(411)		1,014,254
Community service		30,281,943		29,011,689		(1,270,254)		27,981,656
Capital outlay		-		7,195		7,195		15,590
Total expenditures		31,368,699		30,105,229		(1,263,470)		29,011,500
Net change in fund balances	\$	(396,394)		1,132,448	\$	1,528,842		(234,214)
Fund balance at beginning of year				2,722,769				2,956,983
Fund balance at end of year			\$	3,855,217			\$	2,722,769

## Capital Projects Fund Comparative Balance Sheet as of June 30, 2017 and 2016

	 2017	 2016
Assets Restricted cash and investments for capital projects Receivables Due from other governmental units	\$ 52,968,577	\$ 18,751,001 1,055,000
Total assets	\$ 52,968,577	\$ 19,806,001
Liabilities Accounts payable Accrued expenditures Due to other fund Unearned revenue Total liabilities	\$ 13,135,267 42,062 9,270,316 - 22,447,645	\$ 4,091,617 309,030 1,090,996 150,000 5,641,643
Fund balance Restricted for Alternative facilities program Projects funded by certificates of participation Capital projects Total fund balance	 9,715,008 20,805,924 30,520,932	 4,435,289 
Total liabilities and fund balance	\$ 52,968,577	\$ 19,806,001

### Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2017 (With Comparative Actual Amounts for the Year Ended June 30, 2016)

		2017		2016
	Over (Under)			
	Budget	Actual	Budget	Actual
D				
Revenues Federal	\$ -	\$ 32,603	\$ 32,603	\$ 1,055,000
Investment earnings	<b>ф</b> —	\$ 52,005 27,546	\$ 32,003 27,546	\$ 1,033,000 24,357
Total revenues		60,149	60,149	1,079,357
Total levelides		00,149	00,149	1,079,557
Expenditures				
Current				
Sites and buildings	37,031,501	17,165,654	(19,865,847)	12,833,421
Capital outlay	-	23,082,057	23,082,057	9,002,617
Debt service				
Other debt		830,780	830,780	
Total expenditures	37,031,501	41,078,491	4,046,990	21,836,038
Excess (deficiency) of revenue	(27,021,501)	(41.019.242)	(2.096.941)	(20.75(.001))
over expenditures	(37,031,501)	(41,018,342)	(3,986,841)	(20,756,681)
Other financing sources				
Building bonds issued	30,000,000	30,000,000	_	_
Certificates of participation issued	-	24,305,000	24,305,000	_
Premium on debt issued	-	2,783,938	2,783,938	_
Transfer in	15,862,122	285,978	(15,576,144)	12,000,000
Total other financing sources	45,862,122	57,374,916	11,512,794	12,000,000
Net change in fund balances	\$ 8,830,621	16,356,574	\$ 7,525,953	(8,756,681)
Fund balance at beginning of year		14,164,358		22,921,039
Fund balance at end of year		\$ 30,520,932		\$ 14,164,358

#### Debt Service Fund Comparative Balance Sheet as of June 30, 2017 and 2016

		2017		2016
Assets				
Cash and investments	\$	23,174,418	\$	20,744,463
Restricted cash and investments for debt service	+	49,904,704	+	24,536,276
Receivables		, ,		, ,
Current taxes		22,205,594		22,980,790
Delinquent taxes		671,304		748,433
Due from other governmental units		428,916		518,206
Other		199,172		127,255
Prepaid items		_		410,000
Total assets	\$	96,584,108	\$	70,065,423
Liabilities				
Unearned revenue	\$	130,500	\$	376,350
Deferred inflows of resources				
Property taxes levied for subsequent year		36,826,077		37,901,728
Unavailable revenue – delinquent taxes		530,022		541,752
Total deferred inflows of resources		37,356,099		38,443,480
Fund balance				
Nonspendable for prepaid items		_		410,000
Restricted for				,
Bond refunding		39,467,049		15,894,372
QSCB payments		10,634,544		8,769,159
Debt service		8,995,916		6,172,062
Total fund balance		59,097,509		31,245,593
Total liabilities, deferred inflows				
of resources, and fund balance	\$	96,584,108	\$	70,065,423

#### Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2017 (With Comparative Actual Amounts for the Year Ended June 30, 2016)

		2017		2016
	Over (Under)			
	Budget	Actual	Budget	Actual
Revenues				
Local sources				
Property taxes	\$ 37,903,000	\$ 37,492,714	\$ (410,286)	\$ 35,840,368
County and other	÷ 01,500,000	314,976	314,976	270,323
State	_	121,748	121,748	3,850,085
Federal	937,000	941,912	4,912	942,157
Investment earnings	100,000	569,448	469,448	599,472
Total revenues	38,940,000	39,440,798	500,798	41,502,405
Expenditures				
Debt service				
Principal payments	23,679,000	23,678,632	(368)	25,180,476
Interest	12,680,000	12,778,342	98,342	14,307,014
Other debt	100,000	520,500	420,500	25,450
Total expenditures	36,459,000	36,977,474	518,474	39,512,940
-				
Excess (deficiency) of revenues				
over expenditures	2,481,000	2,463,324	(17,676)	1,989,465
Other financing sources (uses)				
Refunding debt issued	_	34,955,000	34,955,000	_
Premium on refunding debt issued	_	5,643,592	5,643,592	_
Principal payments by refunded bond		0,010,072	0,010,072	
escrow agent	(15,210,000)	(15,210,000)	_	(36,850,000)
Total other financing sources (uses)	(15,210,000)	25,388,592	40,598,592	(36,850,000)
Net change in fund balances	\$ (12,729,000)	27,851,916	\$ 40,580,916	(34,860,535)
Fund balance at beginning of year		31,245,593		66,106,128
Fund balance at end of year		\$ 59,097,509		\$ 31,245,593

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