### INDEPENDENT SCHOOL DISTRICT NO. 625 SAINT PAUL, MINNESOTA

Financial Statements and Supplemental Information

Year Ended June 30, 2021



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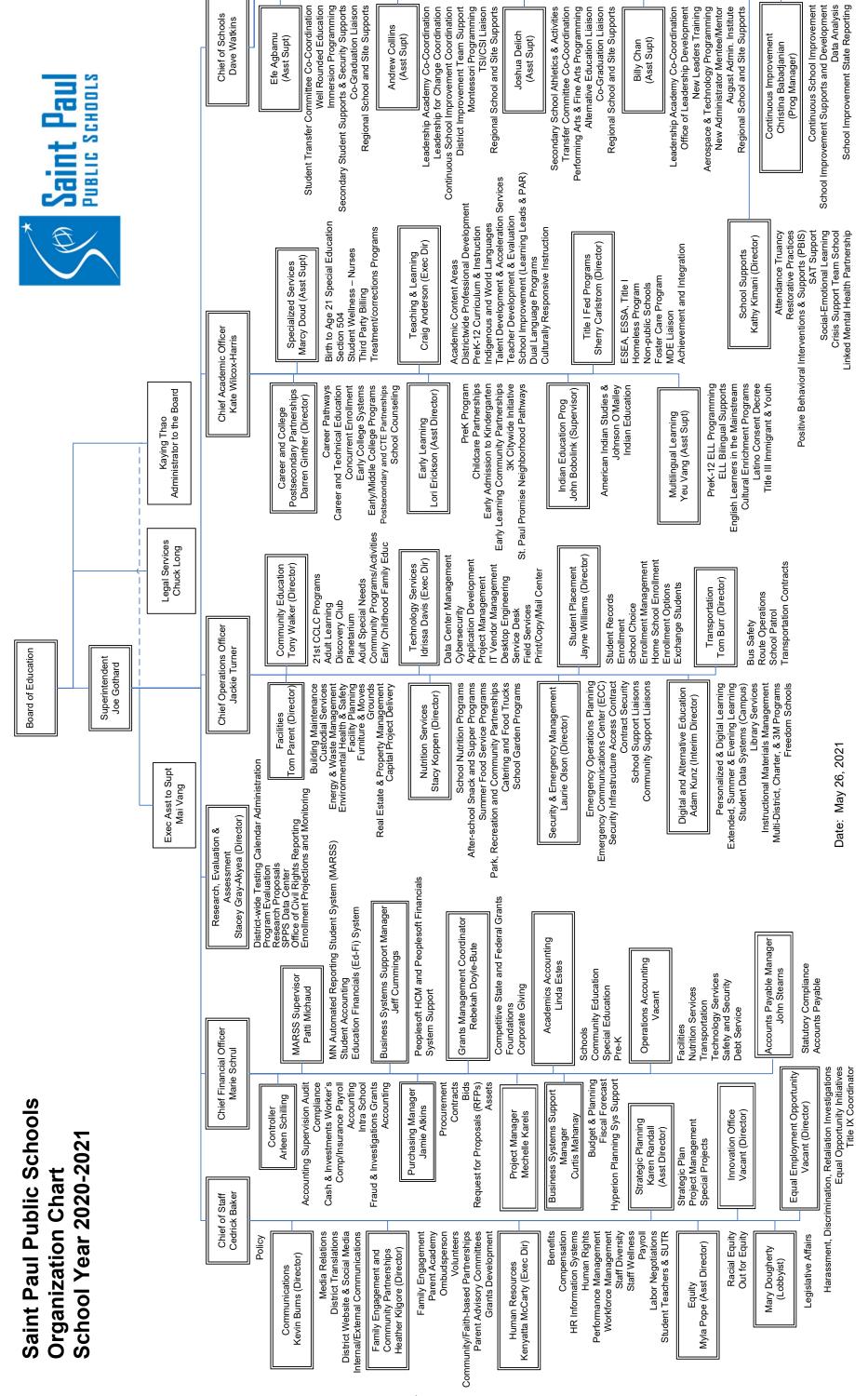
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### Board of Education and Administration as of June 30, 2021

### **BOARD OF EDUCATION**

### Chairperson Vice Chairperson Treasurer

**Board Position** 

John Brodrick
Zuki Ellis
Chauntyll Allen
Yusef Carrillo
Jessica Kopp

Jeanelle Foster

Jim Vue

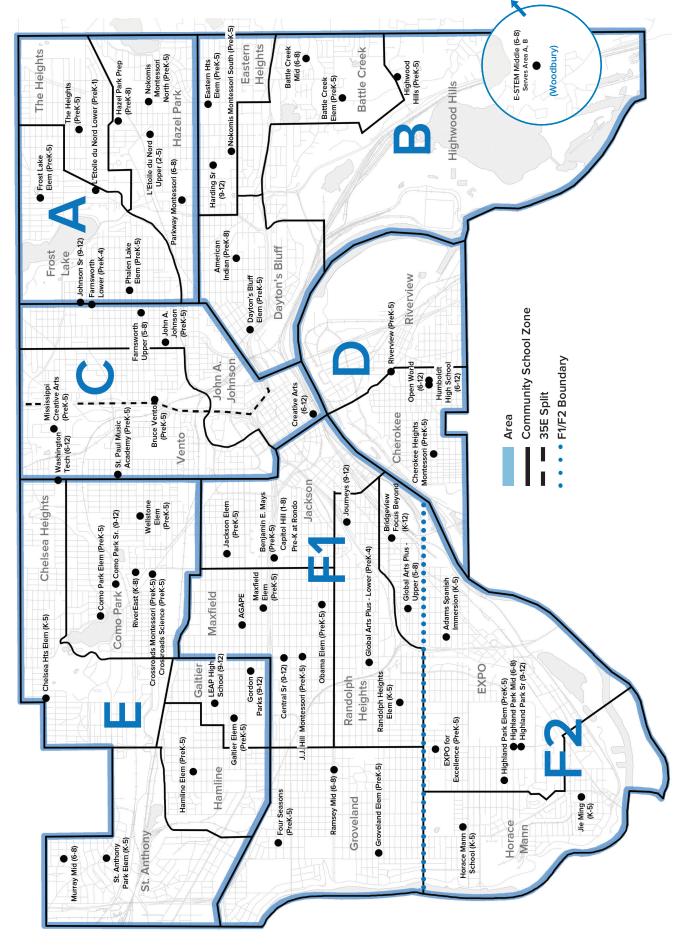
## Vice Chairperson Treasurer Clerk Director Director Director

### **ADMINISTRATION**

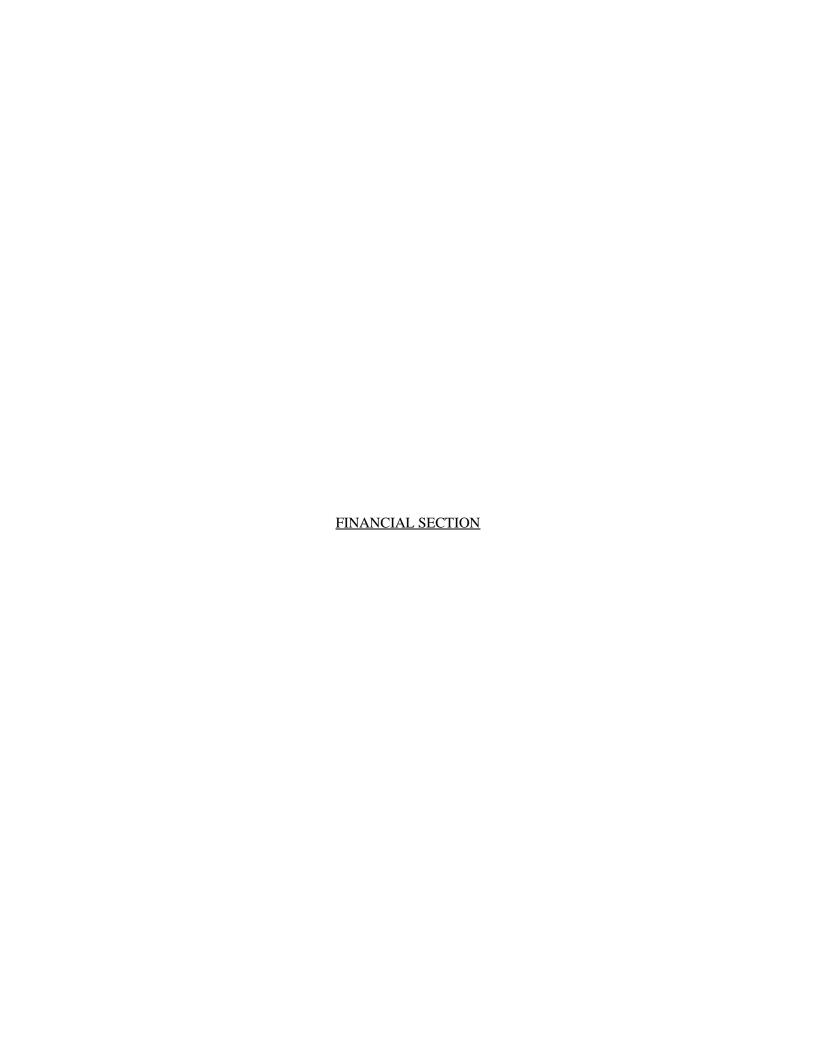
Dr. Joseph Gothard
Jackie Turner
David Watkins
Cedrick Baker
Dr. Kate Wilcox-Harris
Marie Schrul
Kevin Burns
Stacey Gray-Akyea
Kenyatta McCarty
Mai Vang

Superintendent
Chief Operations Officer
Chief of Schools
Chief of Staff
Chief Academic Officer
Chief Financial Officer
Chief Financial Officer
Director of Communications
Director of Research, Evaluation, and Assessment
Executive Director of Human Resources
Executive Assistant to Superintendent

# Saint Paul Public Schools Map









### PRINCIPALS



Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

### **INDEPENDENT AUDITOR'S REPORT**

To the Board of Education and Management of Independent School District No. 625 Saint Paul, Minnesota

### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 625 (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

### **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof, for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

### **OTHER MATTERS**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section and supplemental information, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### **Prior Year Comparative Information**

We have previously audited the District's 2020 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 29, 2020. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2020 is consistent, in all material respects, with the audited financial statements from which it has been derived.

(continued)

### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2021 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radasenich & Co., P. A.

Minneapolis, Minnesota December 29, 2021



### INDEPENDENT SCHOOL DISTRICT NO. 625 SAINT PAUL, MINNESOTA

Management's Discussion and Analysis June 30, 2021

This section of Independent School District No. 625's (the District) annual financial statements presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2021. Please read it in conjunction with the other components of the District's annual financial statements.

### FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2021 by \$459,375,363 (deficit net position). The District's total net position increased by \$48,564,578 during the fiscal year ended June 30, 2021.
- Government-wide revenues totaled \$790,248,565 and were \$48,564,578 more than expenses of \$741,683,987.
- The General Fund's total fund balance (under the governmental fund presentation) increased \$19,911,572 from the prior year, compared to a \$32,816,987 decrease planned in the budget.

### OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual financial statements consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplemental information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major funds," rather than the District as a whole. The District reports all governmental funds as major funds.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America.

The District maintains the following kinds of funds:

Governmental Funds – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

**Proprietary Funds** – The District maintains one type of proprietary fund. The internal service fund is used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service fund to account for the self-insurance activities of the District employees' workers' compensation claims. These services have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

Table 1 Summary Statement of Net Position as of June 30, 2021 and 2020						
	2021	2020				
Assets Current and other assets	\$ 564,037,672	\$ 511,819,088				
Capital assets, net of depreciation	654,370,413	624,424,533				
Total assets	\$ 1,218,408,085	\$ 1,136,243,621				
Deferred outflows of resources Pension plan deferments OPEB plan deferments Bond refunding deferments	\$ 111,601,089 53,893,542 329,546	\$ 87,613,607 37,548,208				
Total deferred outflows of resources	\$ 165,824,177	\$ 125,161,815				
Liabilities Current and other liabilities Long-term liabilities, including due within one year	\$ 117,229,964 1,500,502,511	\$ 102,530,954 1,422,529,396				
Total liabilities	\$ 1,617,732,475	\$ 1,525,060,350				
Deferred inflows of resources Property taxes levied for subsequent year Pension plan deferments OPEB plan deferments Bond refunding deferments	\$ 167,428,764 37,295,260 18,678,621 2,472,505	\$ 160,607,345 60,596,594 23,081,088				
Total deferred inflows of resources	\$ 225,875,150	\$ 244,285,027				
Net position Net investment in capital assets Restricted Unrestricted	\$ 160,905,602 46,815,189 (667,096,154)	\$ 151,886,007 35,092,314 (694,918,262)				
Total net position	\$ (459,375,363)	\$ (507,939,941)				

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. The other major factor in determining net position as compared to fund balances is the liability for long-term severance, pension, and other post-employment benefits (OPEB), which impacts the unrestricted portion of net position.

The District's net investment in capital assets increased from the prior year, mostly due to the District adding capital assets and repaying debt at a faster rate than the assets being depreciated. The increase in net position restricted for debt service, community service, and food service contributed to the growth in the restricted portion of net position. The change in the District's share of the Public Employees Retirement Association (PERA) and the Saint Paul Teachers Retirement Fund Association (SPTRFA) pension plans, and the District's single-employer Other Post-Employment Benefit Plan, contributed to the change in deferred outflows of resources, long-term liabilities, deferred inflows of resources, and unrestricted net position. Positive operating results in the current year as presented on the following table also contributed to the change in unrestricted net position.

The increase in current and other assets and long-term liabilities is due to bonds and certificates of participation issued for future construction.

Table 2 presents a summarized version of the District's Statement of Activities:

Table 2 Summary Statement of Activities for the Years Ended June 30, 2021 and 2020					
	2021		2020		
Revenues					
Program revenues					
Charges for services	\$ 6,433,71	4 \$	12,085,597		
Operating grants and contributions	195,387,99	)	172,950,403		
General revenues					
Property taxes	190,379,61	5	177,085,710		
General grants and aids	385,245,22	5	373,170,680		
Other general revenues	4,064,35	2	4,231,050		
Investment earnings	8,737,66	<u> </u>	4,503,205		
Total revenues	790,248,56	5	744,026,645		
Expenses					
Administration	24,749,65	1	27,039,336		
District support services	18,123,36	1	17,692,793		
Elementary and secondary regular instruction	305,115,87	1	303,135,131		
Vocational education instruction	4,434,07	7	4,401,547		
Special education instruction	129,665,165	5	125,911,025		
Instructional support services	46,259,633	2	35,591,841		
Pupil support services	56,175,82	2	66,455,232		
Sites and buildings	63,160,42	3	60,720,726		
Fiscal and other fixed cost programs	2,582,26		1,581,730		
Food service	43,140,07	5	32,104,314		
Community service	30,596,93	3	34,898,784		
Interest and fiscal charges on debt	17,680,70	<u> </u>	21,464,993		
Total expenses	741,683,98	7	730,997,452		
Change in net position	48,564,57	3	13,029,193		
Net position – beginning of year	(507,939,94	1)	(520,969,134		
Net position – end of year	\$ (459,375,36)	3) \$	(507,939,941		

This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal. Revenues increased with federal sources recognized through new pandemic-related grants, increased program participation in the summer food service program resulting from the COVID-19 pandemic, increased investment earnings in the OPEB revocable trust, and with the approved property tax levy. These increases were partially offset by less charges for services. The increase in expenses reflects natural inflationary increases, along with the change in the District's pension and OPEB obligations mentioned earlier, which impact the various functional areas based on relative salary and benefit levels. Expenses also changed to adapt to new distance and hybrid learning models impacting several program areas.

Figure A shows further analysis of these revenue sources:

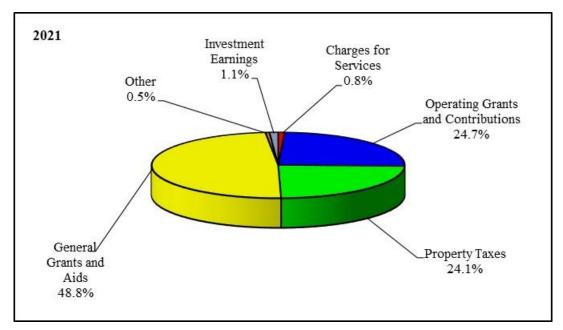
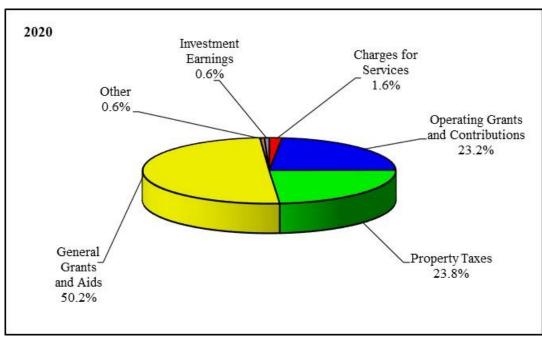


Figure A – Sources of Revenues for Fiscal Years 2021 and 2020



The largest share of the District's revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of funding property tax sources provide is not only dependent on taxpayers of the District by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

The COVID-19 pandemic impacted current year revenue sources compared to prior year, as mentioned on the previous page.

Figure B shows further analysis of these expense functions:

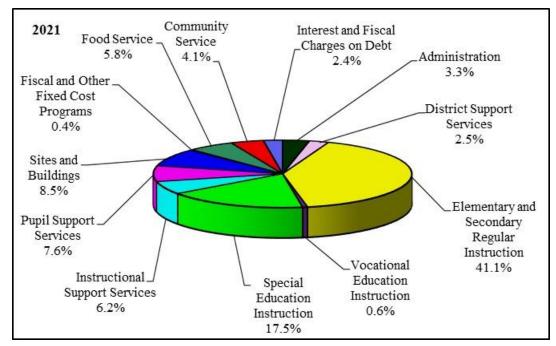
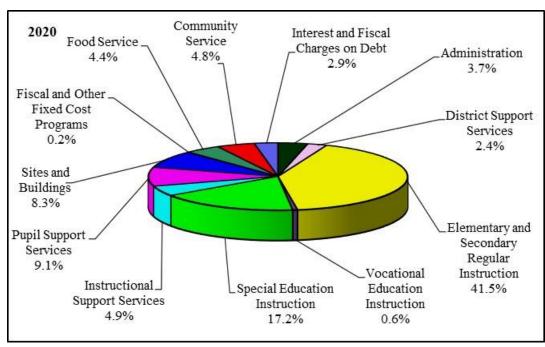


Figure B – Expenses for Fiscal Years 2021 and 2020



The District's expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

Table 3 Governmental Fund Balances as of June 30, 2021 and 2020						
	2021	2020	Change			
Major funds						
General	\$ 128,341,410	\$ 108,429,838	\$ 19,911,572			
Food Service	15,623,835	6,964,345	8,659,490			
Community Service	5,984,675	3,801,949	2,182,726			
Capital Projects	89,744,139	89,890,964	(146,825)			
Debt Service	43,704,507	43,483,160	221,347			
Total governmental funds	\$ 283,398,566	\$ 252,570,256	\$ 30,828,310			

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's Board of Education.

At June 30, 2021, the District's governmental funds reported combined fund balances of \$283,398,566, an increase of \$30,828,310 in comparison with the prior year. Approximately 13.5 percent of this amount, \$38,258,527, constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is either nonspendable, restricted, committed, or assigned to indicate that it is: 1) not in spendable form, \$3,502,534; 2) restricted for particular purposes, \$209,141,255; 3) committed for particular purposes, \$3,038,018; or 4) assigned for particular purposes, \$29,458,232.

### **Analysis of the General Fund**

At year-end, the fund balance of the General Fund was \$128,341,410. The increase from the prior year was mainly due to increases in restricted (OPEB revocable trust and student activities), assigned (contractual obligations, site-based operations, and intraschool activities), and unassigned fund balances. These increases were partially offset by a small decrease in nonspendable fund balance in the current year.

### Analysis of the Food Service Special Revenue Fund

The Food Service Special Revenue Fund is used to record the activity of the District's child nutrition program. This fund ended the year with revenues and other financing sources exceeding expenditures by \$8,659,490, compared to a planned fund balance increase of \$2,912,689. At year-end, the total equity balance in this fund was \$15,623,835. Programming changes allowed under the federal Summer Food Service Program for Children during the ongoing COVID-19 pandemic contributed to the increased fund balance.

### **Analysis of the Community Service Special Revenue Fund**

The Community Service Special Revenue Fund ended the year with revenues exceeding expenditures, increasing equity by \$2,182,726, compared to a planned fund balance decrease of \$501,210. At year-end, the total equity balance in this fund was \$5,984,675. Program participation was significantly impacted by the COVID-19 pandemic causing significant differences to the prior year and budget.

### **Analysis of the Capital Projects Fund**

The Capital Projects Fund ended the year with a fund balance of \$89,744,139 to be used for district projects. The fund balance decrease of \$146,825 in the Capital Projects Fund was due to the spend down of debt proceeds issued in previous years. The District issued \$15,000,000 in school building bonds, \$25,850,000 in facilities maintenance bonds, and \$8,425,000 in certificates of participation in the current year, that will be spent in future fiscal years.

### **Analysis of the Debt Service Fund**

The Debt Service Fund is used to record the financial activity of the District's outstanding bonded indebtedness, whether for building construction or for refunding bonds. At June 30, 2021, the District has \$43,704,507 of restricted fund balance available for future debt service payments.

### **Analysis of the General Fund Budgetary Highlights**

Table 4 summarizes the amendments to the General Fund budget:

Table 4 General Fund Budget For the Year Ended June 30, 2021						
	Original Budget	Final Budget	Change	Percent Change		
Revenues	\$ 632,174,593	\$ 646,530,676	\$ 14,356,083	2.3%		
Expenditures	\$ 632,174,593	\$ 679,347,663	\$ 47,173,070	7.5%		

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended that budget for known changes in circumstances such as updated enrollment levels, legislative funding, additional funding received from grants or other local sources, staffing changes, insurance premium changes, special education tuition changes, employee contract settlements, and for fiscal 2020 assigned fund balance for encumbrances and site and program carryover into fiscal 2021.

Table 5 summarizes the operating results of the General Fund:

Table 5 General Fund Operating Results						
	2021 Actual	Over (Under) Final Budget  1 Actual Amount Percent			Over (Ur Prior Y Amount	*
Revenues	\$ 664,437,900	\$ 17,907,224	2.8%	\$	26,244,323	4.1%
Expenditures and other financing uses  Net change in fund balances	644,526,328 \$ 19,911,572	\$ (34,821,335)	(5.1%)	\$	16,249,335	2.6%

Revenues for fiscal year 2021 were 2.8 percent, or \$17,907,224, more than budgeted. The largest revenue variances were primarily in state sources and investment earnings, which were \$19,238,125 and \$7,891,705 more than projected in the budget, respectively. Conservative budgeting for special education and general education state aid and investment earnings, along with the pass-through of state funding for pensions contributed to both state sources and investment earnings exceeding budget. These variances were partially offset by federal revenues being \$10,960,260 under budget, primarily in the Fully Financed General Fund Account. The District budgeted for full federal entitlements and only receives revenue on a reimbursement basis. Significant federal entitlement funding was carried over to fiscal year 2022.

Current year revenues were 4.1 percent, or \$26,244,323, more than fiscal year 2020. Revenues increased with more federal sources for coronavirus relief and education stabilization funds recognized in the current year, increased investment earnings, and with the approved property tax levy.

Expenditures and other financing uses for fiscal year 2021 were 5.1 percent, or \$34,821,335, less than budgeted. The variance to budget was primarily in the areas of elementary and secondary regular instruction, district support services, and sites and buildings. Factors contributing to variances in these areas included: programming changes while in distance learning during COVID-19. Some areas, such as: area learning center (ALC), ALC summer school, afterschool programs, intraschool student activities (field trips/student events), athletics, transportation, and voluntary pre-K, experienced fluctuations in either enrollment or service levels, which resulted in planned expenditure revisions to account for revenue loss. Spending increased once students returned to classrooms, but not to the levels of pre-COVID-19. Also contributing to the budget variances, was the inability to fill a wide range of staffing vacancies across the District.

Current year expenditures and other financing uses for fiscal year 2021 were 2.6 percent, or \$16,249,335, more than fiscal year 2020. This increase is mainly due to expenditures of federal coronavirus relief funds, elementary and secondary school emergency relief funds, and additional mental health staff, as agreed to in the most recent Saint Paul Federation of Educators bargaining agreement. The District also transferred \$1,894,687 from the General Fund to the Food Service Special Revenue Fund to provide financing for certain costs incurred.

### CAPITAL ASSETS AND LONG-TERM LIABILITIES

### **Capital Assets**

Table 6 shows the District's capital assets, together with the changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2021 and 2020:

	Table 6 Capital Assets		
	2021	2020	Change
Land	\$ 30,959,067	\$ 30,959,067	\$ -
Construction in progress	103,508,110	103,798,929	(290,819)
Land improvements	37,061,173	30,205,886	6,855,287
Buildings	377,926,667	377,926,667	_
Building improvements	568,038,232	517,025,587	51,012,645
Equipment	23,902,796	23,840,213	62,583
Less accumulated depreciation	(487,025,632)	(459,331,816)	(27,693,816)
Total	\$ 654,370,413	\$ 624,424,533	\$ 29,945,880
Depreciation expense	\$ 27,945,751	\$ 27,680,204	\$ 265,547

By the end of fiscal 2021, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, technology, and equipment.

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2021, consistent with the activity of the long-term facilities maintenance program in the General Fund, and activity of the Capital Projects Fund discussed earlier. The completion of several projects has shifted significant amounts out of construction in progress, placing them in service (into their respective capital asset categories in the current year).

The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year.

Additional details about capital assets can be found in the notes to basic financial statements.

### **Long-Term Liabilities**

Table 7 illustrates the components of the District's long-term liabilities with changes from the prior year:

Table 7 Outstanding Long-Term Liabilities						
	_	2021		2020		Change
Total OPEB liability	\$	348,139,318	\$	330,561,547	\$	17,577,771
Net pension liabilities		537,205,204		487,094,359		50,110,845
General obligation bonds payable		290,280,000		274,505,000		15,775,000
Certificates of participation payable		269,970,000		270,455,000		(485,000)
Unamortized premium/discount		36,590,778		34,792,218		1,798,560
Capital lease payable		973,538		8,178,942		(7,205,404)
Severance benefits payable		10,410,953		10,232,096		178,857
Vacation payable		6,932,720		6,710,234		222,486
Total	\$	1,500,502,511	\$	1,422,529,396	\$	77,973,115

The increase in general obligation bonds payable is due to the issuance of \$24,895,000 in refunding bonds, \$15,585,000 in taxable school building refunding bonds, \$15,000,000 in school building bonds, and \$25,850,000 in facilities maintenance bonds, offset by principal payments and payments on refunded debt during fiscal year 2021.

The decrease in certificates of participation payable is due to scheduled principal payments, offset by the issuance of \$8,425,000 in certificates of participation in the current year.

The decrease in capital lease payable is due to scheduled principal payments in the current year.

The differences in the PERA and the SPTRFA net pension liabilities reflects the change in the District's proportionate share of these pension obligations.

The change in the total OPEB liability reflects the current year activity of the District's single-employer plan.

The state limits the amount of general obligation debt the District can issue to 15.0 percent of the market value of all taxable property within the District's corporate limits (see Table 8):

Table 8 Limitations on Debt				
District's market value Limit rate	\$29,254,841,100 15.0%			
Legal debt limit	\$ 4,388,226,165			

Additional details of the District's long-term debt activity can be found in the notes to basic financial statements.

### FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

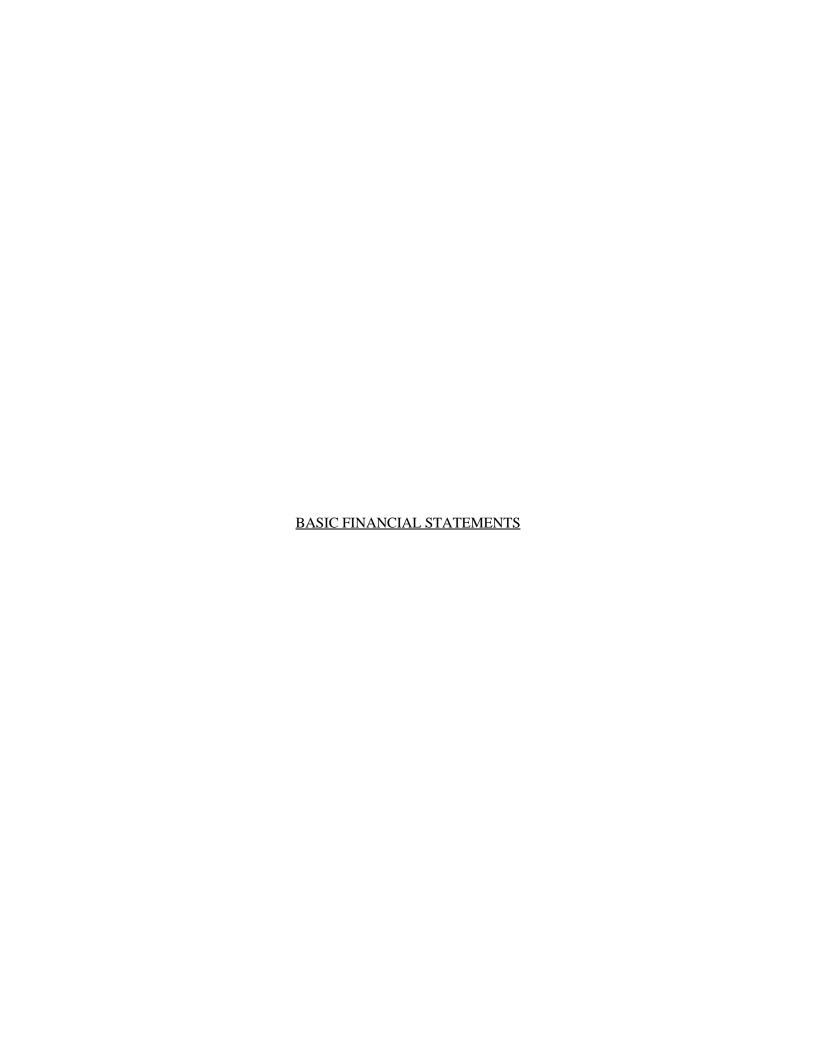
The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$161, or 2.45 percent, per pupil to the basic general education funding formula for fiscal year 2022, and an additional \$135, or 2.00 percent, per pupil to the formula for fiscal year 2023.

The COVID-19 pandemic caused numerous financial and operational challenges for school districts in fiscal 2021, and is expected to continue to have a significant impact in fiscal 2022 and possibly beyond.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being. The COVID-19 pandemic will impact how many students the District attracts and maintains. Students choosing to enroll in other online schools, private school options, or kindergarten families choosing to wait a year, will mean less revenue for the District.

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about these statements or need additional financial information, contact the Business Office, Saint Paul Public Schools, 360 Colborne Street, Saint Paul, Minnesota 55102.



Statement of Net Position as of June 30, 2021 (With Partial Comparative Information as of June 30, 2020)

	Governmental Activities	
	2021	2020
Assets		
Current assets Cash and investments	\$ 171,294,695	\$ 119.141.128
	\$ 171,294,695 101,095,652	\$ 119,141,128 111,458,092
Restricted cash and investments for capital projects Restricted cash and investments for debt service	101,093,032	17,191,537
Current taxes receivable	117,294,204	116,961,740
Delinquent taxes receivable	2,640,932	2,286,092
Due from other governmental units	81,169,459	79,032,762
Other receivables	801,389	694,215
Inventories	2,886,876	4,640,130
Prepaid items	615,658	999,101
Total current assets	477,798,865	452,404,797
Noncurrent assets		
Restricted cash and investments in revocable trust for OPEB obligations	51,900,848	42,952,199
Restricted cash and investments for debt service	34,337,959	16,462,092
Capital assets, not depreciated	134,467,177	134,757,996
Capital assets, depreciated, net of accumulated depreciation  Total noncurrent assets	519,903,236 740,609,220	489,666,537
Total noncurrent assets	740,009,220	683,838,824
Total assets	1,218,408,085	1,136,243,621
1 otal assess	1,210,100,003	1,130,213,021
Deferred outflows of resources		
Pension plan deferments	111,601,089	87,613,607
OPEB plan deferments	53,893,542	37,548,208
Bond refunding deferments	329,546	_
Total deferred outflows of resources	165,824,177	125,161,815
Total assets and deferred outflows of resources	\$ 1,384,232,262	\$ 1,261,405,436
Liabilities		
Current liabilities	¢ 24.229.402	¢ 25.207.925
Accounts payable	\$ 24,228,493	\$ 25,297,825
Accrued expenses Accrued interest payable	80,715,404 7,660,176	64,948,264 7,854,489
Due to other governmental units	320,897	804,090
Unearned revenue	4,304,994	3,626,286
Long-term obligations due within one year	39,372,896	61,589,873
Total current liabilities	156,602,860	164,120,827
Noncurrent liabilities		
Total OPEB liability	348,139,318	330,561,547
Net pension liabilities Long-term obligations	537,205,204	487,094,359
Total noncurrent liabilities	575,785,093 1,461,129,615	543,283,617 1,360,939,523
Total noncurrent naomities	1,401,129,013	1,300,939,323
Total liabilities	1,617,732,475	1,525,060,350
Deferred inflows of resources		
Property taxes levied for subsequent year	167,428,764	160,607,345
Pension plan deferments	37,295,260	60,596,594
OPEB plan deferments	18,678,621	23,081,088
Bond refunding deferments	2,472,505	25,001,000
Total deferred inflows of resources	225,875,150	244,285,027
Net position		
Net investment in capital assets	160,905,602	151,886,007
Restricted for	100,703,002	131,000,007
Debt service	20,652,589	18,758,537
Community service	6,276,250	4,145,942
Food service	15,623,835	6,964,345
Other purposes (state and other funding restrictions)	4,262,515	5,223,490
Unrestricted	(667,096,154)	(694,918,262)
Total net position	(459,375,363)	(507,939,941)
Total liabilities, deferred inflows of resources, and net position	\$ 1,384,232,262	\$ 1,261,405,436
	÷ 1,501,252,202	÷ 1,201,100,130

### Statement of Activities Year Ended June 30, 2021 (With Partial Comparative Information for the Year Ended June 30, 2020)

	2021					2020
					Net (Expenses) Revenue and	Net (Expenses) Revenue and
					Changes in	Changes in
			Program	Revenues	Net Position	Net Position
				Operating		
		C	harges for	Grants and	Governmental	Governmental
Functions/Programs	Expenses		Services	Contributions	Activities	Activities
Governmental activities						
Administration	\$ 24,749,651	\$	_	\$ -	\$ (24,749,651)	\$ (27,039,336)
District support services	18,123,361		_	71,355	(18,052,006)	(17,692,793)
Elementary and secondary						
regular instruction	305,115,871		433,149	46,282,216	(258,400,506)	(257,451,049)
Vocational education instruction	4,434,077		_	845,770	(3,588,307)	(3,843,886)
Special education instruction	129,665,165		3,571,372	74,655,437	(51,438,356)	(51,579,453)
Instructional support services	46,259,632		_	2,257,589	(44,002,043)	(33,669,546)
Pupil support services	56,175,822		_	2,507,385	(53,668,437)	(63,395,911)
Sites and buildings	63,160,423		46,215	_	(63,114,208)	(59,124,202)
Fiscal and other fixed cost programs	2,582,266		_	_	(2,582,266)	(1,581,730)
Food service	43,140,076		36,678	48,813,121	5,709,723	1,698,485
Community service	30,596,938		2,346,300	19,955,117	(8,295,521)	(10,817,038)
Interest and fiscal charges on debt	17,680,705		_		(17,680,705)	(21,464,993)
Total governmental activities	\$ 741,683,987	\$	6,433,714	\$ 195,387,990	(539,862,283)	(545,961,452)
	General revenues					
	Taxes					
	Property taxes	s levi	ed for general	purposes	139,687,530	132,915,977
	Property taxes	s levi	ed for commu	mity services	3,788,661	3,716,537
	Property taxes	s levi	ed for debt se	rvices	46,903,425	40,453,196
	General grants a	and ai	ids		385,245,225	373,170,680
	Other general re	venu	es		4,064,352	4,231,050
	Investment earn	ings			8,737,668	4,503,205
	Total ger	eral 1	revenues		588,426,861	558,990,645
	Changes in net position				48,564,578	13,029,193
	Net position – beg	innin	ng of year		(507,939,941)	(520,969,134)
	Net position – end	l of y	ear		\$ (459,375,363)	\$ (507,939,941)

Balance Sheet as of June 30, 2021 (With Partial Comparative Information as of June 30, 2020)

	General	Food Service	Community Service	Capital Projects
Assets				
Cash and investments	\$ 113,461,549	\$ 6,809,934	\$ 8,405,622	\$ -
Restricted cash and investments in revocable trust for OPEB obligations	51,900,848			
Restricted cash and investments for debt service	J1,500,646 -			
Restricted cash and investments for capital projects	_	_	_	101,095,652
Receivables				
Current taxes	85,688,647	_	2,511,330	_
Delinquent taxes  Due from other governmental units	1,926,995 70,467,731	8,257,336	55,361 1,988,657	_
Other	306,728	150	1,500,057	370,454
Due from other funds	_	_	_	_
Inventories	550,268	2,336,608	-	-
Prepaid items	614,234	348	1,076	
Total assets	\$ 324,917,000	\$ 17,404,376	\$ 12,962,046	\$ 101,466,106
Liabilities				
Accounts payable	\$ 11,148,546	\$ 765,764	\$ 701,999	\$ 11,610,484
Accrued expenditures	65,487,091	1,014,777	1,676,742	111,483
Due to other governmental units	316,960	_	3,937	_
Due to other funds Unearned revenue	2 042 517	=	250.001	=
Total liabilities	3,943,517 80,896,114	1,780,541	359,981 2,742,659	11,721,967
Total Intellities	00,070,111	1,700,511	2,7 12,037	11,721,707
Deferred inflows of resources				
Property taxes levied for subsequent year	114,547,008	-	4,201,905	=
Unavailable revenue – delinquent taxes Total deferred inflows of resources	1,132,468		32,807 4,234,712	
Total deferred inflows of resources	115,679,476	_	4,234,712	_
Fund balances (deficit)				
Nonspendable				
Inventories	550,268	2,336,608	_	_
Prepaid items	614,234	348	1,076	_
Restricted for Student activities	312,480	_		
Area learning center	2,866,122			
Achievement and integration	17,790	_	_	_
Basic skills extended time	1,066,123	_	_	-
Adult basic education	_	_	1,789,924	-
Projects funded by COP  Long-term facilities maintenance	_	_	_	55,147,580 28,020,963
Capital projects				6,575,596
School readiness	_	_	2,301,046	_
ECFE	_	_	1,957,328	_
Community service	=	-	194,069	=
Bond refunding QSCB payments	=	=	=	=
Debt service	= =			
Food service	=	13,286,879	=	=
OPEB revocable trust	51,900,848	=	=	=
Committed to	2 020 010			
Severance pay	3,038,018	=	=	=
Assigned to  Contractual obligations	3,073,102	_	_	_
Strategic plan initiative	3,739,404	_	_	=
Site-based operations	19,581,462	=	-	=
Intraschool activities	3,064,264	_	-	_
Unassigned	(1.017.041)			
Long-term facilities maintenance restricted account deficit Community education restricted account deficit	(1,017,941)	_	(258,768)	
Unassigned	39,535,236		(230,700)	
Total fund balances (deficit)	128,341,410	15,623,835	5,984,675	89,744,139
Total liabilities, deferred inflows of resources, and fund balances	\$ 324,917,000	\$ 17,404,376	\$ 12,962,046	\$ 101,466,106

			Total Govern	menta	ıl Funds
Debt Service			2021		2020
\$	28,100,045	\$	156,777,150	\$	104,375,978
	-,,-		, ,	·	,,-
	_		51,900,848		42,952,199
	34,337,959		34,337,959		33,653,629
	31,337,737		101,095,652		111,458,092
			101,075,052		111,430,072
	29,094,227		117,294,204		116,961,740
	658,576		2,640,932		2,286,092
	455,735		81,169,459		79,032,762
	124,057		801,389		694,215
	_		_		16,284,810
	_		2,886,876		4,640,130
			615,658		999,101
\$	92,770,599	\$	549,520,127	\$	513,338,748
\$	1,700	\$	24,228,493	\$	25,297,825
	, _		68,290,093		52,271,680
	_		320,897		804,090
	_				16,284,810
	1,496		4,304,994		3,626,286
	3,196				98,284,691
	3,190		97,144,477		98,284,091
	40.670.051		1.67.420.764		160 607 245
	48,679,851		167,428,764		160,607,345
	383,045		1,548,320		1,876,456
	49,062,896		168,977,084		162,483,801
	_		2,886,876		4,640,130
	_		615,658		999,101
	_		312,480		267,893
	_		2,866,122		3,453,174
			17,790		436,300
			1,066,123		1,066,123
	_				
	_		1,789,924		1,004,626
	_		55,147,580		79,874,984
	- - - -		28,020,963		-
	_		6,575,596		10,015,980
	_		2,301,046		2,002,576
	_		1,957,328		637,039
	_		194,069		457,539
	15,774,787		15,774,787		17,322,728
	18,685,614		18,685,614		16,550,885
	9,244,106		9,244,106		9,609,547
			13,286,879		2,836,706
			51,900,848		42,952,199
	_		31,700,040		74,734,177
			2 020 010		2 020 010
	_		3,038,018		3,038,018
			2.072.102		2 220 170
	=		3,073,102		2,338,170
			3,739,404		3,843,304
	_		10 501 462		
	_ _		19,581,462		14,478,724
	- - -		3,064,264		14,478,724 3,016,776
	_ _ _				
	- - -				
	- - -		3,064,264		3,016,776
	- - - - -		3,064,264 (1,017,941) (258,768)		3,016,776 (2,657,022) (302,406)
	- - - - - - - - - - - - - - - - - - -		3,064,264 (1,017,941) (258,768) 39,535,236		3,016,776 (2,657,022) (302,406) 34,687,162
	43,704,507		3,064,264 (1,017,941) (258,768)		3,016,776 (2,657,022) (302,406)
	43,704,507	_	3,064,264 (1,017,941) (258,768) 39,535,236		3,016,776 (2,657,022) (302,406) 34,687,162
\$	43,704,507		3,064,264 (1,017,941) (258,768) 39,535,236	\$	3,016,776 (2,657,022) (302,406) 34,687,162



### Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds as of June 30, 2021

(With Partial Comparative Information as of June 30, 2020)

	2021	2020
Total fund balances – governmental funds	\$ 283,398,566	\$ 252,570,256
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.  Capital assets	1,141,396,045	1,083,756,349
Accumulated depreciation	(487,025,632)	(459,331,816)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	111,601,089	87,613,607
Deferred outflows of resources – OPEB plan deferments	53,893,542	37,548,208
Deferred outflows of resources – bond refunding deferments	329,546	(60.506.504)
Deferred inflows of resources – pension plan deferments	(37,295,260)	(60,596,594)
Deferred inflows of resources – OPEB plan deferments	(18,678,621)	(23,081,088)
Deferred inflows of resources – bond refunding deferments	(2,472,505)	1 076 456
Deferred inflows of resources – unavailable revenue – delinquent taxes	1,548,320	1,876,456
Debt issuance premiums and discounts are reported as other financing sources and uses in the governmental funds, but as assets or adjustments to the carrying value		
of long-term obligations in the Statement of Net Position.	(36,590,778)	(34,792,218)
An Internal Service Fund is used by management to charge the costs of the workers' compensation insurance program to the individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities		
in the Statement of Net Position.	2,092,234	2,088,566
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable.		
General obligation bonds payable	(290,280,000)	(274,505,000)
Certificates of participation payable	(269,970,000)	(270,455,000)
Capital lease payable	(973,538)	(8,178,942)
Accrued interest on long-term debt	(7,660,176)	(7,854,489)
Severance benefits payable	(10,410,953)	(10,232,096)
Vacation payable	(6,932,720)	(6,710,234)
Net pension liabilities	(537,205,204)	(487,094,359)
Total OPEB liability	(348,139,318)	(330,561,547)
Net position – governmental activities	\$ (459,375,363)	\$ (507,939,941)

### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended June 30, 2021 (With Partial Comparative Information for the Year Ended June 30, 2020)

	General	Food Service	Community Service	Capital Projects
Revenues				
Local sources				
Property taxes	\$ 139,937,337	\$ -	\$ 3,797,441	\$ -
County and other	7,096,892	301,137	2,423,985	_
State	440,997,556	21,043	15,929,765	_
Federal	68,318,851	50,055,911	4,245,822	_
Investment earnings	7,991,705	581	1,152	6,949
Sales and conversion of assets	95,559	36,678		-
Total revenues	664,437,900	50,415,350	26,398,165	6,949
Expenditures				
Current				
Administration	24,763,769	_	_	_
District support services	17,866,125	_	_	_
Elementary and secondary regular instruction	275,827,134	_	_	_
Vocational education instruction	4,434,984	_	_	_
Special education instruction	129,865,375	_	_	_
Instructional support services	46,101,475	_	_	_
Pupil support services	55,044,245	_	1,074,425	_
Sites and buildings	69,561,663	_	_	_
Fiscal and other fixed cost programs	2,582,266	_	_	_
Food service	_	43,650,547	_	_
Community service	7,508,842	_	23,141,014	_
Capital outlay	_	_		52,480,085
Debt service				
Principal payments	8,135,404	_	_	_
Interest	940,359	_		_
Issue costs and fiscal charges				755,916
Total expenditures	642,631,641	43,650,547	24,215,439	53,236,001
Excess (deficiency) of revenues				
over expenditures	21,806,259	6,764,803	2,182,726	(53,229,052)
Other financing sources (uses)				
Refunding debt issued	_	_	_	_
Bonds issued	_	_	_	40,850,000
Certificates of participation issued	_	_	_	8,425,000
Premium on debt issued	_	_	_	3,807,227
Principal payments by refunded bond				
escrow agent	_	_	_	_
Transfers in	_	1,894,687	_	_
Transfers out	(1,894,687)	_	_	
Total other financing sources (uses)	(1,894,687)	1,894,687		53,082,227
Net change in fund balances	19,911,572	8,659,490	2,182,726	(146,825)
Fund balances at beginning of year	108,429,838	6,964,345	3,801,949	89,890,964
Fund balances at end of year	\$ 128,341,410	\$ 15,623,835	\$ 5,984,675	\$ 89,744,139

			Total Governmental Funds					
D	ebt Service		2021	2020				
			-					
\$	46,972,974	\$	190,707,752	\$	176,960,121			
	543,815		10,365,829		14,531,910			
	183,793		457,132,157		467,395,640			
	886,603		123,507,187		78,779,461			
	733,613		8,734,000		4,323,269			
	_		132,237		1,784,737			
	49,320,798		790,579,162		743,775,138			
	. , ,				, ,			
	_		24,763,769		26,734,883			
	_		17,866,125		16,896,652			
	_		275,827,134		275,867,827			
	_		4,434,984		4,363,793			
	_		129,865,375		126,095,315			
	_		46,101,475		35,367,060			
	_		56,118,670		66,235,483			
	_		69,561,663		58,643,295			
	_		2,582,266		1,581,730			
			43,650,547		32,794,071			
	_		30,649,856		34,563,508			
	_							
	_		52,480,085		38,027,252			
	28,930,000		37,065,404		34,431,466			
	19,219,051		20,159,410		17,523,032			
	505,094		1,261,010		1,283,669			
	48,654,145		812,387,773		770,409,036			
	<u> </u>				, , ,			
	666,653		(21,808,611)		(26,633,898)			
	40,480,000		40,480,000		8,810,000			
			40,850,000		15,000,000			
			8,425,000		127,895,000			
	3,679,694		7,486,921		10,494,308			
	3,079,094		7,400,921		10,494,306			
	(44,605,000)		(44,605,000)		(9,805,000)			
	_		1,894,687		(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			
	_		(1,894,687)		_			
	(445,306)		52,636,921		152,394,308			
	. , , ,		, ,		, , , , , , , , , , , , , , , , , , ,			
	221,347		30,828,310		125,760,410			
	43,483,160		252,570,256		126,809,846			
\$	43,704,507	\$	283,398,566	\$	252,570,256			



## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities Governmental Funds Year Ended June 30, 2021

(With Partial Comparative Information for the Year Ended June 30, 2020)

Total net change in fund balances – governmental funds \$ 30,828,310 \$	125,760,410
Amounts reported for governmental activities in the Statement of Activities are different because:	
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, in the Statement of Activities, those costs are allocated over their estimated useful lives as annual depreciation expense.	
Capital outlays 57,891,631	36,529,735
Depreciation expense (27,945,751)	(27,680,204)
The recognition of certain revenues and expenses/expenditures differ between the full accrual	
governmental activities financial statements and the modified accrual governmental fund financial statements.	
Deferred outflows of resources – pension plan deferments 23,987,482	(36,295,670)
Deferred outflows of resources – OPEB plan deferments 16,345,334	15,013,838
Deferred outflows of resources – bond refunding deferments 329,546	(3,859,881)
Deferred inflows of resources – pension plan deferments 23,301,334	(6,654,782)
Deferred inflows of resources – OPEB plan deferments 4,402,467	818,229
Deferred inflows of resources – bond refunding deferments (2,472,505)	<del>-</del>
Deferred inflows of resources – unavailable revenue – delinquent taxes (328,136)	125,589
Repayment of long-term debt is an expenditure in the governmental funds, but the repayment	
reduces long-term liabilities in the Statement of Net Position.	21 220 000
General obligation bonds payable 20,950,000	21,220,000
Certificates of participation payable 8,910,000	6,095,000
Capital lease payable 7,205,404 Payments by refunded bond escrow agent 44,605,000	7,116,466 9,805,000
Debt issued provides current financial resources to the governmental funds, but increases	
long-term liabilities in the Statement of Net Position.	
Refunding bonds issued (40,480,000)	(8,810,000)
	(127,895,000)
	(15,000,000)
	, , ,
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Change in accrued interest payable 194,313	(1,674,878)
Change in severance benefits payable (178,857)	(233,811)
Change in vacation payable (222,486)	(1,224,282)
Change in net pension liabilities (50,110,845)	38,385,728
Change in OPEB liability (17,577,771)	(11,074,389)
Change in Or LD hability (17,577,771)	(11,074,305)
Debt issuance premiums and discounts are included in the change in net position as they are	
amortized over the life of the debt. However, they are included in the change in fund balances	
upon issuance as other financing sources and uses. (1,798,560)	(7,617,841)
An Internal Service Fund is used by the District's management to charge the costs of the	
workers' compensation insurance program to the individual funds. The change in net position	
of the Internal Service Fund is reported within governmental activities. 3,668	179,936
Change in net position – governmental activities \$ 48,564,578 \$	13,029,193

## Statement of Net Position Proprietary Fund as of June 30, 2021

(With Partial Comparative Information as of June 30, 2020)

	2021			2020
Assets Current assets			<b>.</b>	
Cash and investments	\$	14,517,545	\$	14,765,150
Liabilities				
Current liabilities Accrued expenses				
Workers' compensation payable		12,425,311		12,676,584
Net position Unrestricted	\$	2,092,234	\$	2,088,566

# Statement of Revenues, Expenses, and Changes in Net Position Proprietary Fund Year Ended June 30, 2021 (With Partial Comparative Information for the Year Ended June 30, 2020)

	2021	2020		
Operating revenues Insurance service fees	\$ 2,539,058	\$	2,420,701	
Operating expenses Claims expense	2,539,058		2,420,701	
Operating income	_		_	
Nonoperating revenues Investment earnings	 3,668		179,936	
Change in net position	3,668		179,936	
Net position at beginning of year	2,088,566		1,908,630	
Net position at end of year	\$ 2,092,234	\$	2,088,566	

## Statement of Cash Flows Proprietary Fund Year Ended June 30, 2021

(With Partial Comparative Information for the Year Ended June 30, 2020)

	2021			2020	
Cash flows from operating activities Assessments from other funds Workers' compensation payments Net cash flows from operating activities	\$	2,539,058 (2,790,331) (251,273)	\$	2,420,701 (3,365,528) (944,827)	
Cash flows from investing activities Investment income received		3,668		179,936	
Net change in cash and investments		(247,605)		(764,891)	
Cash at beginning of year		14,765,150		15,530,041	
Cash at end of year	\$	14,517,545	\$	14,765,150	
Reconciliation of operating income to net cash flows from operating activities  Operating income  Adjustment to reconcile operating income to net cash flows from operating activities  Changes in assets and liabilities	\$	-	\$	-	
Workers' compensation payable		(251,273)		(944,827)	
Net cash flows from operating activities	\$	(251,273)	\$	(944,827)	

Notes to Basic Financial Statements June 30, 2021

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Organization

Independent School District No. 625 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. A Board of Education elected by the voters of the District governs the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **B.** Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

#### C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

Depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest on debt is considered an indirect expense and is reported separately on the Statement of Activities.

#### **D.** Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

- 1. Revenue Recognition Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.
- 2. Recording of Expenditures Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures. In the operating funds, capital outlay expenditures are included within the applicable functional areas.

The Internal Service Fund is presented in the proprietary fund financial statements. Because the principal users of the internal services are the District's governmental activities, the Internal Service Fund is consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's Internal Service Fund is charges to customers (other district funds) for service. Operating expenses for the Internal Service Fund include the cost of providing the services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

## **Description of Funds**

The existence of the various district funds has been established by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

#### **Major Governmental Funds**

**General Fund** – The General Fund is the government's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund. In the financial statements, the General Fund includes the General Fund Account and the Fully Financed General Fund Account.

**Food Service Special Revenue Fund** – The Food Service Special Revenue Fund is primarily used to account for the District's child nutrition program.

**Community Service Special Revenue Fund** – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

**Capital Projects Fund** – The Capital Projects Fund is used to account for financial resources used for the acquisition or construction of major capital facilities.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources for, and payment of general obligation debt principal, interest, and related costs.

## **Proprietary Fund**

**Internal Service Fund** – The Internal Service Fund accounts for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District's Internal Service Fund is used to account for the activities of the District's workers' compensation self-insurance program.

#### E. Budgetary Information

The Board of Education adopts an annual budget for all governmental funds prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted appropriations lapse at year-end. However, for certain programs, unspent appropriations are assigned for carryover and may be reappropriated in the subsequent year. Expenditures in the Capital Projects Fund and Debt Service Fund exceeded budgeted appropriations by \$2,680,402 and \$162,662, respectively, during the fiscal year ended June 30, 2021. These variances were financed by revenues and other financing sources, in excess of budget, or fund balance.

#### F. Cash and Investments

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Bond proceeds recorded in the Capital Projects Fund and the Debt Service Fund are not pooled, and earnings on these proceeds are allocated directly to those funds.

Restricted cash and investments include balances held in segregated accounts that are established for specific purposes. In the General Fund, restricted cash and investments represent assets contributed to a revocable trust established to finance the District's liability for post-employment insurance benefits. In the Capital Projects Fund, this represents assets held for building construction. In the Debt Service Fund, the refunding bond escrow accounts held by trustee are used only to retire refunded bond issues and to pay interest on refunding bond issues until the crossover refunding dates. Interest earned on these investments is allocated directly to the escrow accounts.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The proprietary fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also be reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

#### G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are delinquent property taxes receivable.

#### H. Inventories

Inventories are recorded using the consumption method of accounting and consist of textbooks; facilities repair supplies; purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out method. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

## I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenditures/expenses at the time of consumption.

## J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$28,825,441 of the property tax levy collectible in 2021 as revenue to the District in fiscal year 2020–2021. The remaining portion of the taxes collectible in 2021 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

## K. Capital Assets

Capital assets that are purchased or constructed by the District are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purposes. Estimated useful lives are 20 years for land improvements, 50 years for buildings, 25 years for building improvements, and 5 years for equipment. Land and construction in progress are not depreciated.

The District does not possess material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

#### L. Long-Term Obligations

In the government-wide financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

## M. Compensated Absences

Under the terms of union contracts, civil service employees are granted vacation and sick leave in varying amounts, portions of which can be carried over to future years. In the event of termination, civil service employees are reimbursed for any vacation earned and unused for the current and prior years. All vacation pay is accrued when incurred in the government-wide financial statements. Vacation pay is accrued in governmental fund financial statements only to the extent it has been used or otherwise matured prior to year-end.

Unused sick leave for eligible employees is recorded as severance pay to the extent it is probable that the District will compensate employees for unused sick leave through cash payments upon termination or retirement. Employees must be 55 years of age or older and must be eligible for a pension under provisions of the Saint Paul Teachers Retirement Fund Association (SPTRFA) or the Public Employees Retirement Association (PERA) of Minnesota. Severance pay is calculated at a rate ranging from \$65 to \$270, depending on the bargaining group, for each day of unused sick leave. The maximum amount of money that any employee may obtain through the severance program is \$33,000.

Funding for severance pay is partially funded through a special levy. All severance pay is accrued in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future. Severance pay is accrued in the governmental fund financial statements when the liability matures, due to employee termination.

## N. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to bond refunding deferments in the government-wide Statement of Net Position. A bond refunding deferment results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

The District also reports deferred outflows and inflows of resources related to pensions and other post-employment benefits (OPEB) in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, differences between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

#### O. Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the PERA and the SPTRFA and additions to/deductions from the PERA's and the SPTRFA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the SPTRFA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The SPTRFA has a special funding situation created by direct aid contributions made by the state of Minnesota pursuant to Minnesota Statutes § 354A.12 and § 423A.02.

## P. Risk Management and Self-Insurance

- 1. General Insurance The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in the current year.
- 2. Self-Insurance The District has established an internal service fund to account for and finance its self-insured risk of loss for workers' compensation. Workers' compensation claim liabilities are based on open claims and estimates. They are also based on actuarial analysis to determine potential or unknown claims. Determining actual claim liabilities depends on complex factors, such as changes in Minnesota Statutes, legal determinations, injury assessments, and awards; therefore, the process used in computing a claim liability does not necessarily result in an exact amount.

Changes in workers' compensation claim liabilities for the last two years were as follows:

	Balance –	C	harges and					
Fiscal Year	Beginning		Changes		Claim		Balance –	
Ended June 30,	of Year	ir	in Estimates		Payments		End of Year	
_	 		_		_		_	
2020	\$ 13,621,411	\$	2,420,701	\$	3,365,528	\$	12,676,584	
2021	\$ 12,676,584	\$	2,539,058	\$	2,790,331	\$	12,425,311	

#### Q. Net Position

In the government-wide and internal service fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted Net Position** All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

#### R. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- Committed Consists of internally imposed constraints that are established by resolution of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- Assigned Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In the governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to Board of Education resolution, the District's superintendent, chief executive officer, and chief financial officer are authorized to establish assignments of fund balance.
- Unassigned The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

## S. Minimum Fund Balance Policy

The District's fund balance policy states:

- 1. The administration shall plan and manage annual revenue and expenditure budgets that provide an unassigned General Fund balance of at least 5.0 percent of annual General Fund expenditures.
- 2. If the unassigned General Fund balance should fall below 5.0 percent of annual General Fund expenditures within a given year or the following year, the superintendent shall alert the Board of Education to the circumstances and recommend appropriate short-term actions to maintain the desired balance.

#### T. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures at the date of the financial statements and during the reporting period. Actual results could differ from those estimates.

## U. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2020, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

#### **NOTE 2 – DEPOSITS AND INVESTMENTS**

## A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 2,895,307
Investments	355,733,847
Total	\$ 358,629,154

Cash and investments are presented in the financial statements as follows:

Statement of Net Position – current assets	
Cash and investments	\$ 171,294,695
Restricted cash and investments for capital projects	101,095,652
Statement of Net Position – noncurrent assets	
Restricted cash and investments in revocable	
trust for OPEB obligations	51,900,848
Restricted cash and investments for debt service	34,337,959
Total	\$ 358,629,154

## **B.** Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the Board of Education, including checking accounts and savings accounts.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110.0 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District's deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District's deposits was \$2,895,307, while the balance on the bank records was \$2,891,945. At June 30, 2021, all deposits for the District were insured or collateralized by securities held by the District's agent in the District's name.

#### NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

#### C. Investments

The District has the following investments at year-end:

			Fair Value		Interest Rate Risk – Maturity Duration in Years						
	Credit Risk		Measurements	•		•		Greater		Carrying	
	Rating	Agency	Using	I	Less Than 1	1 to 5		Than 5		Value	
					_		_		_		
U.S. treasury note	AAA	Moody's	Level 1	\$	294,278	\$	6,106,083	\$	_	\$	6,400,361
Federal Home Loan Banks	AA	S&P	Level 2	\$	_	\$	16,250,241	\$	_		16,250,241
Guaranteed investment contract	N/A	N/A	N/A	\$	_	\$	_	\$	8,693,998		8,693,998
Repurchase agreement (U.S. agency											
underlying securities)	AAA	S&P	N/A	\$	_	\$	9,887,641	\$	_		9,887,641
U.S. Bank commercial paper	A1	S&P	Level 2	\$	4,297,378	\$	_	\$	_		4,297,378
Corporate obligations	AAA	S&P	Level 1	\$	_	\$	348,917	\$	_		348,917
Corporate obligations	AA	S&P	Level 1	\$	_	\$	1,434,344	\$	_		1,434,344
Corporate obligations	A	S&P	Level 1	\$	610,710	\$	6,819,177	\$	_		7,429,887
Corporate obligations	BAA	Moody's	Level 1	\$	_	\$	1,283,678	\$	_		1,283,678
Corporate obligations	BBB	S&P	Level 1	\$	_	\$	3,531,246	\$	_		3,531,246
Equities	N/R	N/R	Level 1	\$	26,772,487	\$	_	\$	_		26,772,487
Investment pools/mutual funds											
MSDLAF	AAA	S&P	Amortized cost								178,670,039
Mutual funds	AAA	S&P	Level 1								88,498,666
Mutual funds	N/R	N/R	Level 2							_	2,234,964
Total investments										\$3	355,733,847

N/R – Not Rated N/A – Not Applicable

The Minnesota School District Liquid Asset Fund (MSDLAF) is regulated by Minnesota Statutes and is an external investment pool which is not registered with the Securities and Exchange Commission. The District's investment in this trust is measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value. For MSDLAF investments, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice required except for the MSDLAF MAX Class, which requires a redemption notice of 14 days, with the exception of direct investments of funds distributed by the state of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty, and there is a 24-hour hold on all requests for redemptions.

Repurchase agreement investments and guaranteed investment contracts are valued on a cost-basis measure and, therefore, are not subject to the fair value disclosure.

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

#### NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District's investment policies do not further restrict investing in specific financial instruments.

Concentration Risk – This is the risk associated with investing a significant portion of the District's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District's investment policies do not address concentration risk.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District's investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

## **NOTE 3 – RECEIVABLES**

At June 30, 2021, the District reported the following receivables due from other governmental units:

	Community							
	General	Food Service	Service	Debt Service	Total			
Due from MDE	\$ 39,045,260	\$ 20,292	\$ 1,512,685	\$ 18,380	\$ 40,596,617			
Due from MDE, principally								
pass-through federal assistance	27,824,885	8,215,493	449,348	_	36,489,726			
Due from federal government, direct assistance	1,448,401	_	_	436,697	1,885,098			
Due from other governmental units	1,894,784	21,551	24,728	658	1,941,721			
Due from other Minnesota school districts	254,401	_	1,896	_	256,297			
Total due from other governmental units	\$ 70,467,731	\$ 8,257,336	\$ 1,988,657	\$ 455,735	\$ 81,169,459			

## NOTE 4 – CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2021 is as follows:

	Balance – Beginning of Year	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated					
Land	\$ 30,959,067	\$ -	\$ -	\$ -	\$ 30,959,067
Construction in progress	103,798,929	57,577,113	_	(57,867,932)	103,508,110
Total capital assets, not depreciated	134,757,996	57,577,113	_	(57,867,932)	134,467,177
Capital assets, depreciated					
Land improvements	30,205,886	_	_	6,855,287	37,061,173
Buildings	377,926,667	_	_	_	377,926,667
Building improvements	517,025,587	_	_	51,012,645	568,038,232
Equipment	23,840,213	314,518	(251,935)		23,902,796
Total capital assets, depreciated	948,998,353	314,518	(251,935)	57,867,932	1,006,928,868
Less accumulated depreciation for					
Land improvements	(18,285,343)	(1,293,203)	_	_	(19,578,546)
Buildings	(203,887,009)	(6,816,051)	_	_	(210,703,060)
Building improvements	(215,158,514)	(19,731,150)	_	_	(234,889,664)
Equipment	(22,000,950)	(105,347)	251,935		(21,854,362)
Total accumulated depreciation	(459,331,816)	(27,945,751)	251,935		(487,025,632)
Net capital assets, depreciated	489,666,537	(27,631,233)		57,867,932	519,903,236
Total capital assets, net	\$ 624,424,533	\$ 29,945,880	\$	\$ -	\$ 654,370,413
Depreciation expense for the year w	vas charged to	the following	governmental	functions:	
Administration				\$	243,410
District support services					882,881
Elementary and secondary regular inst	ruction				25,852,514
Special education instruction					348,878
Instructional support services					76,326
Pupil support services					93,256
Food service					
					190,921
Community service					257,565
Total depreciation expense				\$	27,945,751

#### **NOTE 5 – LONG-TERM LIABILITIES**

## A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

D		Date of Final	Coupon Rate	Amount of	Outstanding
Date of Issue	Issue	Maturity	Percentage	Original Issue	at June 30, 2021
12/23/2009 11/17/2010 06/25/2013 06/25/2013 06/12/2014 06/11/2015 07/27/2016 06/15/2017 12/21/2017 06/21/2018 06/20/2019 02/20/2020	2009D Taxable School Building Bonds 2010C Taxable School Building Bonds 2013A School Building Bonds 2013B School Building Refunding Bonds 2014A School Building Bonds 2015A School Building Bonds 2016A School Building Bonds 2016B School Building Refunding Bonds 2017A School Building Refunding Bonds 2017D School Building Refunding Bonds 2018A School Building Bonds 2019A School Building Bonds 2019A School Building Bonds 2020A School Building Bonds	12/15/2025 02/01/2029 02/01/2034 02/01/2027 02/01/2035 02/01/2036 02/01/2036 02/01/2030 02/01/2037 02/01/2032 02/01/2038 02/01/2039 02/01/2040	1.585% 5.075% 2.00-4.00% 4.00-5.00% 2.00-4.00% 2.00-5.00% 2.00-5.00% 3.00-4.00% 3.00-5.00% 3.00-5.00% 3.00-5.00% 2.00-5.00%	\$ 16,115,000 18,250,000 24,485,000 28,635,000 14,845,000 15,000,000 34,955,000 15,000,000 15,520,000 15,000,000 15,000,000 15,000,000	\$ 16,115,000 18,250,000 17,410,000 17,260,000 11,270,000 12,050,000 11,770,000 27,990,000 12,680,000 15,520,000 13,370,000 13,815,000 14,525,000
02/20/2020	2020B School Building Refunding Bonds	02/01/2031	4.00-5.00%	8,810,000	6,925,000
11/19/2020	2020D Refunding Bonds	02/01/2033	2.00-5.00%	24,895,000	24,895,000
11/19/2020	2020E Taxable School Building Refunding Bonds	02/01/2034	1.25-2.00%	15,585,000	15,585,000
06/17/2021	2021A School Building Bonds	02/01/2041	2.00-5.00%	15,000,000	15,000,000
06/17/2021	2021B Facilities Maintenance Bonds	02/01/2041	2.00-5.00%	25,850,000	25,850,000
Total gener	al obligation bonds payable			\$ 332,945,000	\$ 290,280,000

These bonds were issued to finance acquisition, construction, and/or improvements of capital facilities, or to finance the retirement (refunding) of prior bond issues. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized equal 105.0 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

The District's Taxable School Building Bonds, Series 2009D were issued as Qualified School Construction Bonds – Tax Credit Bonds. The 1.585 percent interest rate on this bond represents the supplemental coupon interest rate for which the District is responsible. Investors who hold these bonds are also eligible for a tax credit from the federal government, allowing the bonds to be issued at a lower rate of interest and cost to the District.

The District's Taxable School Building Bonds, Series 2010C were issued as Qualified School Construction Bonds – Direct Pay, for which the District will receive a federal reimbursement for a portion of the interest payments on this debt issue.

During fiscal year 2018, the District issued \$15,520,000 of General Obligation School Building Refunding Bonds, Series 2017D. The proceeds were used to finance a crossover refunding of the General Obligation Bonds, Series 2011A. The crossover of the 2011A issue occurred on February 1, 2021. The proceeds of the 2017D issue were placed in an escrow account pending the call date of the refunded issue. Until the call date, the District made all debt service payments on the 2011A issue, and all debt service on the 2017D issue were paid from the escrow account. The 2017D issue was undertaken to reduce the total future debt service payments by \$1,109,900, and resulted in present value savings of \$974,980.

#### NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

During fiscal year 2021, the District issued \$24,895,000 of General Obligation Refunding Bonds, Series 2020D. The proceeds were used to refund, in advance of their stated maturities, the remaining maturities of the District's General Obligation School Building Bonds, Series 2012A and General Obligation School Building Refunding Bonds 2012B. This current refunding reduced the District's total future debt service payments by \$2,640,935, and resulted in a present value savings of approximately \$2,495,717.

During fiscal year 2021, the District issued \$15,585,000 of Taxable General Obligation School Building Refunding Bonds, Series 2020E. The proceeds were used to finance a crossover refunding of the General Obligation School Building Bonds, Series 2013A. The crossover of the 2013A issue will occur on February 1, 2023. The proceeds of the 2020E issue were placed in an escrow account pending the call date of the refunded issue. Until the call date, the District will make all debt service payments on the 2013A issue, and all debt service on the 2020E issue will be paid from the escrow account. The 2020E issue was undertaken to reduce the total future debt service payments by \$1,493,715, and resulted in present value savings of \$1,330,074.

## **B.** Certificates of Participation Payable

The District has entered into installment purchase contracts to acquire and renovate facilities for instructional purposes through certificates of participation issued by independent vendors in the District's name. These certificates are full faith and credit obligations of the District and have been recorded as long-term obligations issued for capital projects in the financial statements. The certificates of participation are paid by the Debt Service Fund, except for 2017B Certificates of Participation, which are paid by the General Fund. Certificates of participation outstanding at June 30, 2021 include:

Date of Issue	Issue	Date of Final Maturity	Coupon Rate Percentage	Amount of Original Issue	Certificates of Participation Outstanding
06/15/2017	2017B	02/01/2037	3.00-5.00%	\$ 24,305,000	\$ 21,645,000
12/21/2017	2017B 2017C	02/01/2037	3.00-5.00%	56,015,000	50,830,000
06/21/2018	2018B	02/01/2039	3.00-5.00%	52,500,000	49,080,000
06/21/2018	2018C	02/01/2039	3.00-5.00%	18,060,000	16,880,000
07/24/2019	2019B	02/01/2039	3.00-5.00%	22,145,000	21,410,000
07/24/2019	2019C	02/01/2039	2.025-3.383%	40,260,000	38,545,000
02/20/2020	2020C	02/01/2040	2.00-5.00%	65,490,000	63,155,000
06/17/2021	2021D	02/01/2041	2.00-2.80%	8,425,000	8,425,000
				\$ 287,200,000	\$ 269,970,000

#### C. Capital Lease Payable

On May 20, 2015, the District entered into a master lease purchase agreement with Apple, Inc. for technology equipment. The District acquires equipment from time to time under this master agreement as needed. Each lease "schedule" added under this master lease agreement adds equipment to the lease and carries its own lease term and payment schedule. Upon payment in full of all scheduled lease payments, the lessor's (Apple, Inc.) interest in the equipment is transferred to the District, free and clear of any right or interest of Apple, Inc. The General Fund will be used to liquidate this liability.

#### NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

During fiscal year 2019, the District amended this master lease purchase agreement and entered into an additional lease schedule with total future minimum lease payments of \$3,857,775, interest rate of 2.160 percent, and a final maturity of August 15, 2021. The assets acquired through this capital lease have not been capitalized as individual asset amounts do not meet the capitalization threshold requirements.

If the District does not pay the lease payments on the date which payments are due, the District shall pay lessor a charge at the rate of 12.0 percent per annum or the highest lawful rate, whichever is less, from such due date until paid. If the District breaches any term of this agreement, the lessor may require that the District return the equipment and pay any and all amounts which may then be due and payable under the lease, plus all lease payments remaining through the end of the then current fiscal period.

## D. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including severance benefits, pensions, vacation benefits, and OPEB. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are primarily liquidated by the fund incurring the liability (General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund).

District employees participate in two cost-sharing, multiple-employer, defined benefit pension plans administered by the PERA and the SPTRFA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended June 30, 2021:

Pension Plans	Net Pension Liabilities		Deferred Outflows of Resources		Deferred Inflows of Resources		Pension Expense	
PERA SPTRFA	\$	91,100,970 446,104,234	\$	11,376,550 100,224,539	\$	6,688,761 30,606,499	\$	1,721,108 60,999,817
Total	\$	537,205,204	\$	111,601,089	\$	37,295,260	\$	62,720,925

#### **E.** Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, certificates of participation, and capital lease are as follows:

Year Ending	_ G	eneral Obligation Bonds Payable Certificates of Participation Payable Capital Lease Payable					Certificates of Participation Payable			nyable		
June 30,		Principal		Interest		Principal		Interest	I	Principal		Interest
2022	\$	19,840,000	\$	10,462,080	\$	11,040,000	\$	9,683,437	\$	973,538	\$	9,638
2023		35,265,000		9,765,096		11,035,000		9,275,777		_		_
2024		19,355,000		8,213,830		11,520,000		8,782,981		_		_
2025		18,510,000		7,327,530		12,040,000		8,266,497		_		_
2026		33,815,000		6,460,033		12,575,000		7,723,834		_		_
2027-2031		90,715,000		19,456,820		71,820,000		29,742,593		_		_
2032-2036		50,825,000		6,409,563		84,775,000		16,776,482		_		_
2037-2041		21,955,000		1,290,882		55,165,000		3,599,381		_		_
	\$	290,280,000	\$	69,385,834	\$	269,970,000	\$	93,850,982	\$	973,538	\$	9,638

#### NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

## F. Changes in Long-Term Liabilities

	Balance – Beginning of Year	Additions	Retirements	Balance – End of Year	Due Within One Year
General obligation bonds payable	\$ 274,505,000	\$ 81,330,000	\$ (65,555,000)	\$ 290,280,000	\$ 19,840,000
Certificates of participation payable	270,455,000	8,425,000	(8,910,000)	269,970,000	11,040,000
Unamortized premium/discount	34,792,218	7,486,921	(5,688,361)	36,590,778	
Total bonds and certificates payable	579,752,218	97,241,921	(80,153,361)	596,840,778	30,880,000
Capital lease payable Compensated absences	8,178,942	-	(7,205,404)	973,538	973,538
Severance benefits payable	10,232,096	2,072,575	(1,893,718)	10,410,953	2,129,270
Vacation payable	6,710,234	4,901,131	(4,678,645)	6,932,720	5,390,088
	\$ 604,873,490	\$ 104,215,627	\$ (93,931,128)	\$ 615,157,989	\$ 39,372,896

#### NOTE 6 – DEFINED BENEFIT PENSION PLANS

## A. Plan Descriptions

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the SPTRFA. The PERA's and the SPTRFA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the SPTRFA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

## 1. General Employees Retirement Fund (GERF)

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

## 2. Saint Paul Teachers Retirement Fund Association (SPTRFA)

District teachers are covered by the SPTRFA. The SPTRFA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354A, 356, and 356A, as well as the SPTRFA's bylaws. The SPTRFA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of nine trustees elected by the SPTRFA's membership and the District appoints one trustee who serves as an ex-officio member of the Board of Trustees.

#### B. Benefits Provided

The PERA and the SPTRFA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### 1. **GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

Benefit increases are provided to benefit recipients each January. The post-retirement increase will be equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

#### 2. SPTRFA Benefits

The SPTRFA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit for Coordinated Plan members and five years of service credit for Basic Plan members. The defined retirement benefits for the Basic Plan members are based on the highest five years of salary in the last 10 years.

Two methods are used to compute benefits for the SPTRFA's Coordinated and Basic Plan members. For the Basic Plan, members receive the greater of the Tier I or Tier II benefits as described. For the Coordinated Plan, members first employed before July 1, 1989 receive the greater of the Tier I or Tier II benefits as described.

#### **Tier I Benefits**

	Coordinated	Basic
	Plan Member	Plan Member
For services rendered prior to July 1, 2015		
Each year of service during the first 10 years	1.2 percent per year	2.0 percent per year
Each year of service thereafter (up to a maximum		
of 40 years)	1.7 percent per year	2.0 percent per year
For services rendered after July 1, 2015		
Each year of service during the first 10 years	1.4 percent per year	2.0 percent per year
Each year of service thereafter (up to a maximum		
of 40 years)	1.9 percent per year	2.0 percent per year

With these provisions:

- (a) Normal retirement age is 65.
- (b) One quarter of a percent per month early retirement reduction factor for all months under normal retirement age.
- (c) If a Basic Plan member has 25 years of service, the reduction is applied only if the member is less than 60 years old. If a Coordinated Plan member has 30 years of service, the reduction is applied only if the member is less than 62 years old.
- (d) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

#### **Tier II Benefits**

	Coordinated Plan Member	Basic Plan Member
For services rendered prior to July 1, 2015		
All years of service (up to a maximum of 40 years)  For services rendered after July 1, 2015	1.7 percent per year	2.5 percent per year
All years of service (up to a maximum of 40 years)	1.9 percent per year	2.5 percent per year

With these provisions:

- (a) Normal retirement age is 65.
- (b) Early retirement reduction factor for all months under normal retirement age using the statutorily determined early retirement reduction tables.

#### C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

#### 1. **GERF Contributions**

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2021 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2021, were \$8,098,836. The District's contributions were equal to the required contributions as set by state statutes.

## 2. SPTRFA Contributions

Per Minnesota Statutes, Chapter 354A.12 sets the rates for employer and employee contributions. Rates approved for the current fiscal year are:

	Percentage of Covered Payroll					
Year Ended	Basic	Plan	Coordina	ted Plan		
June 30,	Employee	Employer	Employee	Employer		
2021	10.00 %	15.52 %	7.50 %	12.22 %		

The District's contributions to the SPTRFA for the plan's fiscal year ended June 30, 2021, were \$34,214,420. The District's contributions were equal to the required contributions for each year as set by state statutes.

Additionally, pursuant to Minnesota Statutes, Chapter 423A.02, the District contributed \$800,000 to the SPTRFA in the current year.

#### **D.** Pension Costs

#### 1. GERF Pension Costs

At June 30, 2021, the District reported a liability of \$91,100,970 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the state of Minnesota's contribution of \$16 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the District totaled \$2,809,129. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2019, through June 30, 2020, relative to the total employer contributions received from all of the PERA's participating employers. The District's proportionate share was 1.5195 percent at the end of the measurement period and 1.4889 percent for the beginning of the period.

District's proportionate share of the net pension liability	\$ 91,100,970
State's proportionate share of the net pension liability	
associated with the District	\$ 2,809,129

For the year ended June 30, 2021, the District recognized pension expense of \$1,476,613 for its proportionate share of the GERF's pension expense. In addition, the District recognized \$244,495 as grant revenue for its proportionate share of the state of Minnesota's pension expense for the annual \$16.0 million contribution.

At June 30, 2021, the District reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows	Inflows
	of Resources	of Resources
Differences between expected and actual economic experience	\$ 815,589	\$ 344,683
Changes in actuarial assumptions	— — — — — — — — — — — — — — — — — — —	3,390,087
Net collective difference between projected and		
actual investment earnings	1,193,271	_
Changes in proportion	1,268,854	2,953,991
District's contributions to the GERF subsequent to the		
measurement date	8,098,836	
Total	\$ 11,376,550	\$ 6,688,761

The \$8,098,836 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension			
Year Ending	Expense			
June 30,	 Amount			
2022	\$ (6,965,431)			
2023	\$ (798,919)			
2024	\$ 2,152,274			
2025	\$ 2,201,029			

#### 2. SPTRFA Pension Costs

At June 30, 2021, the District reported a liability of \$446,104,234 for its proportionate share of the SPTRFA's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the SPTRFA in relation to total system contributions, including direct aid from the state of Minnesota. The District's proportionate share was 68.251 percent at the end of the measurement period and 66.229 percent for the beginning of the period.

The pension liability amount reflected a reduction, due to direct aid provided to the SPTRFA. The amounts recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 446,104,234
State's proportionate share of the net pension liability	
associated with the District	\$ 206,782,188

For the year ended June 30, 2021, the District recognized pension expense of \$45,352,863. It also recognized \$15,646,954 as an increase to pension expense for the support provided by direct aid.

At June 30, 2021, the District had deferred resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows	Inflows
	of Resources	of Resources
Differences between expected and actual economic experience	\$ -	\$ 14,878,718
Changes in actuarial assumptions	20,230,278	3,239,876
Net difference between projected and actual investment		
earnings on pension plan investments	35,920,501	_
Changes in proportion	9,059,340	12,487,905
District's contributions to the SPTRFA subsequent to the		
measurement date	35,014,420	
Total	\$ 100,224,539	\$ 30,606,499

A total of \$35,014,420 reported as deferred outflows of resources related to pensions resulting from district contributions to the SPTRFA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

	Pension
Year Ending	Expense
June 30,	Amount
	•
2022	\$ 4,000,172
2023	\$ 8,056,415
2024	\$ 12,515,868
2025	\$ 10.031.165

## E. Actuarial Assumptions

The total pension liability in the June 30, 2020 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	SPTRFA
Inflation	2.25%	2.50%
Projected salary increase	3.00%	
Active member payroll growth		3.00-9.00%
Investment rate of return	7.50%	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on Pub-2010 General Employee Mortality Table for the GERF plan and RP-2014 tables for the SPTRFA for males and females, as appropriate, with slight adjustments. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the GERF and 1.00 percent per year beginning 2021 for the SPTRFA.

Actuarial assumptions used in the June 30, 2020 valuations were based on the results of actuarial experience studies. The most recent four-year experience study in the GERF plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation.

The following changes in actuarial assumptions and plan provisions for the GERF occurred in 2020:

#### CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

#### **CHANGES IN PLAN PROVISIONS**

• Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

The actuarial assumptions used in the June 30, 2020 valuation for the SPTRFA were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2016.

The following changes in actuarial assumptions for the SPTRFA occurred in 2020:

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

• The mortality improvement scale was updated from MP-2018 to MP-2019.

The State Board of Investment, which manages the investments of the PERA, and the SPTRFA Board of Trustees, along with experienced and credentialed investment professionals, manage the SPTRFA and prepare an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class of the GERF are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	35.50 %	5.10 %
Private markets	25.00	5.90 %
Fixed income	20.00	0.75 %
International equity	17.50	5.30 %
Cash equivalents	2.00	- %
Total	100.00 %	

The target allocation and best-estimates of arithmetic real rates of return for each major asset class of the SPTRFA are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic equity	35.00 %	6.55 %
International equity	20.00	6.98 %
Fixed income	20.00	3.45 %
Real assets	11.00	3.90 %
Private equity and alternatives	9.00	7.47 %
Opportunistic	5.00	6.08 %
Total	100.00 %	

#### F. Discount Rate

#### 1. GERF

The discount rate used to measure the total pension liability in 2020 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### 2. SPTRFA

The discount rate used to measure the total pension liability was 7.50 percent. There was no change since the prior measurement. The projection of cash flows used to determine the discount rate assumed that plan members, employer, and state of Minnesota contributions will be made in accordance with rates set by Minnesota Statutes. Based on these assumptions, SPTRFA's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	- / ·	6 Decrease in iscount Rate	D	iscount Rate	 6 Increase in iscount Rate
GERF discount rate		6.50%		7.50%	8.50%
District's proportionate share of the GERF net pension liability	\$	146,003,254	\$	91,100,970	\$ 45,810,995
SPTRFA discount rate		6.50%		7.50%	8.50%
District's proportionate share of the SPTRFA net pension liability	\$	582,933,838	\$	446,104,234	\$ 332,740,005

#### H. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the PERA website at www.mnpera.org.

Detailed information about the SPTRFA's fiduciary net position is available in a separately issued SPTRFA financial report. That report can be obtained on the SPTRFA website at www.sptrfa.org; by writing to the SPTRFA at 2550 University Avenue W, Suite 312N, St. Paul, Minnesota 55114; or by calling (651) 642-2550.

#### NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

#### A. Plan Description

The District provides post-employment benefits to certain eligible employees through the Independent School District No. 625 OPEB Plan, a single-employer defined benefit plan administered by the District. Management of the plan is vested with the Board of Education of the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

#### NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

#### **B.** Benefits Provided

All retirees of the District upon retirement have the option under state law to continue their medical insurance coverage through the District. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical and/or life insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit and date of hire, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

#### C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined annually by the District. The District's contributions in the current year totaled \$22,543,544 as required on a pay-as-you-go basis to finance current year benefits as described in the previous section. The District has established an OPEB Revocable Trust to fund these obligations.

#### D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	3,135
Active plan members	5,604
Total members	8,739

## E. Total OPEB Liability of the District

The District's total OPEB liability of \$348,139,318 as of year-end was measured as of June 30, 2020, and was determined by an actuarial valuation as of June 30, 2019.

#### F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial study with a valuation date of June 30, 2019 and measurement date as of June 30, 2020, using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	2.45%
20-year municipal bond yield	2.45%
Inflation rate	2.50%

Healthcare trend rate 6.40% initially, gradually decreasing over several decades to an

ultimate rate of 4.00% in fiscal year 2076 and later years

#### NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield.

Mortality rates for teachers were based on the RP-2014 Mortality Tables with projected mortality improvements based on Scale MP-2015, and other adjustments. Mortality rates for non-teachers were based on the RP-2014 Mortality Tables with projected mortality improvements based on Scale MP-2018, and other adjustments. The rates used are recent tables developed and recommended by the Society of Actuaries.

The retirement and withdrawal assumptions used to value GASB Statement No. 75 liabilities are similar to those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

Economic assumptions are based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information, as well as for consistency with the other economic assumptions.

## G. Changes in the Total OPEB Liability

	Total OPEB Liability		
Beginning balance	\$	330,561,547	
Changes for the year			
Service cost		8,429,397	
Interest		10,262,062	
Change of assumptions		19,806,656	
Differences between expected			
and actual experience		1,338,720	
Benefit payments		(22,259,064)	
Total net changes		17,577,771	
Ending balance	\$	348,139,318	

Assumption changes since the prior measurement date include the following:

• The discount rate was changed from 3.13 percent to 2.45 percent.

#### H. Total OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1.0 percentage point lower or 1.0 percentage point higher than the current discount rate:

	6 Decrease in Discount Rate	Discount Rate		% Increase in Discount Rate
OPEB discount rate	1.45%		2.45%	3.45%
Total OPEB liability	\$ 380,634,032	\$	348,139,318	\$ 319,578,939

## NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1.0 percentage point lower or 1.0 percentage point higher than the current healthcare cost trend rates:

	Не	1% Decrease in Healthcare Cost Trend Rate  Healthcare Cost Trend Rate			1% Increase in Healthcare Cost Trend Rate	
OPEB healthcare trend rate		% decreasing to % after 55 years		% decreasing to % after 55 years		% decreasing to 10% after 55 years
Total OPEB liability	\$	332,270,648	\$	348,139,318	\$	366,764,510

## I. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year ended, the District recognized OPEB expense of \$19,373,514. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred	Deferred
	Outflows	Inflows
	of Resources	of Resources
Difference between expected and actual liability	\$ 1,163,035	\$ 2,643,494
Changes in actuarial assumptions	30,186,963	16,035,127
District's contributions subsequent		
to the measurement date	22,543,544	
Total	\$ 53,893,542	\$ 18,678,621

A total of \$22,543,544 reported as deferred outflows of resources related to OPEB contributions, subsequent to the measurement date, will be recognized as a reduction of total OPEB liability in the year ending June 30, 2022.

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Dancion

		Pension	
Year Ending	Expense		
June 30,	Amount		
2022	\$	682,055	
2023	\$	682,055	
2024	\$	682,055	
2025	\$	1,388,874	
2026	\$	3,600,584	
Thereafter	\$	5,635,754	

#### NOTE 8 – INTERFUND BALANCES AND TRANSACTIONS

#### **Interfund Transfers**

The District transferred \$1,894,687 from the General Fund to the Food Service Special Revenue Fund to provide financing for certain costs incurred. Such interfund transfers are reported in the fund financial statements, but are eliminated in the government-wide financial statements.

#### NOTE 9 – COMMITMENTS AND CONTINGENCIES

## A. Legal Contingencies

The District has the usual and customary legal claims pending at year-end, mostly of minor nature and/or covered by insurance. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

#### **B.** Federal and State Revenues

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agency cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### C. Construction Contracts

At June 30, 2021, the District had commitments totaling \$45,455,026 under various construction contracts for which the work was not yet completed.

#### D. COVID-19

The COVID-19 pandemic has caused numerous financial and operational challenges for districts in fiscal 2021, and is expected to have a significant impact for fiscal 2022 and possibly beyond. Any potential effects it may have on the District's future operations and financial condition cannot be determined at this time and have not been reflected in these financial statements.

#### **NOTE 10 – SUBSEQUENT EVENT**

After year-end, the District entered into a lease purchase agreement for technology equipment. The lease will be paid through the General Fund. The lease requires annual payments of \$3,911,262 and matures in August 2024.





Public Employees Retirement Association Pension Benefits Plan Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability Year Ended June 30, 2021

						Proportionate			
						Share of the			
					District's	Net Pension			
				Pı	roportionate	Liability and		District's	
				S	Share of the	the District's		Proportionate	Plan Fiduciary
					State of	Share of the		Share of the	Net Position
		District's	District's	N	// Innesota's	State of		Net Pension	as a
	PERA Fiscal	Proportion	Proportionate	P	roportionate	Minnesota's		Liability as a	Percentage
	Year-End Date	of the Net	Share of the	S	hare of the	Share of the	District's	Percentage of	of the Total
District Fiscal	(Measurement	Pension	Net Pension	N	let Pension	Net Pension	Covered	Covered	Pension
Year-End Date	Date)	Liability	Liability		Liability	Liability	Payroll	Payroll	Liability
06/30/2015	06/30/2014	1.8895%	\$ 88,759,244	\$	_	\$ 88,759,244	\$ 99,090,499	89.57%	78.70%
06/30/2016	06/30/2015	1.7578%	\$ 91,098,319	\$	_	\$ 91,098,319	\$ 99,908,024	91.18%	78.20%
06/30/2017	06/30/2016	1.6440%	\$133,484,646	\$	1,743,390	\$135,228,036	\$101,243,640	131.84%	68.90%
06/30/2018	06/30/2017	1.6165%	\$103,196,293	\$	1,297,601	\$104,493,894	\$104,043,297	99.19%	75.90%
06/30/2019	06/30/2018	1.5668%	\$ 86,919,640	\$	2,851,130	\$ 89,770,770	\$105,660,491	82.26%	79.50%
06/30/2020	06/30/2019	1.4889%	\$ 82,317,944	\$	2,558,555	\$ 84,876,499	\$105,371,739	78.12%	80.20%
06/30/2021	06/30/2020	1.5195%	\$ 91,100,970	\$	2,809,129	\$ 93,910,099	\$108,536,890	83.94%	79.10%

Public Employees Retirement Association Pension Benefits Plan Schedule of District Contributions Year Ended June 30, 2021

District Fiscal Year-End Date		Statutorily Required ontributions	in the	Relation to e Statutorily Required ontributions	De	ntribution ficiency Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
0.6/20/2015	Φ.	7 (10 1 (0	ф	7 (10 1 (0	ф		ф. 00 000 0 <b>2</b> 4	T <200
06/30/2015	\$	7,618,169	\$	7,618,169	\$	_	\$ 99,908,024	7.63%
06/30/2016	\$	7,593,273	\$	7,593,273	\$	_	\$101,243,640	7.50%
06/30/2017	\$	7,803,247	\$	7,803,247	\$	-	\$104,043,297	7.50%
06/30/2018	\$	7,891,239	\$	7,891,239	\$	_	\$105,660,491	7.47%
06/30/2019	\$	7,903,892	\$	7,903,892	\$	_	\$105,371,739	7.50%
06/30/2020	\$	8,121,819	\$	8,121,819	\$	_	\$108,536,890	7.48%
06/30/2021	\$	8,098,836	\$	8,098,836	\$	_	\$108,183,198	7.49%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

Saint Paul Teachers Retirement Fund Association Pension Benefits Plan Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability Year Ended June 30, 2021

					Proportionate			
					Share of the			
				District's	Net Pension			
				Proportionate	Liability and		District's	
				Share of the	the District's		Proportionate	Plan Fiduciary
				State of	Share of the		Share of the	Net Position
		District's	District's	Minnesota's	State of		Net Pension	as a
	SPTRFA Fiscal	Proportion	Proportionate	Proportionate	Minnesota's		Liability as a	Percentage
	Year-End Date	of the Net	Share of the	Share of the	Share of the	District's	Percentage of	of the Total
District Fiscal	(Measurement	Pension	Net Pension	Net Pension	Net Pension	Covered	Covered	Pension
Year-End Date	Date)	Liability	Liability	Liability	Liability	Payroll	Payroll	Liability
06/30/2015	06/30/2014	69.3460%	\$371,550,320	\$161,849,511	\$533,399,831	\$259,740,000	143.05%	66.12%
06/30/2016	06/30/2015	70.2370%	\$408,639,568	\$171,196,640	\$579,836,208	\$262,952,558	155.40%	63.56%
06/30/2017	06/30/2016	71.0370%	\$449,596,014	\$181,788,120	\$631,384,134	\$257,470,816	174.62%	60.26%
06/30/2018	06/30/2017	71.8480%	\$415,970,462	\$161,573,776	\$577,544,238	\$260,269,125	159.82%	64.07%
06/30/2019	06/30/2018	72.4150%	\$438,560,447	\$166,192,028	\$604,752,475	\$258,918,482	169.38%	63.87%
06/30/2020	06/30/2019	66.2290%	\$404,776,415	\$205,469,952	\$610,246,367	\$264,319,067	153.14%	63.87%
06/30/2021	06/30/2020	68.2510%	\$446,104,234	\$206,782,188	\$652,886,422	\$270,532,439	164.90%	61.35%

Saint Paul Teachers Retirement Fund Association Pension Benefits Plan Schedule of District Contributions Year Ended June 30, 2021

		Contributions				Contributions
		in Relation to				as a
	Statutorily	the Statutorily	Con	tribution		Percentage
District Fiscal	Required	Required	Det	ficiency	Covered	of Covered
Year-End Date	Contributions*	Contributions	(E	(xcess)	Payroll	Payroll
06/30/2015	\$ 24,994,020	\$ 24,994,020	\$	-	\$262,952,558	9.51%
06/30/2016	\$ 25,384,079	\$ 25,384,079	\$	_	\$257,470,816	9.86%
06/30/2017	\$ 26,236,260	\$ 26,236,260	\$	_	\$260,269,125	10.08%
06/30/2018	\$ 27,305,466	\$ 27,305,466	\$	_	\$258,918,482	10.55%
06/30/2019	\$ 30,011,767	\$ 30,011,767	\$	_	\$264,319,067	11.35%
06/30/2020	\$ 32,956,227	\$ 32,956,227	\$	_	\$270,532,439	12.18%
06/30/2021	\$ 34,214,420	\$ 34,214,420	\$	_	\$263,988,106	12.96%

<sup>\*</sup> In addition to the above contributions based on covered payroll, for each period presented above, the District also contributed \$800,000 annually as required by state statutes.



Other Post-Employment Benefits Plan Schedule of Changes in the District's Total OPEB Liability and Related Ratios Year Ended June 30, 2021

		District Fiscal	Year-End Date	
	2018	2019	2020	2021
Total OPEB liability				
Service cost	\$ 8,294,600	\$ 7,818,493	\$ 7,792,260	\$ 8,429,397
Interest	10,228,440	11,700,816	11,446,086	10,262,062
Change of assumptions	(19,488,077)	(10,867,697)	17,598,682	19,806,656
Differences between expected				
and actual experience	_	_	(3,584,238)	1,338,720
Benefit payments	(20,305,375)	(20,041,157)	(22,178,401)	(22,259,064)
Net change in total OPEB liability	(21,270,412)	(11,389,545)	11,074,389	17,577,771
Total OPEB liability – beginning of year	352,147,115	330,876,703	319,487,158	330,561,547
Total OPEB liability – end of year	\$330,876,703	\$319,487,158	\$330,561,547	\$348,139,318
Covered-employee payroll	\$325,787,955	\$308,543,117	\$387,335,657	\$428,472,926
Total OPEB liability as a percentage of covered-employee payroll	101.56%	103.55%	85.34%	81.25%

Note 1: The District has not established a Trust Fund to finance GASB Statement No. 75-related benefits that meets the criteria in paragraph 4 of GASB Statement No. 75.

Note 2: The District implemented GASB Statement No. 75 in fiscal 2018 (using a June 30, 2017 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

# Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund and Major Special Revenue Funds Year Ended June 30, 2021

		Gen	eral	
	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues				
Local sources				
Property taxes	\$130,761,264	\$135,660,555	\$139,937,337	\$ 4,276,782
County and other	8,870,498	9,731,579	7,096,892	(2,634,687)
State	442,226,191	421,759,431	440,997,556	19,238,125
Federal	50,216,640	79,279,111	68,318,851	(10,960,260)
Investment earnings	100,000	100,000	7,991,705	7,891,705
Sales and conversion of assets		_	95,559	95,559
Total revenues	632,174,593	646,530,676	664,437,900	17,907,224
Expenditures				
Current				
Administration	24,771,332	26,003,156	24,763,769	(1,239,387)
District support services	21,397,171	25,781,949	17,866,125	(7,915,824)
Elementary and secondary regular instruction	267,192,241	292,410,212	275,827,134	(16,583,078)
Vocational education instruction	2,629,717	1,654,857	4,434,984	2,780,127
Special education instruction	122,470,397	131,033,515	129,865,375	(1,168,140)
Instructional support services	39,125,464	49,164,616	46,101,475	(3,063,141)
Pupil support services	52,274,945	55,180,677	55,044,245	(136,432)
Sites and buildings	63,523,132	74,878,775	69,561,663	(5,317,112)
Fiscal and other fixed cost programs	24,614,540	7,114,540	2,582,266	(4,532,274)
Food service		_	_,,	( ',===,= ' ',
Community service	6,992,250	7,049,315	7,508,842	459,527
Debt service	0,>>=,==0	7,0.5,010	7,000,0.2	.03,027
Principal payments	7,183,404	8,135,404	8,135,404	_
Interest		940,647	940,359	(288)
Total expenditures	632,174,593	679,347,663	642,631,641	(36,716,022)
Excess (deficiency) of revenue over expenditures	-	(32,816,987)	21,806,259	54,623,246
Other financing sources (uses)				
Transfers in	_	_	_	_
Transfers out	=	_	(1,894,687)	(1,894,687)
Total other financing sources (uses)			(1,894,687)	(1,894,687)
Net change in fund balances	\$	\$ (32,816,987)	19,911,572	\$ 52,728,559
Fund balances at beginning of year			108,429,838	
Fund balances at end of year			\$128,341,410	

	Food	Service			Communi	ty Service	
Budgeted	l Amounts			Budgeted	Amounts		
Original	Final	Actual	Variance	Original	Final	Actual	Variance
\$ -	\$ -	\$ -	\$ -	\$ 2,628,529	\$ 3,790,677	\$ 3,797,441	\$ 6,764
_	100,000	301,137	201,137	6,520,451	6,382,264	2,423,985	(3,958,279)
1,333,840	1,333,840	21,043	(1,312,797)	17,317,563	16,783,998	15,929,765	(854,233)
45,463,800	47,761,901	50,055,911	2,294,010	1,703,044	4,160,440	4,245,822	85,382
-	_	581	581	12,500	12,500	1,152	(11,348)
2,181,840	2,181,840	36,678	(2,145,162)	_	_	_	_
48,979,480	51,377,581	50,415,350	(962,231)	28,182,087	31,129,879	26,398,165	(4,731,714)
_	_	_	=	=	=	=	=
_	_	_	_	_	_	_	_
_	_	_	_	_	_	_	_
_	_	_	_	_	_	_	_
-	_	-	_	_	_	_	_
-	_	-	_	_	_	_	_
=	=	=	=	1,092,848	1,170,307	1,074,425	(95,882)
=	=	=	_	=	=	_	_
=	=	=	=	=	=	=	=
46,066,790	48,464,892	43,650,547	(4,814,345)	_	_	_	_
_	_	_	_	27,271,475	30,460,782	23,141,014	(7,319,768)
_	_	_	_	_	_	_	_
46,066,790	48,464,892	43,650,547	(4,814,345)	28,364,323	31,631,089	24,215,439	(7,415,650)
2,912,690	2,912,689	6,764,803	3,852,114	(182,236)	(501,210)	2,182,726	2,683,936
, ,	, ,	, ,	, ,	· , ,	, , ,	, ,	, ,
_	_	1,894,687	1,894,687	_	_	_	_
-	_	_	_	_	_	_	_
		1,894,687	1,894,687				
¢ 2.012.600	£ 2.012.690	9 (50 400	¢ 5746 901	¢ (192.226)	¢ (501.210)	2 192 726	f 2 (92 02)
\$ 2,912,690	\$ 2,912,689	8,659,490	\$ 5,746,801	\$ (182,236)	\$ (501,210)	2,182,726	\$ 2,683,936
		6,964,345				3,801,949	
		\$ 15,623,835				\$ 5,984,675	



Notes to Required Supplementary Information June 30, 2021

#### PERA – GENERAL EMPLOYEES RETIREMENT FUND

#### 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

#### 2020 CHANGES IN PLAN PROVISIONS

• Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

#### 2019 CHANGES IN PLAN PROVISIONS

• The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

#### 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

The mortality projection scale was changed from MP-2017 to MP-2018.

Notes to Required Supplementary Information (continued) June 30, 2021

# PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

#### 2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

#### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

#### 2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

# 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

Notes to Required Supplementary Information (continued) June 30, 2021

# PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

#### 2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

#### 2015 CHANGES IN PLAN PROVISIONS

• On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

#### 2015 CHANGES IN ACTUARIAL ASSUMPTIONS

• The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

Notes to Required Supplementary Information (continued) June 30, 2021

# **SPTRFA**

#### 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality improvement scale was updated from MP-2018 to MP-2019.

#### 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality improvement scale was updated from MP-2017 to MP-2018.

#### 2018 CHANGES IN PLAN PROVISIONS

- The annuity benefit increases changed to zero percent for January 1, 2019 and 2020, with 1.00 percent payable thereafter. In addition, for retirements on or after July 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age (not applicable to Rule of 90 retirees, Rule of 62/30 retirees, disability benefit recipients, or survivors).
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent prospectively, beginning July 1, 2018.
- Lower early retirement factors will be phased in over a 60-month period starting July 1, 2019.
- Deferred augmentation was changed to zero percent prospectively, effective July 1, 2019.
- Statutory contribution rates for members and their employers are shown as a percent of pay below:

	oordinated		
Contributions		Employer	Employer
After	Member	Regular	Additional
June 30	(%)	(%)	(%)
2018	10.000/7.500	10.835/7.335	3.640/3.840
2019	10.000/7.500	11.670/8.170	3.640/3.840
2020	10.000/7.500	11.880/8.380	3.640/3.840
2021	10.000/7.500	12.090/8.590	3.640/3.840
2022	10.250/7.750	12.300/8.800	3.640/3.840
2023	10.250/7.750	12.500/9.000	3.640/3.840

- Additional supplemental contributions of \$5,000,000 will be made by the state of Minnesota annually beginning October 1, 2018.
- The plan's statutory amortization period was changed from June 30, 2042, to June 30, 2048.

Notes to Required Supplementary Information (continued) June 30, 2021

## SPTRFA (CONTINUED)

#### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed investment return was lowered from 8.00 percent to 7.50 percent.
- The assumed wage inflation decreased from 4.00 percent to 3.00 percent.
- Salary increase rates were updated from an age-based table with a service-based component during the first 15 years, to a service-based table of rates.
- Retirement, withdrawal, and disability rates were adjusted to better fit observed experience.
- The mortality table was updated from the RP-2000 Mortality Table (with adjustments) projected with Scale AA to 2020, to the RP-2014 Mortality Table, with white collar adjustment, set back two years for females, projected with Scale MP-2017 from 2006.

#### 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

• The CSA loads on liabilities were changed as follows:

	Active Pre-89	Active Post-89	Vested Terminated	Nonvested Terminated
Prior	7.00 %	2.00 %	30.00 %	30.00 %
Current	- %	- %	20.00 %	9.00 %

• The assumed cost of living adjustments were changed from 1.00 percent per year through 2054, 2.00 percent beginning 2055, 2.50 percent beginning 2066, to 1.00 percent per year through 2041, 2.00 percent beginning 2042, and 2.50 percent beginning 2052.

#### 2016 CHANGES IN ACTUARIAL ASSUMPTIONS

• The plan is assumed to pay a 2.00 percent post-retirement benefit increase beginning January 1, 2055 and a 2.50 percent post-retirement benefit increase beginning January 1, 2066.

#### 2015 CHANGES IN ACTUARIAL ASSUMPTIONS

• The plan is assumed to pay a 2.00 percent post-retirement benefit increase beginning January 1, 2041 and a 2.50 percent post-retirement benefit increase beginning January 1, 2051.

Notes to Required Supplementary Information (continued) June 30, 2021

# OTHER POST-EMPLOYMENT BENEFITS PLAN

## 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

• The discount rate was changed from 3.13 percent to 2.45 percent.

#### 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.62 percent to 3.13 percent.
- The inflation rate was changed from 2.75 percent to 2.50 percent.
- The healthcare trend rates, mortality tables, and salary increase rates were updated.

#### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

• The discount rate was changed from 3.56 percent to 3.62 percent.

#### 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

• The discount rate was changed from 2.92 percent to 3.56 percent.

Notes to Required Supplementary Information (continued) June 30, 2021

#### **BUDGETARY INFORMATION**

The budgets for the General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund are prepared on the same basis of accounting as the financial statements and lapse at year-end.

These procedures are followed in establishing the budgetary data reflected in the required supplementary information:

- The Board of Education adopts the guidelines and the budget calendar.
- From July through April, the administration and schools prepare the budget.
- The Board of Education's Committee of the Board reviews budget recommendations from administration.
- The Board of Education's Committee of the Board reports at a June regular board meeting regarding the budget recommendations and adopts the budget, which is detailed in a separate budgetary report.
- The superintendent and the chief financial officer are authorized to transfer budgeted amounts within a fund; however, any revisions that alter the total expenditures of any fund must be approved by the Board of Education.

Final budgeted amounts include two budget amendments. Unencumbered expenditure appropriations lapse at year-end. Encumbrances outstanding at year-end are reported in the applicable component of fund balance (restricted, committed, or assigned) since they do not represent expenditures or liabilities. Encumbrances outstanding at year-end are reappropriated in the ensuing year's budget, and the related expenditures are recorded in the ensuing year.





# General Fund Balance Sheet by Account as of June 30, 2021 (With Comparative Totals as of June 30, 2020)

	General Fund	Fully Financed General Fund		tals
	Accounts	Accounts	2021	2020
Assets				
Cash and investments (deficit) Restricted cash and investments in revocable	\$ 132,418,982	\$ (18,957,433)	\$ 113,461,549	\$ 72,114,018
trust for OPEB obligations Receivables	51,900,848	_	51,900,848	42,952,199
Current taxes	85,688,647	_	85,688,647	85,017,987
Delinquent taxes	1,926,995	_	1,926,995	1,687,182
Due from other governmental units	40,998,665	29,469,066	70,467,731	64,233,418
Other	275,545	31,183	306,728	278,980
Due from other funds		-	_	16,284,810
Inventories	550,268	_	550,268	554,088
Prepaid items	553,187	61,047	614,234	954,929
Total assets	\$ 314,313,137	\$ 10,603,863	\$ 324,917,000	\$ 284,077,611
Liabilities				
Accounts payable	\$ 9,551,370	\$ 1,597,176	\$ 11,148,546	\$ 10,978,836
Accrued expenditures	59,810,001	5,677,090	65,487,091	49,641,872
Due to other governmental units	316,960	5,077,070	316,960	800,153
Unearned revenue	766,882	3,176,635	3,943,517	3,390,165
Total liabilities	70,445,213	10,450,901	80,896,114	64,811,026
Deferred inflows of resources				
Property taxes levied for subsequent year	114,547,008	_	114,547,008	109,454,472
Unavailable revenue – delinquent taxes	1,132,468		1,132,468	1,382,275
Total deferred inflows of resources	115,679,476	_	115,679,476	110,836,747
Fund balances (deficit)				
Nonspendable for				
Inventories	550,268	_	550,268	554,088
Prepaid items	553,187	61,047	614,234	954,929
Restricted for				
Student activities	312,480	=	312,480	267,893
Area learning center	2,866,122	_	2,866,122	3,453,174
Achievement and integration	17,790	_	17,790	436,300
Basic skills extended time	1,066,123	=	1,066,123	1,066,123
OPEB revocable trust	51,900,848	_	51,900,848	42,952,199
Committed to	2.020.010		2 020 010	2.020.010
Severance pay	3,038,018	=	3,038,018	3,038,018
Assigned to Contractual obligations	3,073,102		3,073,102	2,338,170
Strategic plan initiative	3,739,404	_	3,739,404	3,843,304
Site-based operations	19,581,462	_	19,581,462	14,478,724
Intraschool activities	3,064,264	_	3,064,264	3,016,776
Unassigned	3,004,204		3,004,204	3,010,770
Long-term facilities maintenance				
restricted account deficit	(1,017,941)	_	(1,017,941)	(2,657,022)
Unassigned	39,443,321	91,915	39,535,236	34,687,162
Total fund balances	128,188,448	152,962	128,341,410	108,429,838
Total liabilities, deferred inflows of resources, and fund balances	\$ 314,313,137	\$ 10,603,863	\$ 324,917,000	\$ 284,077,611

# General Fund Accounts Comparative Balance Sheet as of June 30, 2021 and 2020

	2021	2020
Assets		
Cash and investments	\$132,418,982	\$ 88,357,761
Restricted cash and investments in revocable trust	Ψ132,110,702	Ψ 00,337,701
for OPEB obligations	51,900,848	42,952,199
Receivables	2 -,, 2 2, 2 1 2	,,,-,
Current taxes	85,688,647	85,017,987
Delinquent taxes	1,926,995	1,687,182
Due from other governmental units	40,998,665	41,482,690
Other	275,545	183,034
Due from other funds	_	16,284,810
Inventories	550,268	554,088
Prepaid items	553,187	901,463
T 4 1 4	¢214 212 127	¢277.421.214
Total assets	\$314,313,137	\$277,421,214
Liabilities		
Accounts payable	\$ 9,551,370	\$ 10,601,688
Accrued expenditures	59,810,001	46,979,994
Due to other governmental units	316,960	678,291
Unearned revenue	766,882	47,663
Total liabilities	70,445,213	58,307,636
Deferred inflows of resources		
Property taxes levied for subsequent year	114,547,008	109,454,472
Unavailable revenue – delinquent taxes		
Total deferred inflows of resources	1,132,468 115,679,476	1,382,275 110,836,747
Total deferred limitows of resources	113,079,170	110,030,717
Fund balances (deficit)		
Nonspendable for		
Inventories	550,268	554,088
Prepaid items	553,187	901,463
Restricted for		
Student activities	312,480	267,893
Area learning center	2,866,122	3,453,174
Achievement and integration	17,790	436,300
Basic skills extended time	1,066,123	1,066,123
OPEB revocable trust	51,900,848	42,952,199
Committed to		
Severance pay	3,038,018	3,038,018
Assigned to		
Contractual obligations	3,073,102	2,338,170
Strategic plan initiative	3,739,404	3,843,304
Site-based operations	19,581,462	14,478,724
Intraschool activities	3,064,264	3,016,776
Unassigned	(1.017.041)	(2, 657, 022)
Long-term facilities maintenance restricted account deficit	(1,017,941)	(2,657,022)
Unassigned	39,443,321	34,587,621
Total fund balances	128,188,448	108,276,831
Total liabilities, deferred inflows of resources, and fund balances	\$314,313,137	\$277,421,214

# Fully Financed General Fund Accounts Comparative Balance Sheet as of June 30, 2021 and 2020

	 2021	 2020	
Assets			
Cash and investments (deficit)	\$ (18,957,433)	\$ (16,243,743)	
Receivables			
Due from other governmental units	29,469,066	22,750,728	
Other	31,183	95,946	
Prepaid items	 61,047	 53,466	
Total assets	\$ 10,603,863	\$ 6,656,397	
Liabilities			
Accounts payable	\$ 1,597,176	\$ 377,148	
Accrued expenditures	5,677,090	2,661,878	
Due to other governmental units	_	121,862	
Unearned revenue	 3,176,635	 3,342,502	
Total liabilities	10,450,901	 6,503,390	
Fund balances			
Nonspendable for prepaid items	61,047	53,466	
Unassigned	91,915	99,541	
Total fund balances	152,962	153,007	
Total liabilities and fund balances	\$ 10,603,863	\$ 6,656,397	

# General Fund Schedule of Revenues, Expenditures, and

# Changes in Fund Balances by Account Year Ended June 30, 2021

	General Fund	Fully Financed General Fund	То	tals
	Accounts	Accounts	2021	2020
Revenues				
Local sources				
Property taxes	\$ 139,937,337	\$ -	\$ 139,937,337	\$ 132,789,821
County and other	5,447,456	1,649,436	7,096,892	8,441,524
State	439,710,720	1,286,836	440,997,556	448,992,668
Federal	610,489	67,708,362	68,318,851	45,441,539
Investment earnings	7,991,705	-	7,991,705	2,111,093
Sales and conversions of assets	95,559	_	95,559	416,932
Total revenues	593,793,266	70,644,634	664,437,900	638,193,577
Expenditures				
Current				
Administration	24,753,214	10,555	24,763,769	26,734,883
District support services	17,187,792	678,333	17,866,125	16,896,652
Elementary and secondary regular				
instruction	236,050,912	39,776,222	275,827,134	275,867,827
Vocational education instruction	3,490,047	944,937	4,434,984	4,363,793
Special education instruction	119,183,530	10,681,845	129,865,375	126,095,315
Community service	7,508,842	_	7,508,842	8,405,509
Instructional support services	34,842,850	11,258,625	46,101,475	35,367,060
Pupil support services	52,943,815	2,100,430	55,044,245	65,245,628
Sites and buildings	64,367,931	5,193,732	69,561,663	58,643,295
Fiscal and other fixed cost programs	2,582,266	_	2,582,266	1,581,730
Debt service				
Principal payments	8,135,404	_	8,135,404	8,001,466
Interest	940,359		940,359	1,073,835
Total expenditures	571,986,962	70,644,679	642,631,641	628,276,993
Excess (deficiency) of revenues				
over expenditures	21,806,304	(45)	21,806,259	9,916,584
Other financing sources (uses)				
Transfers out	(1,894,687)		(1,894,687)	
Net change in fund balances	19,911,617	(45)	19,911,572	9,916,584
Fund balances at beginning of year	108,276,831	153,007	108,429,838	98,513,254
Fund balances at end of year	\$ 128,188,448	\$ 152,962	\$ 128,341,410	\$ 108,429,838

## General Fund Accounts

# Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2021

	2021			2020
			Over (Under)	
	Budget	Actual	Budget	Actual
Revenues				
Local sources				
Property taxes	\$ 135,660,555	\$ 139,937,337	\$ 4,276,782	\$ 132,789,821
County and other	5,520,000	5,447,456	(72,544)	6,103,501
State	420,042,896	439,710,720	19,667,824	447,983,578
Federal	1,000,000	610,489	(389,511)	730,852
Investment earnings	100,000	7,991,705	7,891,705	2,111,093
Sales and conversions of assets		95,559	95,559	416,932
Total revenues	562,323,451	593,793,266	31,469,815	590,135,777
Expenditures				
Ĉurrent				
Administration	25,999,601	24,753,214	(1,246,387)	26,709,129
District support services	24,949,024	17,187,792	(7,761,232)	16,770,144
Elementary and secondary regular instruction	242,575,347	236,050,912	(6,524,435)	242,703,997
Vocational education instruction	562,284	3,490,047	2,927,763	3,498,612
Special education instruction	119,696,663	119,183,530	(513,133)	116,740,625
Community service	7,009,943	7,508,842	498,899	7,930,748
Instructional support services	37,111,324	34,842,850	(2,268,474)	33,115,665
Pupil support services	52,004,457	52,943,815	939,358	63,513,189
Sites and buildings	69,041,204	64,367,931	(4,673,273)	58,579,053
Fiscal and other fixed cost programs	7,114,540	2,582,266	(4,532,274)	1,581,730
Debt service				
Principal payments	8,135,404	8,135,404	_	8,001,466
Interest	940,647	940,359	(288)	1,073,835
Total expenditures	595,140,438	571,986,962	(23,153,476)	580,218,193
Excess (deficiency) of revenues				
over expenditures	(32,816,987)	21,806,304	54,623,291	9,917,584
Other financing sources (uses)				
Transfers out		(1,894,687)	(1,894,687)	
Net change in fund balances	\$ (32,816,987)	19,911,617	\$ 52,728,604	9,917,584
Fund balances at beginning of year		108,276,831		98,359,247
Fund balances at end of year		\$ 128,188,448		\$ 108,276,831

## Fully Financed General Fund Accounts

# Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual

# Year Ended June 30, 2021

		2021		2020
			Over (Under)	
	Budget	Actual	Budget	Actual
Davidura				
Revenues Local sources				
	\$ 4.211.579	\$ 1.649.436	¢ (2.5(2.142)	¢ 2220.022
County and other	+ -,,	+ -, ,	\$ (2,562,143)	\$ 2,338,023
State	1,716,535	1,286,836	(429,699)	1,009,090
Federal	78,279,111	67,708,362	(10,570,749)	44,710,687
Total revenues	84,207,225	70,644,634	(13,562,591)	48,057,800
Expenditures				
Current				
Administration	3,555	10,555	7,000	25,754
District support services	832,925	678,333	(154,592)	126,508
Elementary and secondary			, , ,	
regular instruction	49,834,865	39,776,222	(10,058,643)	33,163,830
Vocational education instruction	1,092,573	944,937	(147,636)	865,181
Special education instruction	11,336,852	10,681,845	(655,007)	9,354,690
Community service	39,372	_	(39,372)	474,761
Instructional support services	12,053,292	11,258,625	(794,667)	2,251,395
Pupil support services	3,176,220	2,100,430	(1,075,790)	1,732,439
Sites and buildings	5,837,571	5,193,732	(643,839)	64,242
Total expenditures	84,207,225	70,644,679	(13,562,546)	48,058,800
•				
Net change in fund balances	\$ -	(45)	\$ (45)	(1,000)
Fund balances at beginning of year		153,007		154,007
Fund balances at end of year		\$ 152,962		\$ 153,007

# Food Service Special Revenue Fund Comparative Balance Sheet as of June 30, 2021 and 2020

	 2021		2020	
Assets				
Cash and investments	\$ 6,809,934	\$	_	
Receivables				
Due from other governmental units	8,257,336		12,163,210	
Other	150		84,391	
Inventories	2,336,608		4,086,042	
Prepaid items	 348		41,597	
Total assets	\$ 17,404,376	\$	16,375,240	
Liabilities				
Accounts payable	\$ 765,764	\$	942,515	
Accrued expenditures	1,014,777		1,060,993	
Due to other funds	_		7,407,387	
Total liabilities	 1,780,541		9,410,895	
Fund balances				
Nonspendable for inventories	2,336,608		4,086,042	
Nonspendable for prepaid items	348		41,597	
Restricted for food service	13,286,879		2,836,706	
Total fund balances	 15,623,835		6,964,345	
Total liabilities and fund balances	\$ 17,404,376	\$	16,375,240	

# Food Service Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual

Year Ended June 30, 2021

		2020		
	Budget	Actual	Over (Under) Budget	Actual
Revenues				
Local sources				
County and other	\$ 100,000	\$ 301,137	\$ 201,137	\$ 81,506
State	1,333,840	21,043	(1,312,797)	1,969,109
Federal	47,761,901	50,055,911	2,294,010	30,467,282
Investment earnings	_	581	581	20,528
Sales and conversion of assets	2,181,840	36,678	(2,145,162)	1,366,408
Total revenues	51,377,581	50,415,350	(962,231)	33,904,833
Expenditures Current Food service	48,464,892	43,650,547	(4,814,345)	32,794,071
Excess of revenue over expenditures	2,912,689	6,764,803	3,852,114	1,110,762
Other financing sources Transfers in		1,894,687	1,894,687	
Net change in fund balances	\$ 2,912,689	8,659,490	\$ 5,746,801	1,110,762
Fund balances at beginning of year		6,964,345		5,853,583
Fund balances at end of year		\$15,623,835		\$ 6,964,345

# Community Service Special Revenue Fund Comparative Balance Sheet as of June 30, 2021 and 2020

		2021		2020	
Assets					
Cash and investments	\$	8,405,622	\$	4,980,862	
Receivables					
Current taxes		2,511,330		2,388,983	
Delinquent taxes		55,361		50,296	
Due from other governmental units		1,988,657		2,623,652	
Other		_		19,234	
Prepaid items		1,076		2,575	
Total assets	\$	12,962,046	\$	10,065,602	
Liabilities					
Accounts payable	\$	701,999	\$	701,965	
Accrued expenditures	*	1,676,742	_	1,455,960	
Due to other governmental units		3,937		3,937	
Unearned revenue		359,981		234,625	
Total liabilities		2,742,659		2,396,487	
Deferred inflows of resources					
Property taxes levied for subsequent year		4,201,905		3,825,579	
Unavailable revenue – delinquent taxes		32,807		41,587	
Total deferred inflows of resources		4,234,712		3,867,166	
Fund balances					
Nonspendable for prepaid items		1,076		2,575	
Restricted for		,		,	
Adult basic education		1,789,924		1,004,626	
School readiness		2,301,046		2,002,576	
ECFE		1,957,328		637,039	
Community service		194,069		457,539	
Unassigned for					
Community education restricted account deficit		(258,768)		(302,406)	
Total fund balances		5,984,675		3,801,949	
Total liabilities, deferred inflows					
of resources, and fund balances	\$	12,962,046	\$	10,065,602	

# Community Service Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2021

	2021			2020
	Budget	Actual	Over (Under) Budget	Actual
Revenues				
Local sources				
Property taxes	\$ 3,790,677	\$ 3,797,441	\$ 6,764	\$ 3,716,328
County and other	6,382,264	2,423,985	(3,958,279)	5,389,313
State	16,783,998	15,929,765	(854,233)	16,315,580
Federal	4,160,440	4,245,822	85,382	1,930,258
Investment earnings	12,500	1,152	(11,348)	50,742
Sales and conversion of assets				1,397
Total revenues	31,129,879	26,398,165	(4,731,714)	27,403,618
Expenditures				
Current				
Pupil support services	1,170,307	1,074,425	(95,882)	989,855
Community service	30,460,782	23,141,014	(7,319,768)	26,157,999
Total expenditures	31,631,089	24,215,439	(7,415,650)	27,147,854
Net change in fund balances	\$ (501,210)	2,182,726	\$ 2,683,936	255,764
Fund balances at beginning of year		3,801,949		3,546,185
Fund balances at end of year		\$ 5,984,675		\$ 3,801,949

# Capital Projects Fund Comparative Balance Sheet as of June 30, 2021 and 2020

	2021	2020
Assets		
Restricted cash and investments for capital projects Receivables	\$ 101,095,652	\$ 111,458,092
Other	370,454	90,659
Total assets	\$ 101,466,106	\$ 111,548,751
Liabilities		
Accounts payable	\$ 11,610,484	\$ 12,667,509
Accrued expenditures	111,483	112,855
Due to other funds	_	8,877,423
Total liabilities	11,721,967	21,657,787
Fund balances		
Restricted for		
Projects funded by certificates of participation	55,147,580	79,874,984
Long-term facilities maintenance	28,020,963	_
Capital projects	6,575,596	10,015,980
Total fund balances	89,744,139	89,890,964
Total liabilities and fund balances	\$ 101,466,106	\$ 111,548,751

# Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual

Year Ended June 30, 2021

		2020		
	Budget	Actual	Over (Under) Budget	Actual
Revenues				
Local sources				
County and other	\$ -	\$ -	\$ -	\$ 90,961
Investment earnings	_	6,949	6,949	1,028,699
Total revenues		6,949	6,949	1,119,660
Expenditures				
Capital outlay	50,555,599	52,480,085	1,924,486	38,027,252
Debt service				
Issue costs and fiscal charges		755,916	755,916	1,192,942
Total expenditures	50,555,599	53,236,001	2,680,402	39,220,194
Excess (deficiency) of revenue				
over expenditures	(50,555,599)	(53,229,052)	(2,673,453)	(38,100,534)
Other financing sources				
Bonds issued	15,000,000	40,850,000	25,850,000	15,000,000
Certificates of participation issued	70,000,000	8,425,000	(61,575,000)	127,895,000
Premium on debt issued		3,807,227	3,807,227	9,381,904
Total other financing sources	85,000,000	53,082,227	(31,917,773)	152,276,904
Net change in fund balances	\$ 34,444,401	(146,825)	\$ (34,591,226)	114,176,370
Fund balances (deficit) at beginning of year		89,890,964		(24,285,406)
Fund balances at end of year		\$ 89,744,139		\$ 89,890,964

# Debt Service Fund Comparative Balance Sheet as of June 30, 2021 and 2020

	2021		2020	
Assets				
Cash and investments	\$	28,100,045	\$	27,281,098
Restricted cash and investments for debt service	_	34,337,959	_	33,653,629
Receivables		, ,		, ,
Current taxes		29,094,227		29,554,770
Delinquent taxes		658,576		548,614
Due from other governmental units		455,735		12,482
Other		124,057		220,951
Total assets	\$	92,770,599	\$	91,271,544
Liabilities				
Accounts payable	\$	1,700	\$	7,000
Unearned revenue		1,496		1,496
Total liabilities		3,196		8,496
Deferred inflows of resources				
Property taxes levied for subsequent year		48,679,851		47,327,294
Unavailable revenue – delinquent taxes		383,045		452,594
Total deferred inflows of resources		49,062,896		47,779,888
Fund balances				
Restricted for				
Bond refunding		15,774,787		17,322,728
QSCB payments		18,685,614		16,550,885
Debt service		9,244,106		9,609,547
Total fund balances		43,704,507		43,483,160
Total liabilities, deferred inflows				
of resources, and fund balances	\$	92,770,599	\$	91,271,544

# Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2021

		2020		
	Budget	Actual	Budget	Actual
Revenues				
Local sources				
Property taxes	\$ 47,453,188	\$ 46,972,974	\$ (480,214)	\$ 40,453,972
County and other	500,000	543,815	43,815	528,606
State	_	183,793	183,793	118,283
Federal	940,383	886,603	(53,780)	940,382
Investment earnings	_	733,613	733,613	1,112,207
Total revenues	48,893,571	49,320,798	427,227	43,153,450
Expenditures				
Debt service				
Principal payments	29,020,000	28,930,000	(90,000)	26,430,000
Interest	19,221,483	19,219,051	(2,432)	16,449,197
Issue costs and fiscal charges	250,000	505,094	255,094	90,727
Total expenditures	48,491,483	48,654,145	162,662	42,969,924
Excess of revenues over expenditures	402,088	666,653	264,565	183,526
Other financing sources (uses)				
Refunding debt issued	40,480,000	40,480,000	_	8,810,000
Premium on refunding debt issued	3,475,217	3,679,694	204,477	1,112,404
Principal payments by refunded bond	, ,	, ,	,	
escrow agent	(45,257,728)	(44,605,000)	652,728	(9,805,000)
Total other financing sources (uses)	(1,302,511)	(445,306)	857,205	117,404
Net change in fund balances	\$ (900,423)	221,347	\$ 1,121,770	300,930
Fund balances at beginning of year		43,483,160		43,182,230
Fund balances at end of year		\$ 43,704,507		\$ 43,483,160

