

INDEPENDENT SCHOOL DISTRICT NO. 625  
SAINT PAUL, MINNESOTA

Financial Statements and  
Supplemental Information

Year Ended  
June 30, 2020

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 625

**Table of Contents**

	Page
<b>INTRODUCTORY SECTION</b>	
Organization Chart	i
Board of Education and Administration	ii
Map of School District	iii
<b>FINANCIAL SECTION</b>	
<b>INDEPENDENT AUDITOR’S REPORT</b>	1–3
<b>MANAGEMENT’S DISCUSSION AND ANALYSIS</b>	4–15
<b>BASIC FINANCIAL STATEMENTS</b>	
Government-Wide Financial Statements	
Statement of Net Position	16
Statement of Activities	17
Fund Financial Statements	
Governmental Funds	
Balance Sheet	18–19
Reconciliation of the Balance Sheet to the Statement of Net Position	20
Statement of Revenues, Expenditures, and Changes in Fund Balances	21–22
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities	23
Proprietary Fund	
Statement of Net Position	24
Statement of Revenues, Expenses and Changes in Net Position	25
Statement of Cash Flows	26
Notes to Basic Financial Statements	27–56
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Public Employees Retirement Association Pension Benefits Plan	
Schedule of District’s and Nonemployer Proportionate Share of Net Pension Liability	57
Schedule of District Contributions	57
Saint Paul Teachers Retirement Fund Association Pension Benefits Plan	
Schedule of District’s and Nonemployer Proportionate Share of Net Pension Liability	58
Schedule of District Contributions	58
Other Post-Employment Benefits Plan	
Schedule of Changes in the District’s Total OPEB Liability and Related Ratios	59
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund and Major Special Revenue Funds	60–61
Notes to Required Supplementary Information	62–67

INDEPENDENT SCHOOL DISTRICT NO. 625

**Table of Contents (continued)**

	Page
<b>SUPPLEMENTAL INFORMATION</b>	
General Fund	
Balance Sheet by Account	68
Comparative Balance Sheet	
General Fund Accounts	69
Fully Financed General Fund Accounts	70
Schedule of Revenues, Expenditures, and Changes in Fund Balances by Account	71
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual	
General Fund Accounts	72
Fully Financed General Fund Accounts	73
Food Service Special Revenue Fund	
Comparative Balance Sheet	74
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual	75
Community Service Special Revenue Fund	
Comparative Balance Sheet	76
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual	77
Capital Projects Fund	
Comparative Balance Sheet	78
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual	79
Debt Service Fund	
Comparative Balance Sheet	80
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual	81

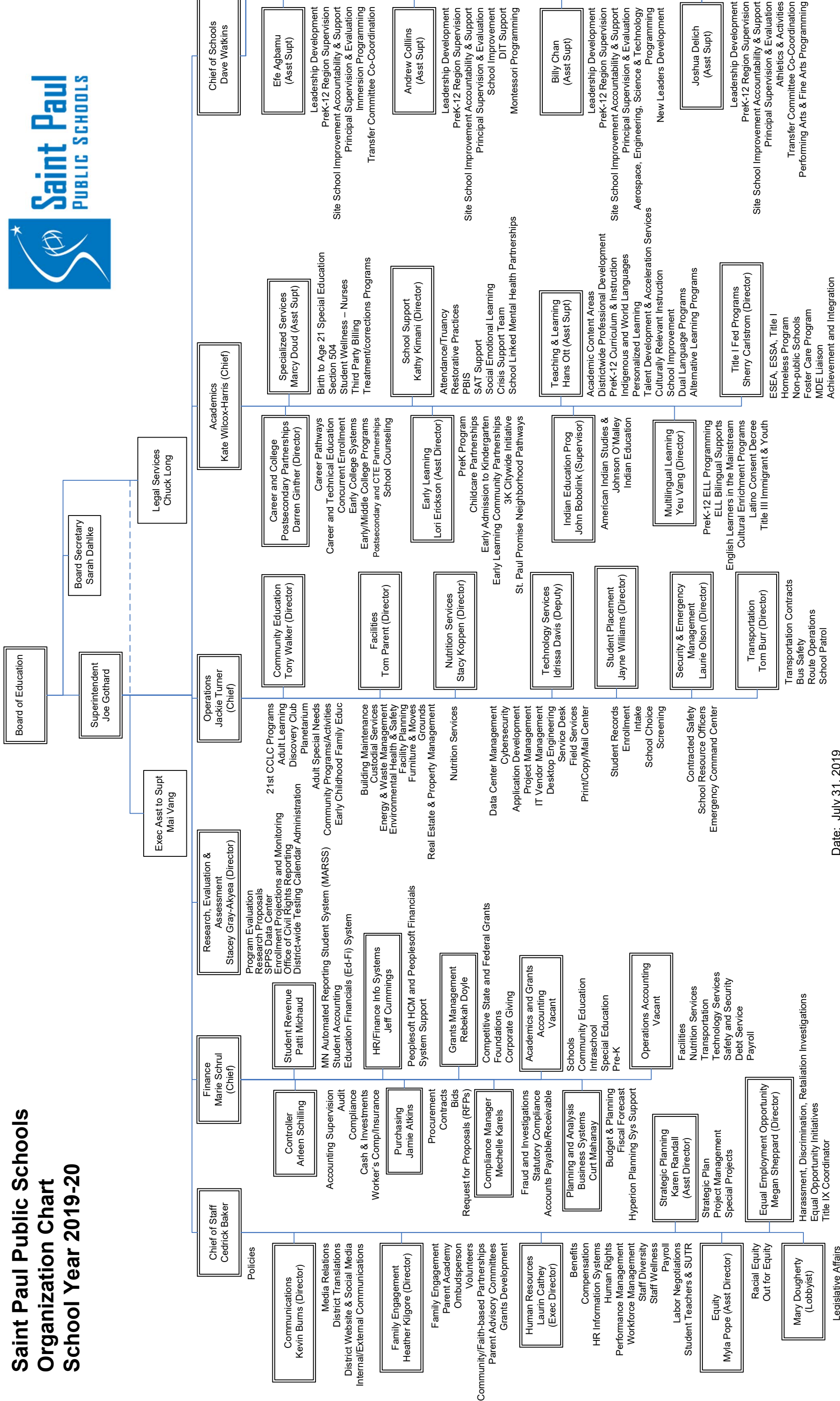
INTRODUCTORY SECTION

THIS PAGE INTENTIONALLY LEFT BLANK

# Saint Paul Public Schools Organization Chart School Year 2019-20



# Saint Paul PUBLIC SCHOOLS



Date: July 31, 2019

INDEPENDENT SCHOOL DISTRICT NO. 625

Board of Education and Administration  
as of June 30, 2020

**BOARD OF EDUCATION**

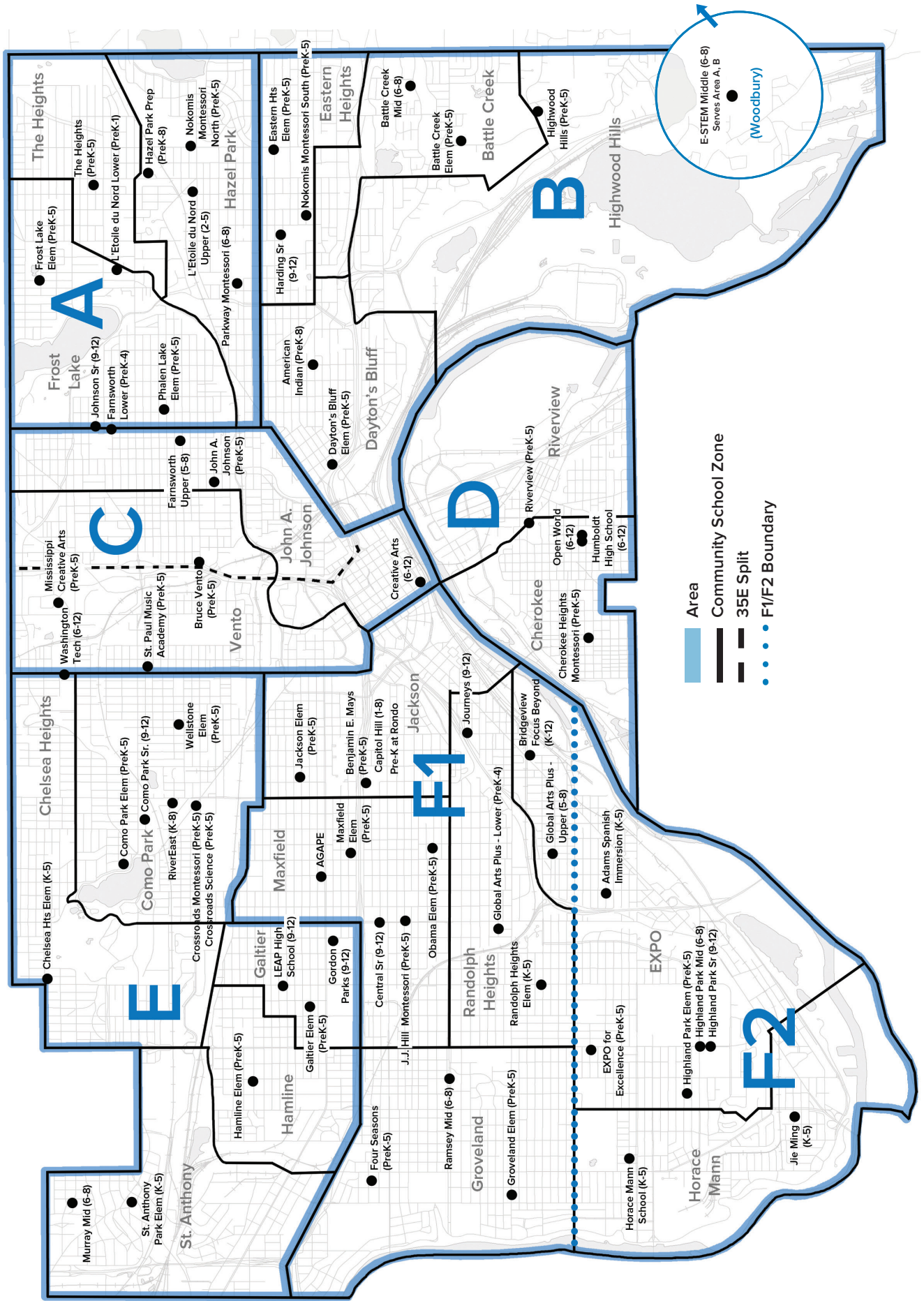
	<u>Board Position</u>
Vacant	Chairperson
Jeanelle Foster	Vice Chairperson
John Brodrick	Treasurer
Zuki Ellis	Clerk
Chauntyll Allen	Director
Jessica Kopp	Director
Steve Marchese	Director

**ADMINISTRATION**

Dr. Joseph Gothard	Superintendent
Jackie Turner	Chief Operations Officer
David Watkins	Chief of Schools
Dr. Kate Wilcox-Harris	Chief Academic Officer
Marie Schrul	Chief Financial Officer
Kevin Burns	Director of Communications
Dr. Efe Agbamu	Assistant Superintendent
Billy Chan	Assistant Superintendent
Andrew Collins	Assistant Superintendent
Joshua Delich	Assistant Superintendent
Marcy Doud	Assistant Superintendent



# Saint Paul Public Schools Map



THIS PAGE INTENTIONALLY LEFT BLANK

FINANCIAL SECTION

THIS PAGE INTENTIONALLY LEFT BLANK



**PRINCIPALS**

Thomas A. Karnowski, CPA  
Paul A. Radosevich, CPA  
William J. Lauer, CPA  
James H. Eichten, CPA  
Aaron J. Nielsen, CPA  
Victoria L. Holinka, CPA/CMA  
Jaclyn M. Huegel, CPA  
Kalen T. Karnowski, CPA

**INDEPENDENT AUDITOR'S REPORT**

To the Board of Education and Management of  
Independent School District No. 625  
Saint Paul, Minnesota

**REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 625 (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

## **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

## **OTHER MATTERS**

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section and supplemental information, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### **Prior Year Comparative Information**

We have previously audited the District's 2019 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 30, 2019. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2019 is consistent, in all material respects, with the audited financial statements from which it has been derived.

(continued)

**OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2020 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Malloy, Montague, Karnowski, Radosevich & Co., P.A.*

Minneapolis, Minnesota  
December 29, 2020

THIS PAGE INTENTIONALLY LEFT BLANK



INDEPENDENT SCHOOL DISTRICT NO. 625  
SAINT PAUL, MINNESOTA

Management's Discussion and Analysis  
June 30, 2020

This section of Independent School District No. 625's (the District) annual financial statements presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2020. Please read it in conjunction with the other components of the District's annual financial statements.

**FINANCIAL HIGHLIGHTS**

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2020 by \$507,939,941 (deficit net position). The District's total net position increased by \$13,029,193 during the fiscal year ended June 30, 2020.
- Government-wide revenues totaled \$744,026,645 and were \$13,029,193 more than expenses of \$730,997,452.
- The General Fund's total fund balance (under the governmental fund presentation) increased \$9,916,584 from the prior year, compared to a \$24,115,293 decrease planned in the budget.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the annual financial statements consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplemental information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major funds," rather than the District as a whole. The District reports all governmental funds as major funds.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America.

The District maintains the following kinds of funds:

**Governmental Funds** – The District's basic services are included in governmental funds which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

**Proprietary Funds** – The District maintains one type of proprietary fund. The internal service fund is used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service fund to account for the self-insurance activities of the District employees' workers' compensation claims. These services have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

	2020	2019
<b>Assets</b>		
Current and other assets	\$ 511,819,088	\$ 383,217,695
Capital assets, net of depreciation	624,424,533	615,575,002
<b>Total assets</b>	<b>\$ 1,136,243,621</b>	<b>\$ 998,792,697</b>
<b>Deferred outflows of resources</b>		
Pension plan deferments	\$ 87,613,607	\$ 123,909,277
OPEB Plan deferments	37,548,208	22,534,370
Bond refunding deferments	-	3,859,881
<b>Total deferred outflows of resources</b>	<b>\$ 125,161,815</b>	<b>\$ 150,303,528</b>
<b>Liabilities</b>		
Current and other liabilities	\$ 102,530,954	\$ 108,785,861
Long-term liabilities, including due within one year	1,422,529,396	1,333,296,267
<b>Total liabilities</b>	<b>\$ 1,525,060,350</b>	<b>\$ 1,442,082,128</b>
<b>Deferred inflows of resources</b>		
Property taxes levied for subsequent year	\$ 160,607,345	\$ 150,142,102
Pension plan deferments	60,596,594	53,941,812
OPEB Plan deferments	23,081,088	23,899,317
<b>Total deferred inflows of resources</b>	<b>\$ 244,285,027</b>	<b>\$ 227,983,231</b>
<b>Net position</b>		
Net investment in capital assets	\$ 151,886,007	\$ 179,772,064
Restricted	35,092,314	30,240,471
Unrestricted	(694,918,262)	(730,981,669)
<b>Total net position</b>	<b>\$ (507,939,941)</b>	<b>\$ (520,969,134)</b>

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. The other major factor in determining net position as compared to fund balances is the liability for long-term severance, pension, and other post-employment benefits (OPEB), which impacts the unrestricted portion of net position.

The District's net investment in capital assets decreased from the prior year. The change in this category of net position typically depends on the relationship between the rate at which the District's capital assets are being depreciated, and how that compares to the rate at which the District is repaying the debt issued to purchase or construct those assets. The increase in net position restricted for community service, food service, and other state funding restrictions contributed to the growth in the restricted portion of net position. The change in the District's share of the Public Employees Retirement Association (PERA) and the Saint Paul Teachers Retirement Fund Association (SPTRFA) pension plans, and the District's single-employer Other Post-Employment Benefit Plan, contributed to the change in deferred outflows of resources, long-term liabilities, deferred inflows of resources, and unrestricted net position.

The increase in current and other assets and long-term liabilities is due to bonds and certificates of participation issued for future construction.

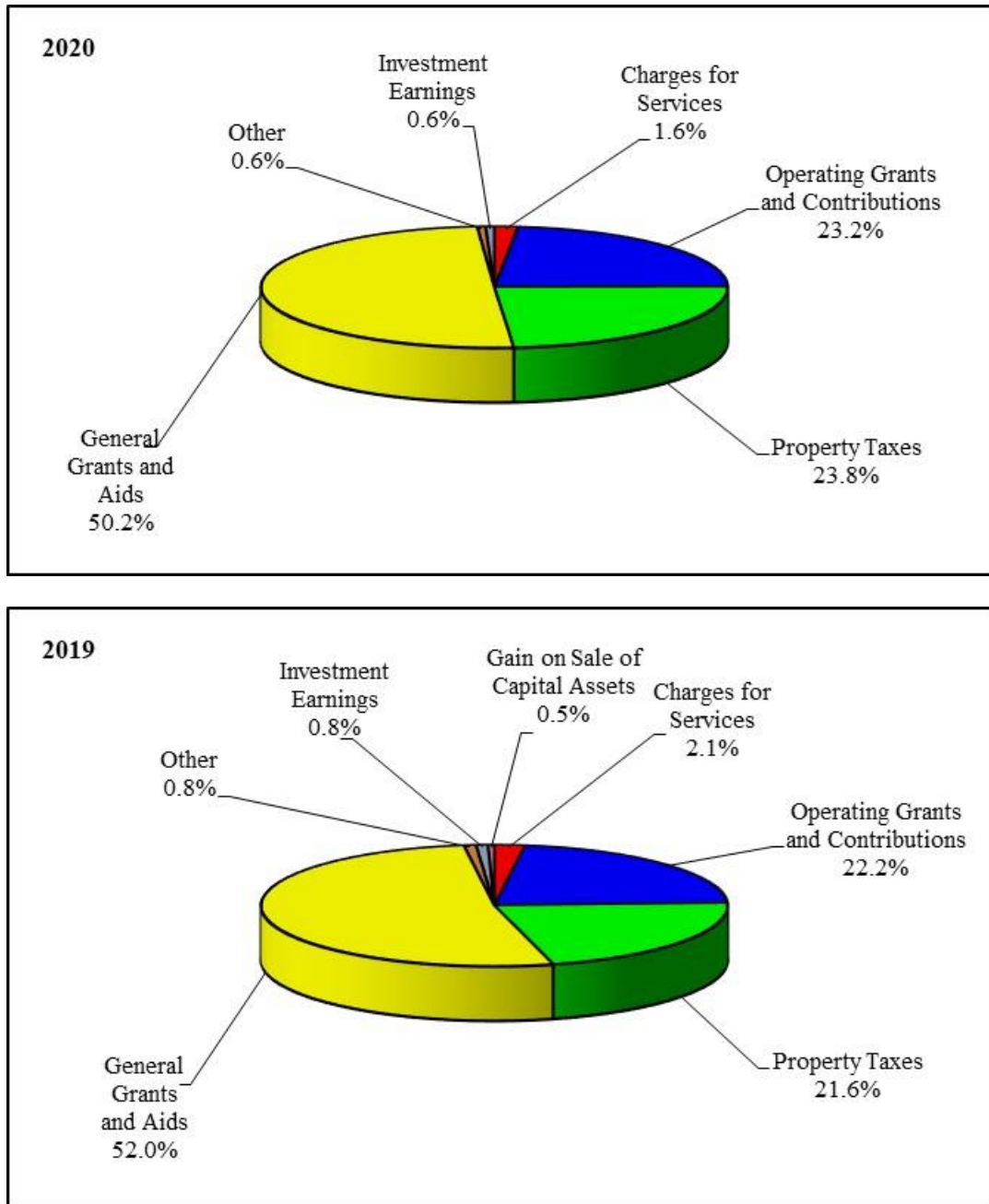
Table 2 presents a summarized version of the District's Statement of Activities:

	2020	2019
<b>Revenues</b>		
Program revenues		
Charges for services	\$ 12,085,597	\$ 15,483,578
Operating grants and contributions	172,950,403	163,673,167
General revenues		
Property taxes	177,085,710	159,014,459
General grants and aids	373,170,680	382,261,886
Other general revenues	4,231,050	6,134,589
Investment earnings	4,503,205	6,031,661
Gain on sale of capital assets	—	3,241,560
Total revenues	744,026,645	735,840,900
<b>Expenses</b>		
Administration	27,039,336	22,370,677
District support services	17,692,793	15,445,545
Elementary and secondary regular instruction	303,135,131	274,072,156
Vocational education instruction	4,401,547	5,740,047
Special education instruction	125,911,025	108,816,470
Instructional support services	35,591,841	32,663,532
Pupil support services	66,455,232	63,082,464
Sites and buildings	60,720,726	69,072,573
Fiscal and other fixed cost programs	1,581,730	1,848,299
Food service	32,104,314	26,603,854
Community service	34,898,784	35,404,084
Interest and fiscal charges on debt	21,464,993	15,696,047
Total expenses	730,997,452	670,815,748
Change in net position	13,029,193	65,025,152
Net position – beginning of year	(520,969,134)	(585,994,286)
Net position – end of year	\$ (507,939,941)	\$ (520,969,134)

This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal. Revenues increased with funding improvements in the general education funding formula, increased program participation in the summer food service program resulting from the COVID-19 pandemic, and with the approved property tax levy. The increase in expenses reflects natural inflationary increases, along with the change in the District's pension and OPEB obligations mentioned earlier, which impact the various functional areas based on relative salary and benefit levels.

Figure A shows further analysis of these revenue sources:

**Figure A – Sources of Revenues for Fiscal Years 2020 and 2019**



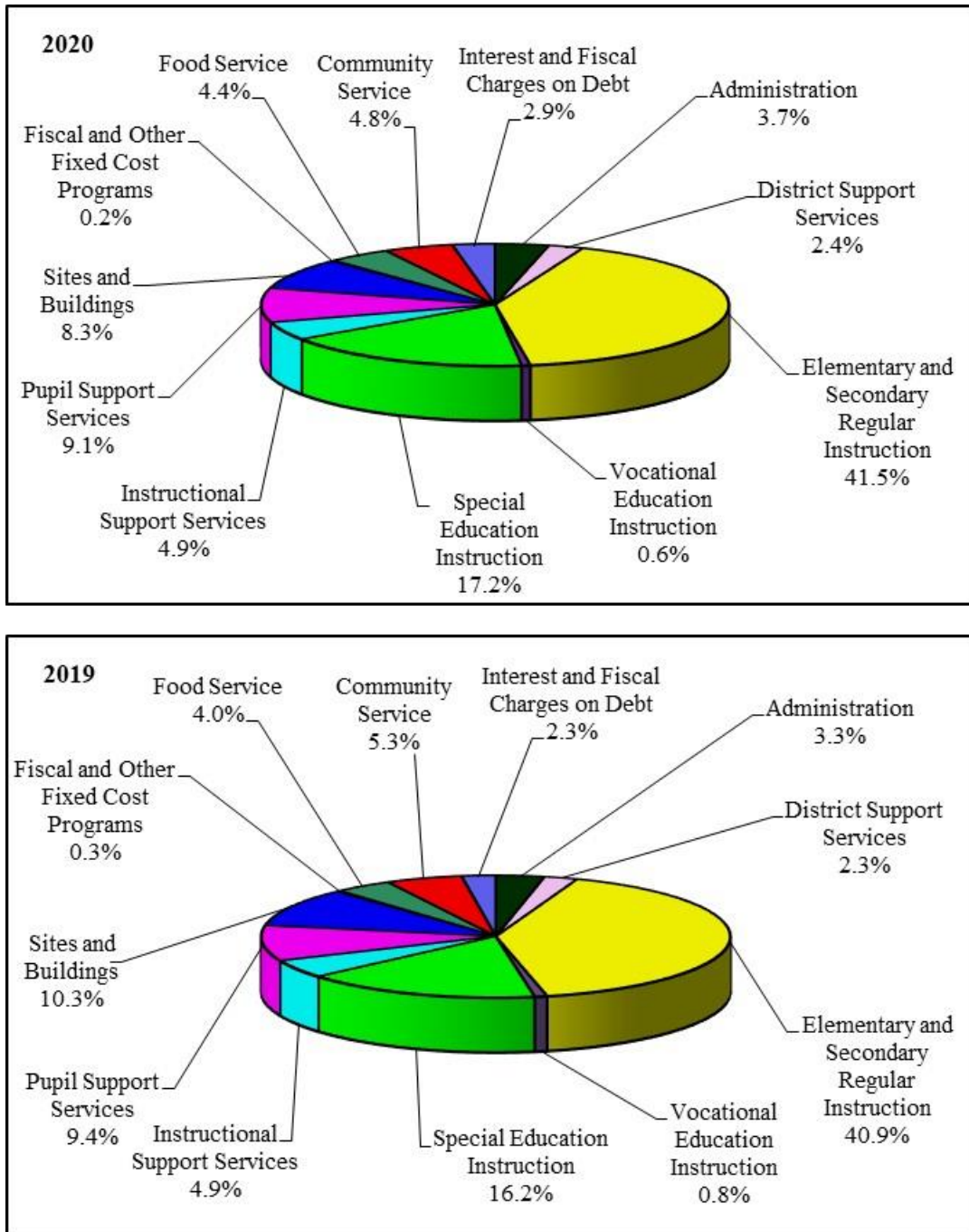
The largest share of the District’s revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of funding property tax sources provide is not only dependent on taxpayers of the District by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

The decrease in charges for services from the prior year was directly related to the COVID-19 pandemic, which caused the cancellation of numerous activities beginning in March through the end of the fiscal year.

Figure B shows further analysis of these expense functions:

**Figure B – Expenses for Fiscal Years 2020 and 2019**



The District's expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

	<u>2020</u>	<u>2019</u>	<u>Change</u>
Major funds			
General	\$ 108,429,838	\$ 98,513,254	\$ 9,916,584
Food Service	6,964,345	5,853,583	1,110,762
Community Service	3,801,949	3,546,185	255,764
Capital Projects	89,890,964	(24,285,406)	114,176,370
Debt Service	<u>43,483,160</u>	<u>43,182,230</u>	<u>300,930</u>
Total governmental funds	<u>\$ 252,570,256</u>	<u>\$ 126,809,846</u>	<u>\$ 125,760,410</u>

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's Board of Education.

At June 30, 2020, the District's governmental funds reported combined fund balances of \$252,570,256, an increase of \$125,760,410 in comparison with the prior year. Approximately 12.6 percent of this amount, \$31,727,734, constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is either nonspendable, restricted, committed, or assigned to indicate that it is: 1) not in spendable form, \$5,639,231, 2) restricted for particular purposes, \$188,488,299, 3) committed for particular purposes, \$3,038,018, or 4) assigned for particular purposes, \$23,676,974.

### **Analysis of the General Fund**

At year-end, the fund balance of the General Fund was \$108,429,838. The increase from the prior year was mainly due to increases in restricted (OPEB revocable trust, area learning center, basic skills extended time, achievement and integration, and student activities) and assigned (site-based operations) fund balances. These increases were offset by a decrease in nonspendable fund balance and unassigned fund balances in the current year.

### **Analysis of the Food Service Special Revenue Fund**

The Food Service Special Revenue Fund is used to record the activity of the District’s child nutrition program. This fund ended the year with revenues exceeding expenditures by \$1,110,762, compared to a planned fund balance increase of \$1,124,296. At year-end, the total equity balance in this fund was \$6,964,345.

### **Analysis of the Community Service Special Revenue Fund**

The Community Service Special Revenue Fund ended the year with revenues exceeding expenditures, increasing equity by \$255,764, compared to a planned fund balance decrease of \$70,568. At year-end, the total equity balance in this fund was \$3,801,949.

### **Analysis of the Capital Projects Fund**

The Capital Projects Fund ended the year with a fund balance of \$89,890,964 to be used for district projects. The increase in the Capital Projects Fund was due to the issuance of \$15,000,000 in school building bonds and \$127,895,000 in certificates of participation. These debt issuances were partially spent in the current year, with the remaining proceeds to be spent in future fiscal years.

### **Analysis of the Debt Service Fund**

The Debt Service Fund is used to record the financial activity of the District’s outstanding bonded indebtedness, whether for building construction or for refunding bonds. At June 30, 2020, the District has \$43,483,160 of restricted fund balance available for future debt service payments.

### **Analysis of the General Fund Budgetary Highlights**

Table 4 summarizes the amendments to the General Fund budget:

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Change</u>	<u>Percent Change</u>
Revenues	<u>\$ 624,328,329</u>	<u>\$ 628,554,452</u>	<u>\$ 4,226,123</u>	<u>0.7%</u>
Expenditures	<u>\$ 624,328,329</u>	<u>\$ 652,669,745</u>	<u>\$ 28,341,416</u>	<u>4.5%</u>

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended that budget for known changes in circumstances such as updated enrollment levels, legislative funding, additional funding received from grants or other local sources, staffing changes, insurance premium changes, special education tuition changes, employee contract settlements, and for fiscal 2019 assigned fund balance for encumbrances and site and program carryover into fiscal 2020.



Table 5 summarizes the operating results of the General Fund:

<b>Table 5 General Fund Operating Results</b>					
	<u>2020 Actual</u>	<u>Over (Under) Final Budget</u>		<u>Over (Under) Prior Year</u>	
		Amount	Percent	Amount	Percent
Revenues and other financing sources	\$ 638,193,577	\$ 9,639,125	1.5%	\$ 2,040,612	0.3%
Expenditures	<u>628,276,993</u>	\$ (24,392,752)	(3.7%)	\$ (3,345,225)	(0.5%)
Net change in fund balances	<u><u>\$ 9,916,584</u></u>				

Revenues for fiscal year 2020 were 1.5 percent, or \$9,639,125, more than budgeted. The largest revenue variances were primarily in state sources and investment earnings, which were \$22,597,514 and \$2,011,093 more than projected in the budget, respectively. Conservative budgeting for special education and general education state aid and investment earnings, along with the pass-through of state funding for pensions contributed to both state sources and investment earnings exceeding budget. These variances were partially offset by federal revenues being \$11,439,274 under budget, primarily in the Fully Financed General Fund Account. The District budgeted for full federal entitlements and only receives revenue on a reimbursement basis. Significant federal entitlement funding was carried over to fiscal year 2021.

Current year revenues and other financing sources were 0.3 percent, or \$2,040,612, more than fiscal year 2019. Revenues increased with funding improvements in the general education funding formula, offset with a decline in students served and with the approved property tax levy.

Expenditures for fiscal year 2020 were 3.7 percent, or \$24,392,752, less than budgeted. The variance to budget was primarily in the areas of elementary and secondary regular instruction, sites and buildings, and instructional support services. Factors contributing to variances in these areas include: inability to fill special education positions, COVID-19-related expenditure decreases in intraschool student activities (field trips/student events), extracurricular activities, extended-day learning, summer school, supplies, and staff travel.

Current year expenditures for fiscal year 2020 were 0.5 percent, or \$3,345,225, less than fiscal year 2019. This decrease is mainly due to staff vacancies and the impact of COVID-19 on cocurricular activities, extracurricular activities, and extended-day and summer school learning expenditures.

## CAPITAL ASSETS AND LONG-TERM LIABILITIES

### Capital Assets

Table 6 shows the District's capital assets, together with the changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2020 and 2019:

<b>Table 6 Capital Assets</b>			
	<u>2020</u>	<u>2019</u>	<u>Change</u>
Land	\$ 30,959,067	\$ 30,959,067	\$ –
Construction in progress	103,798,929	73,428,176	30,370,753
Land improvements	30,205,886	29,487,238	718,648
Buildings	377,926,667	377,926,667	–
Building improvements	517,025,587	512,773,932	4,251,655
Equipment	23,840,213	22,954,070	886,143
Less accumulated depreciation	<u>(459,331,816)</u>	<u>(431,954,148)</u>	<u>(27,377,668)</u>
<b>Total</b>	<u><u>\$ 624,424,533</u></u>	<u><u>\$ 615,575,002</u></u>	<u><u>\$ 8,849,531</u></u>
<b>Depreciation expense</b>	<u><u>\$ 27,680,204</u></u>	<u><u>\$ 26,120,982</u></u>	<u><u>\$ 1,559,222</u></u>

By the end of fiscal 2020, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, technology, and equipment.

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2020, consistent with the activity of the long-term facilities maintenance program in the General Fund and activity of the Capital Projects Fund discussed earlier.

The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year.

Additional details about capital assets can be found in the notes to basic financial statements.

## Long-Term Liabilities

Table 7 illustrates the components of the District’s long-term liabilities with changes from the prior year:

	2020	2019	Change
Total OPEB liability	\$ 330,561,547	\$ 319,487,158	\$ 11,074,389
Net pension liabilities	487,094,359	525,480,087	(38,385,728)
General obligation bonds payable	274,505,000	281,720,000	(7,215,000)
Certificates of participation payable	270,455,000	148,655,000	121,800,000
Unamortized premium/discount	34,792,218	27,174,377	7,617,841
Capital lease payable	8,178,942	15,295,408	(7,116,466)
Severance benefits payable	10,232,096	9,998,285	233,811
Vacation payable	6,710,234	5,485,952	1,224,282
<b>Total</b>	<b><u>\$ 1,422,529,396</u></b>	<b><u>\$ 1,333,296,267</u></b>	<b><u>\$ 89,233,129</u></b>

The decrease in general obligation bonds payable is due to the issuance of \$15,000,000 in school building bonds and \$8,810,000 in school building refunding bonds, offset by principal payments and payments on refunded debt during fiscal year 2020.

The increase in certificates of participation payable is due to the issuance of \$127,895,000 in certificates of participation, offset by scheduled principal payments in the current year.

The decrease in capital lease payable is due to scheduled principal payments in the current year.

The differences in the PERA and the SPTRFA net pension liabilities reflects the change in the District’s proportionate share of these pension obligations.

The change in the total OPEB liability reflects the current year activity of the District’s single-employer plan.

The state limits the amount of general obligation debt the District can issue to 15.0 percent of the market value of all taxable property within the District’s corporate limits (see Table 8):

District’s market value	\$ 27,048,283,050
Limit rate	<u>15.0%</u>
Legal debt limit	<u><u>\$ 4,057,242,458</u></u>

Additional details of the District’s long-term debt activity can be found in the notes to basic financial statements.

## **FACTORS BEARING ON THE DISTRICT'S FUTURE**

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$129, or 2.0 percent, per pupil to the formula for fiscal year 2021.

The COVID-19 pandemic has impacted how the District provides instruction. The District completed the 2019–2020 school year with distance learning. Increased expenditures for personal protective equipment, sanitation supplies, and technology are expected in the upcoming fiscal year.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being. The COVID-19 pandemic will impact how many students the District attracts and maintains. Students choosing to enroll in other online schools, private school options, or kindergarten families choosing to wait a year, could impact district revenues.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about these statements or need additional financial information, contact the Business Office, Saint Paul Public Schools, 360 Colborne Street, Saint Paul, Minnesota 55102.

BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 625

Statement of Net Position  
as of June 30, 2020  
(With Partial Comparative Information as of June 30, 2019)

	Governmental Activities	
	2020	2019
<b>Assets</b>		
Current assets		
Cash and investments	\$ 119,141,128	\$ 84,005,252
Restricted cash and investments for capital projects	111,458,092	45,296,316
Restricted cash and investments for debt service	17,191,537	—
Current taxes receivable	116,961,740	105,453,637
Delinquent taxes receivable	2,286,092	2,230,858
Due from other governmental units	79,032,762	69,952,485
Other receivables	694,215	985,976
Inventories	4,640,130	2,127,672
Prepaid items	999,101	1,027,386
Total current assets	<u>452,404,797</u>	<u>311,079,582</u>
Noncurrent assets		
Restricted cash and investments in revocable trust for OPEB obligations	42,952,199	40,348,041
Restricted cash and investments for debt service	16,462,092	31,790,072
Capital assets, not depreciated	134,757,996	104,387,243
Capital assets, depreciated, net of accumulated depreciation	489,666,537	511,187,759
Total noncurrent assets	<u>683,838,824</u>	<u>687,713,115</u>
Total assets	1,136,243,621	998,792,697
Deferred outflows of resources		
Pension plan deferments	87,613,607	123,909,277
OPEB Plan deferments	37,548,208	22,534,370
Bond refunding deferments	—	3,859,881
Total deferred outflows of resources	<u>125,161,815</u>	<u>150,303,528</u>
Total assets and deferred outflows of resources	<u>\$ 1,261,405,436</u>	<u>\$ 1,149,096,225</u>
<b>Liabilities</b>		
Current liabilities		
Accounts payable	\$ 25,297,825	\$ 28,026,097
Accrued expenses	64,948,264	71,831,811
Accrued interest payable	7,854,489	6,179,611
Due to other governmental units	804,090	322,297
Unearned revenue	3,626,286	2,426,045
Long-term obligations due within one year	61,589,873	40,944,658
Total current liabilities	<u>164,120,827</u>	<u>149,730,519</u>
Noncurrent liabilities		
Total OPEB liability	330,561,547	319,487,158
Net pension liabilities	487,094,359	525,480,087
Long-term obligations	543,283,617	447,384,364
Total noncurrent liabilities	<u>1,360,939,523</u>	<u>1,292,351,609</u>
Total liabilities	1,525,060,350	1,442,082,128
Deferred inflows of resources		
Property taxes levied for subsequent year	160,607,345	150,142,102
Pension plan deferments	60,596,594	53,941,812
OPEB Plan deferments	23,081,088	23,899,317
Total deferred inflows of resources	<u>244,285,027</u>	<u>227,983,231</u>
<b>Net position</b>		
Net investment in capital assets	151,886,007	179,772,064
Restricted for		
Debt service	18,758,537	19,957,333
Community service	4,145,942	3,587,563
Food service	6,964,345	5,853,583
Other purposes (state and other funding restrictions)	5,223,490	841,992
Unrestricted	(694,918,262)	(730,981,669)
Total net position	<u>(507,939,941)</u>	<u>(520,969,134)</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 1,261,405,436</u>	<u>\$ 1,149,096,225</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Statement of Activities  
 Year Ended June 30, 2020  
 (With Partial Comparative Information for the Year Ended June 30, 2019)

Functions/Programs	2020			2019	
	Expenses	Program Revenues		Net (Expenses) Revenue and Changes in Net Position	Net (Expenses) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Governmental Activities
Governmental activities					
Administration	\$ 27,039,336	\$ -	\$ -	\$ (27,039,336)	\$ (22,370,677)
District support services	17,692,793	-	-	(17,692,793)	(15,445,545)
Elementary and secondary regular instruction	303,135,131	1,162,891	44,521,191	(257,451,049)	(226,020,384)
Vocational education instruction	4,401,547	-	557,661	(3,843,886)	(5,062,713)
Special education instruction	125,911,025	3,310,744	71,020,828	(51,579,453)	(36,725,809)
Instructional support services	35,591,841	-	1,922,295	(33,669,546)	(31,328,329)
Pupil support services	66,455,232	-	3,059,321	(63,395,911)	(60,353,344)
Sites and buildings	60,720,726	870,843	725,681	(59,124,202)	(67,025,343)
Fiscal and other fixed cost programs	1,581,730	-	-	(1,581,730)	(1,848,299)
Food service	32,104,314	1,366,408	32,436,391	1,698,485	276,373
Community service	34,898,784	5,374,711	18,707,035	(10,817,038)	(10,058,886)
Interest and fiscal charges on debt	21,464,993	-	-	(21,464,993)	(15,696,047)
<b>Total governmental activities</b>	<b>\$ 730,997,452</b>	<b>\$ 12,085,597</b>	<b>\$ 172,950,403</b>	<b>(545,961,452)</b>	<b>(491,659,003)</b>
General revenues					
Taxes					
Property taxes levied for general purposes				132,915,977	116,904,810
Property taxes levied for community services				3,716,537	3,606,427
Property taxes levied for debt services				40,453,196	38,503,222
General grants and aids				373,170,680	382,261,886
Other general revenues				4,231,050	6,134,589
Investment earnings				4,503,205	6,031,661
Gain on sale of capital assets				-	3,241,560
<b>Total general revenues</b>				<b>558,990,645</b>	<b>556,684,155</b>
Changes in net position				13,029,193	65,025,152
Net position – beginning of year				(520,969,134)	(585,994,286)
Net position – end of year				<b>\$ (507,939,941)</b>	<b>\$ (520,969,134)</b>

INDEPENDENT SCHOOL DISTRICT NO. 625

Balance Sheet  
as of June 30, 2020  
(With Partial Comparative Information as of June 30, 2019)

	General	Food Service	Community Service	Capital Projects
<b>Assets</b>				
Cash and investments	\$ 72,114,018	\$ -	\$ 4,980,862	\$ -
Restricted cash and investments in revocable trust for OPEB obligations	42,952,199	-	-	-
Restricted cash and investments for debt service	-	-	-	-
Restricted cash and investments for capital projects	-	-	-	111,458,092
<b>Receivables</b>				
Current taxes	85,017,987	-	2,388,983	-
Delinquent taxes	1,687,182	-	50,296	-
Due from other governmental units	64,233,418	12,163,210	2,623,652	-
Other	278,980	84,391	19,234	90,659
Due from other funds	16,284,810	-	-	-
Inventories	554,088	4,086,042	-	-
Prepaid items	954,929	41,597	2,575	-
<b>Total assets</b>	<b>\$ 284,077,611</b>	<b>\$ 16,375,240</b>	<b>\$ 10,065,602</b>	<b>\$ 111,548,751</b>
<b>Liabilities</b>				
Accounts payable	\$ 10,978,836	\$ 942,515	\$ 701,965	\$ 12,667,509
Accrued expenditures	49,641,872	1,060,993	1,455,960	112,855
Due to other governmental units	800,153	-	3,937	-
Due to other funds	-	7,407,387	-	8,877,423
Unearned revenue	3,390,165	-	234,625	-
<b>Total liabilities</b>	<b>64,811,026</b>	<b>9,410,895</b>	<b>2,396,487</b>	<b>21,657,787</b>
<b>Deferred inflows of resources</b>				
Property taxes levied for subsequent year	109,454,472	-	3,825,579	-
Unavailable revenue – delinquent taxes	1,382,275	-	41,587	-
<b>Total deferred inflows of resources</b>	<b>110,836,747</b>	<b>-</b>	<b>3,867,166</b>	<b>-</b>
<b>Fund balances (deficit)</b>				
<b>Nonspendable</b>				
Inventories	554,088	4,086,042	-	-
Prepaid items	954,929	41,597	2,575	-
<b>Restricted for</b>				
Student activities	267,893	-	-	-
Area learning center	3,453,174	-	-	-
Achievement and integration	436,300	-	-	-
Basic skills extended time	1,066,123	-	-	-
Adult basic education	-	-	1,004,626	-
Projects funded by COP	-	-	-	79,874,984
Capital projects	-	-	-	10,015,980
School readiness	-	-	2,002,576	-
Community education	-	-	-	-
ECFE	-	-	637,039	-
Community service	-	-	457,539	-
Bond refunding	-	-	-	-
QSCB payments	-	-	-	-
Debt service	-	-	-	-
Food service	-	2,836,706	-	-
OPEB revocable trust	42,952,199	-	-	-
<b>Committed to</b>				
Severance pay	3,038,018	-	-	-
<b>Assigned to</b>				
Contractual obligations	2,338,170	-	-	-
Strategic plan initiative	3,843,304	-	-	-
Site-based operations	14,478,724	-	-	-
Intraschool activities	3,016,776	-	-	-
<b>Unassigned</b>				
Long-term facilities maintenance restricted account deficit	(2,657,022)	-	-	-
Community education restricted account deficit	-	-	(302,406)	-
Unassigned	34,687,162	-	-	-
<b>Total fund balances (deficit)</b>	<b>108,429,838</b>	<b>6,964,345</b>	<b>3,801,949</b>	<b>89,890,964</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 284,077,611</b>	<b>\$ 16,375,240</b>	<b>\$ 10,065,602</b>	<b>\$ 111,548,751</b>



Debt Service	Total Governmental Funds	
	2020	2019
\$ 27,281,098	\$ 104,375,978	\$ 68,475,211
–	42,952,199	40,348,041
33,653,629	33,653,629	31,790,072
–	111,458,092	45,296,316
29,554,770	116,961,740	105,453,637
548,614	2,286,092	2,230,858
12,482	79,032,762	69,952,485
220,951	694,215	985,976
–	16,284,810	54,388,914
–	4,640,130	2,127,672
–	999,101	1,027,386
<u>\$ 91,271,544</u>	<u>\$ 513,338,748</u>	<u>\$ 422,076,568</u>
\$ 7,000	\$ 25,297,825	\$ 28,026,097
–	52,271,680	58,210,400
–	804,090	322,297
–	16,284,810	54,388,914
1,496	3,626,286	2,426,045
8,496	98,284,691	143,373,753
47,327,294	160,607,345	150,142,102
452,594	1,876,456	1,750,867
47,779,888	162,483,801	151,892,969
–	4,640,130	2,127,672
–	999,101	1,027,386
–	267,893	–
–	3,453,174	841,992
–	436,300	–
–	1,066,123	–
–	1,004,626	560,605
–	79,874,984	387,902
–	10,015,980	–
–	2,002,576	1,774,569
–	–	633,867
–	637,039	295,667
–	457,539	279,262
17,322,728	17,322,728	17,498,656
16,550,885	16,550,885	14,505,751
9,609,547	9,609,547	11,177,823
–	2,836,706	4,258,122
–	42,952,199	40,348,041
–	3,038,018	3,038,018
–	2,338,170	2,390,428
–	3,843,304	5,260,999
–	14,478,724	12,103,395
–	3,016,776	3,042,155
–	(2,657,022)	(7,412,279)
–	(302,406)	–
–	34,687,162	12,669,815
<u>43,483,160</u>	<u>252,570,256</u>	<u>126,809,846</u>
<u>\$ 91,271,544</u>	<u>\$ 513,338,748</u>	<u>\$ 422,076,568</u>

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 625

Reconciliation of the Balance Sheet  
to the Statement of Net Position  
Governmental Funds  
as of June 30, 2020  
(With Partial Comparative Information as of June 30, 2019)

	<u>2020</u>	<u>2019</u>
Total fund balances – governmental funds	\$ 252,570,256	\$ 126,809,846
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds:		
Capital assets	1,083,756,349	1,047,529,150
Accumulated depreciation	(459,331,816)	(431,954,148)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	87,613,607	123,909,277
Deferred outflows of resources – OPEB Plan deferments	37,548,208	22,534,370
Deferred outflows of resources – bond refunding deferments	–	3,859,881
Deferred inflows of resources – pension plan deferments	(60,596,594)	(53,941,812)
Deferred inflows of resources – OPEB Plan deferments	(23,081,088)	(23,899,317)
Deferred inflows of resources – unavailable revenue – delinquent taxes	1,876,456	1,750,867
Debt issuance premiums and discounts are reported as other financing sources and uses in the governmental funds, but as assets or adjustments to the carrying value of long-term obligations in the Statement of Net Position.		
	(34,792,218)	(27,174,377)
An Internal Service Fund is used by management to charge the costs of the workers' compensation insurance program to the individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities in the Statement of Net Position.		
	2,088,566	1,908,630
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable.		
General obligation bonds payable	(274,505,000)	(281,720,000)
Certificates of participation payable	(270,455,000)	(148,655,000)
Capital lease payable	(8,178,942)	(15,295,408)
Accrued interest on long-term debt	(7,854,489)	(6,179,611)
Severance benefits payable	(10,232,096)	(9,998,285)
Vacation payable	(6,710,234)	(5,485,952)
Net pension liabilities	(487,094,359)	(525,480,087)
Total OPEB liability	<u>(330,561,547)</u>	<u>(319,487,158)</u>
Net position – governmental activities	<u>\$ (507,939,941)</u>	<u>\$ (520,969,134)</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Governmental Funds  
 Year Ended June 30, 2020  
 (With Partial Comparative Information for the Year Ended June 30, 2019)

	General	Food Service	Community Service	Capital Projects
<b>Revenues</b>				
Local sources				
Property taxes	\$ 132,789,821	\$ -	\$ 3,716,328	\$ -
County and other	8,441,524	81,506	5,389,313	90,961
State	448,992,668	1,969,109	16,315,580	-
Federal	45,441,539	30,467,282	1,930,258	-
Investment earnings	2,111,093	20,528	50,742	1,028,699
Sales and conversion of assets	416,932	1,366,408	1,397	-
Total revenues	<u>638,193,577</u>	<u>33,904,833</u>	<u>27,403,618</u>	<u>1,119,660</u>
<b>Expenditures</b>				
Current				
Administration	26,734,883	-	-	-
District support services	16,896,652	-	-	-
Elementary and secondary regular instruction	275,867,827	-	-	-
Vocational education instruction	4,363,793	-	-	-
Special education instruction	126,095,315	-	-	-
Instructional support services	35,367,060	-	-	-
Pupil support services	65,245,628	-	989,855	-
Sites and buildings	58,643,295	-	-	-
Fiscal and other fixed cost programs	1,581,730	-	-	-
Food service	-	32,794,071	-	-
Community service	8,405,509	-	26,157,999	-
Capital outlay	-	-	-	38,027,252
Debt service				
Principal payments	8,001,466	-	-	-
Interest	1,073,835	-	-	-
Issue costs and fiscal charges	-	-	-	1,192,942
Total expenditures	<u>628,276,993</u>	<u>32,794,071</u>	<u>27,147,854</u>	<u>39,220,194</u>
Excess (deficiency) of revenues over expenditures	9,916,584	1,110,762	255,764	(38,100,534)
<b>Other financing sources (uses)</b>				
Refunding debt issued	-	-	-	-
Building bonds issued	-	-	-	15,000,000
Certificates of participation issued	-	-	-	127,895,000
Premium on debt issued	-	-	-	9,381,904
Principal payments by refunded bond escrow agent	-	-	-	-
Sale of capital assets	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>152,276,904</u>
Net change in fund balances	9,916,584	1,110,762	255,764	114,176,370
Fund balances (deficit) at beginning of year	98,513,254	5,853,583	3,546,185	(24,285,406)
Fund balances at end of year	<u>\$ 108,429,838</u>	<u>\$ 6,964,345</u>	<u>\$ 3,801,949</u>	<u>\$ 89,890,964</u>

Debt Service	Total Governmental Funds	
	2020	2019
\$ 40,453,972	\$ 176,960,121	\$ 159,289,779
528,606	14,531,910	19,401,644
118,283	467,395,640	468,808,531
940,382	78,779,461	76,720,556
1,112,207	4,323,269	5,909,734
–	1,784,737	2,216,523
<u>43,153,450</u>	<u>743,775,138</u>	<u>732,346,767</u>
–	26,734,883	24,537,667
–	16,896,652	16,285,155
–	275,867,827	279,467,164
–	4,363,793	5,972,344
–	126,095,315	119,596,282
–	35,367,060	35,213,420
–	66,235,483	66,104,563
–	58,643,295	66,252,806
–	1,581,730	1,848,299
–	32,794,071	27,918,369
–	34,563,508	36,908,612
–	38,027,252	82,930,502
26,430,000	34,431,466	32,439,146
16,449,197	17,523,032	17,026,403
90,727	1,283,669	250,676
<u>42,969,924</u>	<u>770,409,036</u>	<u>812,751,408</u>
183,526	(26,633,898)	(80,404,641)
8,810,000	8,810,000	–
–	15,000,000	15,000,000
–	127,895,000	–
1,112,404	10,494,308	1,156,048
(9,805,000)	(9,805,000)	(22,085,000)
–	–	3,318,225
<u>117,404</u>	<u>152,394,308</u>	<u>(2,610,727)</u>
300,930	125,760,410	(83,015,368)
<u>43,182,230</u>	<u>126,809,846</u>	<u>209,825,214</u>
<u>\$ 43,483,160</u>	<u>\$ 252,570,256</u>	<u>\$ 126,809,846</u>

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 625

Reconciliation of the Statement of Revenues, Expenditures,  
and Changes in Fund Balances to the Statement of Activities  
Governmental Funds

Year Ended June 30, 2020

(With Partial Comparative Information for the Year Ended June 30, 2019)

	<u>2020</u>	<u>2019</u>
Total net change in fund balances – governmental funds	\$ 125,760,410	\$ (83,015,368)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, in the Statement of Activities, those costs are allocated over their estimated useful lives as annual depreciation expense. Capital outlays exceeded depreciation expense as follows in the current period:		
Capital outlays	36,529,735	79,040,591
Depreciation expense	(27,680,204)	(26,120,982)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balances.		
	–	(76,665)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	(36,295,670)	45,007,024
Deferred outflows of resources – OPEB Plan deferments	15,013,838	2,493,213
Deferred inflows of resources – pension plan deferments	(6,654,782)	8,637,320
Deferred inflows of resources – OPEB Plan deferments	818,229	(6,935,602)
Deferred inflows of resources – unavailable revenue – delinquent taxes	125,589	(275,320)
Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position:		
General obligation bonds payable	21,220,000	22,130,000
Certificates of participation payable	6,095,000	3,260,000
Capital lease payable	7,116,466	7,049,146
Payments by refunded bond escrow agent	9,805,000	22,085,000
Debt issued provides current financial resources to the governmental funds but increases long-term liabilities in the Statement of Net Position:		
Refunding bonds issued	(8,810,000)	–
Certificates of participation issued	(127,895,000)	–
Building bonds issued	(15,000,000)	(15,000,000)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:		
Change in accrued interest payable and bond refunding deferments	(5,534,759)	(942,698)
Change in severance benefits payable	(233,811)	911,055
Change in vacation payable	(1,224,282)	212,616
Change in net pension liabilities	38,385,728	(6,313,332)
Change in OPEB liability	(11,074,389)	11,389,545
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.		
	(7,617,841)	1,367,682
An Internal Service Fund is used by the District’s management to charge the costs of the workers’ compensation insurance program to the individual funds. The change in net position of the Internal Service Fund is reported within governmental activities.		
	<u>179,936</u>	<u>121,927</u>
Change in net position – governmental activities	<u>\$ 13,029,193</u>	<u>\$ 65,025,152</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Statement of Net Position  
 Proprietary Fund  
 as of June 30, 2020  
 (With Partial Comparative Information as of June 30, 2019)

	<u>2020</u>	<u>2019</u>
Assets		
Current assets		
Cash and investments	\$ 14,765,150	\$ 15,530,041
Liabilities		
Current liabilities		
Accrued expenses		
Workers' compensation payable	<u>12,676,584</u>	<u>13,621,411</u>
Net position		
Unrestricted	<u>\$ 2,088,566</u>	<u>\$ 1,908,630</u>



INDEPENDENT SCHOOL DISTRICT NO. 625

Statement of Revenues, Expenses, and Changes in Net Position  
 Proprietary Fund  
 Year Ended June 30, 2020  
 (With Partial Comparative Information for the Year Ended June 30, 2019)

	<u>2020</u>	<u>2019</u>
Operating revenues		
Insurance service fees	\$ 2,420,701	\$ 2,892,139
Operating expenses		
Claims expense	<u>2,420,701</u>	<u>2,892,139</u>
Operating income	-	-
Nonoperating revenues		
Investment earnings	<u>179,936</u>	<u>121,927</u>
Change in net position	179,936	121,927
Net position at beginning of year	<u>1,908,630</u>	<u>1,786,703</u>
Net position at end of year	<u><u>\$ 2,088,566</u></u>	<u><u>\$ 1,908,630</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Statement of Cash Flows  
 Proprietary Fund  
 Year Ended June 30, 2020  
 (With Partial Comparative Information for the Year Ended June 30, 2019)

	<u>2020</u>	<u>2019</u>
Cash flows from operating activities		
Assessments from other funds	\$ 2,420,701	\$ 2,892,139
Workers' compensation payments	<u>(3,365,528)</u>	<u>(3,373,965)</u>
Net cash flows from operating activities	(944,827)	(481,826)
Cash flows from investing activities		
Investment income received	<u>179,936</u>	<u>121,927</u>
Net change in cash and investments	(764,891)	(359,899)
Cash at beginning of year	<u>15,530,041</u>	<u>15,889,940</u>
Cash at end of year	<u><u>\$ 14,765,150</u></u>	<u><u>\$ 15,530,041</u></u>
Reconciliation of operating income to net cash flows from operating activities		
Operating income	\$ -	\$ -
Adjustment to reconcile operating income to net cash flows from operating activities		
Changes in assets and liabilities		
Workers' compensation payable	<u>(944,827)</u>	<u>(481,826)</u>
Net cash flows from operating activities	<u><u>\$ (944,827)</u></u>	<u><u>\$ (481,826)</u></u>

# INDEPENDENT SCHOOL DISTRICT NO. 625

Notes to Basic Financial Statements  
June 30, 2020

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Organization**

Independent School District No. 625 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. A Board of Education elected by the voters of the District governs the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

### **B. Reporting Entity**

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

### **C. Government-Wide Financial Statement Presentation**

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District. Generally, the effect of material interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest on debt is considered an indirect expense and is reported separately on the Statement of Activities.

### D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.
- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures. In the operating funds, capital outlay expenditures are included within the applicable functional areas.

The Internal Service Fund is presented in the proprietary fund financial statements. Because the principal users of the internal services are the District’s governmental activities, the Internal Service Fund is consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the District’s Internal Service Fund is charges to customers (other district funds) for service. Operating expenses for the Internal Service Fund include the cost of providing the services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **Description of Funds**

The existence of the various district funds has been established by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

### **Major Governmental Funds**

**General Fund** – The General Fund is the government’s primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund. In the financial statements, the General Fund includes the General Fund Account and the Fully Financed General Fund Account.

**Food Service Special Revenue Fund** – The Food Service Special Revenue Fund is primarily used to account for the District’s child nutrition program.

**Community Service Special Revenue Fund** – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

**Capital Projects Fund** – The Capital Projects Fund is used to account for financial resources used for the acquisition or construction of major capital facilities.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources for, and payment of general obligation debt principal, interest, and related costs.

### **Proprietary Fund**

**Internal Service Fund** – The Internal Service Fund accounts for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District’s Internal Service Fund is used to account for the activities of the District’s workers’ compensation self-insurance program.

### **E. Budgetary Information**

The Board of Education adopts an annual budget for all governmental funds prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted appropriations lapse at year-end. However, for certain programs, unspent appropriations are assigned for carryover and may be reappropriated in the subsequent year.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **F. Cash and Investments**

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Bond proceeds recorded in the Capital Projects Fund and the Debt Service Fund are not pooled, and earnings on these proceeds are allocated directly to those funds.

Restricted cash and investments include balances held in segregated accounts that are established for specific purposes. In the General Fund, restricted cash and investments represent assets contributed to a revocable trust established to finance the District's liability for post-employment insurance benefits. In the Capital Projects Fund, this represents assets held for building construction. In the Debt Service Fund, the refunding bond escrow accounts held by trustee are used only to retire refunded bond issues and to pay interest on refunding bond issues until the crossover refunding dates. Interest earned on these investments is allocated directly to the escrow accounts.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The proprietary fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also be reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

### **G. Receivables**

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are delinquent property taxes receivable.

### **H. Inventories**

Inventories are recorded using the consumption method of accounting and consist of textbooks; facilities repair supplies; purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out method. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **I. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenditures/expenses at the time of consumption.

### **J. Property Taxes**

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$26,688,396 of the property tax levy collectible in 2020 as revenue to the District in fiscal year 2019–2020. The remaining portion of the taxes collectible in 2020 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

### **K. Capital Assets**

Capital assets that are purchased or constructed by the District are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purposes. Estimated useful lives are 20 years for land improvements, 50 years for buildings, 25 years for building improvements, and 5 years for equipment. Land and construction in progress are not depreciated.

The District does not possess material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **L. Long-Term Obligations**

In the government-wide financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

### **M. Compensated Absences**

Under the terms of union contracts, civil service employees are granted vacation and sick leave in varying amounts, portions of which can be carried over to future years. In the event of termination, civil service employees are reimbursed for any vacation earned and unused for the current and prior years. All vacation pay is accrued when incurred in the government-wide financial statements. Vacation pay is accrued in governmental fund financial statements only to the extent it has been used or otherwise matured prior to year-end.

Unused sick leave for eligible employees is recorded as severance pay to the extent it is probable that the District will compensate employees for unused sick leave through cash payments upon termination or retirement. Employees must be 55 years of age or older and must be eligible for a pension under provisions of the Saint Paul Teachers Retirement Fund Association (SPTRFA) or the Public Employees Retirement Association (PERA) of Minnesota. Severance pay is calculated at a rate ranging from \$65 to \$270, depending on the bargaining group, for each day of unused sick leave. The maximum amount of money that any employee may obtain through the severance program is \$33,000.

Funding for severance pay is partially funded through a special levy. All severance pay is accrued in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future. Severance pay is accrued in governmental fund financial statements when the liability matures due to employee termination.

### **N. Deferred Outflows/Inflows of Resources**

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows of resources related to bond refunding deferments in the government-wide Statement of Net Position. A bond refunding deferment results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

The District also reports deferred outflows and inflows of resources related to pensions and other post-employment benefits (OPEB) in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, differences between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.



## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

### O. Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the PERA and the SPTRFA and additions to/deductions from the PERA's and the SPTRFA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the SPTRFA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The SPTRFA has a special funding situation created by direct aid contributions made by the state of Minnesota pursuant to Minnesota Statutes § 354A.12 and § 423A.02.

The PERA has a special funding situation created by a direct aid contribution made by the state of Minnesota. The direct aid is a result of the merger of the Minneapolis Employees Retirement Fund into the PERA on January 1, 2015.

### P. Risk Management and Self-Insurance

- 1. General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in fiscal year 2020.
- 2. Self-Insurance** – The District has established an internal service fund to account for and finance its self-insured risk of loss for workers' compensation. Workers' compensation claim liabilities are based on open claims and estimates. They are also based on actuarial analysis to determine potential or unknown claims. Determining actual claim liabilities depends on complex factors, such as changes in Minnesota Statutes, legal determinations, injury assessments, and awards; therefore, the process used in computing a claim liability does not necessarily result in an exact amount.

Changes in workers' compensation claim liabilities for the last two years were as follows:

Fiscal Year Ended June 30,	Balance – Beginning of Year	Charges and Changes in Estimates	Claim Payments	Balance – End of Year
2019	\$ 14,103,237	\$ 2,892,139	\$ 3,373,965	\$ 13,621,411
2020	\$ 13,621,411	\$ 2,420,701	\$ 3,365,528	\$ 12,676,584

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Q. Net Position

In the government-wide and internal service fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted Net Position** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

### R. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In the governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to Board of Education resolution, the District’s superintendent, chief executive officer, and chief financial officer are authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District’s policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **S. Minimum Fund Balance Policy**

The District's fund balance policy states:

1. The administration shall plan and manage annual revenue and expenditure budgets that provide an unassigned General Fund balance of at least 5.0 percent of annual General Fund expenditures.
2. If the unassigned General Fund balance should fall below 5.0 percent of annual General Fund expenditures within a given year or the following year, the superintendent shall alert the Board of Education to the circumstances and recommend appropriate short-term actions to maintain the desired balance.

### **T. Use of Estimates**

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures at the date of the financial statements and during the reporting period. Actual results could differ from those estimates.

### **U. Prior Period Comparative Financial Information/Reclassification**

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2019, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

## NOTE 2 – DEPOSITS AND INVESTMENTS

### A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 5,072,021
Investments	302,133,027
	<hr/>
Total	\$ 307,205,048
	<hr/>

Cash and investments are presented in the financial statements as follows:

Statement of Net Position – current assets	
Cash and investments	\$ 119,141,128
Restricted cash and investments for capital projects	111,458,092
Restricted cash and investments for debt service	17,191,537
Statement of Net Position – noncurrent assets	
Restricted cash and investments in revocable trust for OPEB obligations	42,952,199
Restricted cash and investments for debt service	16,462,092
	<hr/>
Total	\$ 307,205,048
	<hr/>

### B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the Board of Education, including checking accounts and savings accounts.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110.0 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District’s deposits was \$5,072,021, while the balance on the bank records was \$5,070,082. At June 30, 2020, all deposits for the District were insured or collateralized by securities held by the District’s agent in the District’s name.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

### C. Investments

The District has the following investments at year-end:

	Credit Risk		Fair Value Measurements Using	Concentration	Interest Rate Risk – Maturity Duration in Years			Carrying Value
	Rating	Agency		Risk	Greater			
				Over 5% of Portfolio	Less Than 1	1 to 5	Than 5	
U.S. treasury note	N/A	N/A	Level 1	– %	\$ 105,722	\$ 6,149,783	\$ –	\$ 6,255,505
Federal Home Loan Banks	AA	S&P	Level 2	5.6 %	\$ 16,908,739	\$ –	\$ –	16,908,739
Guaranteed investment contract	N/A	N/A	N/A	– %	\$ –	\$ –	\$ 7,680,836	7,680,836
Repurchase agreement (U.S. agency underlying securities)	AAA	S&P	N/A	– %	\$ –	\$ –	\$ 8,781,206	8,781,206
U.S. Bank commercial paper	A1	S&P	Level 2	– %	\$ 3,847,369	\$ –	\$ –	3,847,369
Corporate obligations	AAA	S&P	Level 1	– %	\$ –	\$ 358,738	\$ –	358,738
Corporate obligations	AA	S&P	Level 1	– %	\$ 130,857	\$ 463,028	\$ –	593,885
Corporate obligations	A	S&P	Level 1	– %	\$ 175,707	\$ 3,459,217	\$ –	3,634,924
Corporate obligations	BAA	Moody's	Level 1	– %	\$ –	\$ 753,353	\$ –	753,353
Corporate obligations	BBB	S&P	Level 1	– %	\$ 203,706	\$ 1,681,942	\$ –	1,885,648
Equities	N/R	N/R	Level 1	– %	\$ –	\$ –	\$ –	19,095,049
Investment pools/mutual funds								
MSDLAF	AAA	S&P	N/A					109,948,844
Mutual funds	AAA	S&P	Level 1					115,370,984
Mutual funds	N/R	N/R	Level 1					4,820,082
Mutual funds	N/R	N/R	Level 2					2,197,865
Total investments								<u>\$302,133,027</u>

N/R – Not Rated

N/A – Not Applicable

The Minnesota School District Liquid Asset Fund (MSDLAF) is regulated by Minnesota Statutes and is an external investment pool which is not registered with the Securities and Exchange Commission. The District's investment in this trust is measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value. For MSDLAF investments, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice required except for the MSDLAF – MAX Class, which requires a redemption notice of 14 days, with the exception of direct investments of funds distributed by the state of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty, and there is a 24-hour hold on all requests for redemptions.

Repurchase agreement investments and guaranteed investment contracts are valued on a cost-basis measure and, therefore, are not subject to the fair value disclosure.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District’s investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District’s investment policies do not further restrict investing in specific financial instruments.

**Concentration Risk** – This is the risk associated with investing a significant portion of the District’s investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District’s investment policies do not address concentration risk.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District’s investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

### NOTE 3 – RECEIVABLES

At June 30, 2020, the District reported the following receivables due from other governmental units:

	General	Food Service	Community Service	Debt Service	Total
Due from MDE	\$ 39,032,749	\$ 1,110,834	\$ 1,810,640	\$ 11,828	\$ 41,966,051
Due from MDE, principally pass-through federal assistance	21,144,927	11,051,476	800,289	–	32,996,692
Due from federal government, direct assistance	1,409,230	–	–	–	1,409,230
Due from other governmental units	2,081,682	–	12,723	654	2,095,059
Due from other Minnesota school districts	564,830	900	–	–	565,730
Total due from other governmental units	<u>\$ 64,233,418</u>	<u>\$ 12,163,210</u>	<u>\$ 2,623,652</u>	<u>\$ 12,482</u>	<u>\$ 79,032,762</u>

### NOTE 4 – CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2020 is as follows:

	Balance – Beginning of Year	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated					
Land	\$ 30,959,067	\$ –	\$ –	\$ –	\$ 30,959,067
Construction in progress	73,428,176	35,341,056	–	(4,970,303)	103,798,929
Total capital assets, not depreciated	104,387,243	35,341,056	–	(4,970,303)	134,757,996
Capital assets, depreciated					
Land improvements	29,487,238	–	–	718,648	30,205,886
Buildings	377,926,667	–	–	–	377,926,667
Building improvements	512,773,932	–	–	4,251,655	517,025,587
Equipment	22,954,070	1,188,679	(302,536)	–	23,840,213
Total capital assets, depreciated	943,141,907	1,188,679	(302,536)	4,970,303	948,998,353
Less accumulated depreciation for					
Land improvements	(17,161,219)	(1,124,124)	–	–	(18,285,343)
Buildings	(197,039,745)	(6,847,264)	–	–	(203,887,009)
Building improvements	(196,302,094)	(18,856,420)	–	–	(215,158,514)
Equipment	(21,451,090)	(852,396)	302,536	–	(22,000,950)
Total accumulated depreciation	(431,954,148)	(27,680,204)	302,536	–	(459,331,816)
Net capital assets, depreciated	511,187,759	(26,491,525)	–	4,970,303	489,666,537
Total capital assets, net	<u>\$ 615,575,002</u>	<u>\$ 8,849,531</u>	<u>\$ –</u>	<u>\$ –</u>	<u>\$ 624,424,533</u>

Depreciation expense for the year was charged to the following governmental functions:

Administration	\$ 241,448
District support services	875,765
Elementary and secondary regular instruction	25,644,124
Special education instruction	346,066
Instructional support services	75,711
Pupil support services	92,505
Food service	149,096
Community service	255,489
Total depreciation expense	<u>\$ 27,680,204</u>

## NOTE 5 – LONG-TERM LIABILITIES

### A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Date of Issue	Issue	Date of Final Maturity	Coupon Rate Percentage	Amount of Original Issue	Outstanding at June 30, 2020
12/23/2009	2009D Taxable School Building Bonds	12/15/2025	1.585%	\$ 16,115,000	\$ 16,115,000
10/01/2010	2010A School Building Refunding Bonds	02/01/2021	3.0–4.0%	10,355,000	1,295,000
11/17/2010	2010C Taxable School Building Bonds	02/01/2029	5.075%	18,250,000	18,250,000
06/11/2011	2011A School Building Bonds	02/01/2032	2.0–4.0%	26,000,000	17,840,000
06/15/2012	2012A School Building Bonds	02/01/2033	3.0–4.0%	24,980,000	17,855,000
06/15/2012	2012B School Building Refunding Bonds	02/01/2025	4.0–5.0%	28,355,000	14,140,000
06/25/2013	2013A School Building Bonds	02/01/2034	2.0–4.0%	24,485,000	18,450,000
06/25/2013	2013B School Building Refunding Bonds	02/01/2027	4.0–5.0%	28,635,000	19,995,000
06/12/2014	2014A School Building Bonds	02/01/2035	2.0–4.0%	14,845,000	11,910,000
06/11/2015	2015A School Building Bonds	02/01/2036	2.0–5.0%	15,000,000	12,665,000
06/11/2015	2015B Taxable Refunding Bonds	02/01/2021	1.0–2.5%	18,665,000	1,840,000
07/27/2016	2016A School Building Bonds	02/01/2036	2.0–4.0%	15,000,000	12,405,000
07/27/2016	2016B School Building Refunding Bonds	02/01/2030	2.0–5.0%	34,955,000	30,960,000
06/15/2017	2017A School Building Bonds	02/01/2037	3.0–4.0%	15,000,000	13,255,000
12/21/2017	2017D School Building Refunding Bonds	02/01/2032	3.0–5.0%	15,520,000	15,520,000
06/21/2018	2018A School Building Bonds	02/01/2038	3.0–5.0%	15,000,000	13,890,000
06/20/2019	2019A School Building Bonds	02/01/2039	3.0–5.0%	15,000,000	14,310,000
02/20/2020	2020A School Building Bonds	02/01/2040	2.0–5.0%	15,000,000	15,000,000
02/20/2020	2020B School Building Refunding Bonds	02/01/2031	4.0–5.0%	8,810,000	8,810,000
Total general obligation bonds payable				<u>\$ 359,970,000</u>	<u>\$ 274,505,000</u>

These bonds were issued to finance acquisition, construction, and/or improvements of capital facilities, or to finance the retirement (refunding) of prior bond issues. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized equal 105.0 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

The District's Taxable School Building Bonds, Series 2009D were issued as Qualified School Construction Bonds – Tax Credit Bonds. The 1.585 percent interest rate on this bond represents the supplemental coupon interest rate for which the District is responsible. Investors who hold these bonds are also eligible for a tax credit from the federal government, allowing the bonds to be issued at a lower rate of interest and cost to the District.

The District's Taxable School Building Bonds, Series 2010C were issued as Qualified School Construction Bonds – Direct Pay, for which the District will receive a federal reimbursement for a portion of the interest payments on this debt issue.

During fiscal year 2018, the District issued \$15,520,000 of General Obligation School Building Refunding Bonds, Series 2017D. The proceeds were used to finance a crossover refunding of the General Obligation Bonds, Series 2011A. The crossover of the 2011A issue will occur on February 1, 2021. The proceeds of the 2017D issue were placed in an escrow account pending the call date of the refunded issue. Until the call date, the District will make all debt service payments on the 2011A issue, and all debt service on the 2017D issue will be paid from the escrow account. The 2017D issue was undertaken to reduce the total future debt service payments by \$1,109,900, and resulted in present value savings of \$974,980.



## NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

During fiscal year 2020, the District issued \$8,810,000 of General Obligation Refunding Bonds, Series 2020B. The proceeds were used to refund, in advance of their stated maturities, the remaining maturities of the District’s Taxable General Obligation School Building Bonds, Series 2010B and General Obligation School Building Refunding Bonds, Series 2011C. This current refunding reduced the District’s total future debt service payments by \$581,535, and resulted in a present value savings of approximately 5.61 percent. The difference between the carrying amount of the refunded debt and its reacquisition price was not material, and was included in current year expense on the government-wide financial statements.

### B. Certificates of Participation Payable

The District has entered into installment purchase contracts to acquire and renovate facilities for instructional purposes through certificates of participation issued by independent vendors in the District’s name. These certificates are full faith and credit obligations of the District and have been recorded as long-term obligations issued for capital projects in the financial statements. The certificates of participation are paid by the Debt Service Fund, except for 2017B Certificates of Participation, which are paid by the General Fund. Certificates of participation outstanding at June 30, 2020 include:

<u>Date of Issue</u>	<u>Date of Final Maturity</u>	<u>Coupon Rate Percentage</u>	<u>Amount of Original Issue</u>	<u>Certificates of Participation Outstanding</u>
06/15/2017	02/01/2037	3.00–5.00%	\$ 24,305,000	\$ 22,575,000
12/21/2017	02/01/2038	3.00–5.00%	56,015,000	52,780,000
06/21/2018	02/01/2039	3.00–5.00%	52,500,000	50,830,000
06/21/2018	02/01/2039	3.00–5.00%	18,060,000	17,485,000
07/24/2019	02/01/2039	3.00–5.00%	22,145,000	21,855,000
07/24/2019	02/01/2039	2.025–3.383%	40,260,000	39,440,000
02/20/2020	02/01/2040	2.00–5.00%	65,490,000	65,490,000
			<u>\$ 278,775,000</u>	<u>\$ 270,455,000</u>

### C. Capital Lease Payable

On May 20, 2015, the District entered into a master lease purchase agreement with Apple, Inc. for technology equipment. The District acquires equipment from time to time under this master agreement as needed. Each lease “schedule” added under this master lease agreement adds equipment to the lease and carries its own lease term and payment schedule. Upon payment in full of all scheduled lease payments, the lessor’s (Apple, Inc.) interest in the equipment is transferred to the District, free and clear of any right or interest of Apple, Inc. The General Fund will be used to liquidate this liability.

During fiscal year 2017, the District amended this master lease purchase agreement and entered into an additional lease schedule with total future minimum lease payments of \$23,510,709, interest rate of 2.015 percent, and a final maturity of August 1, 2020. The assets acquired through this capital lease have not been capitalized as individual asset amounts do not meet the capitalization threshold requirements.

During fiscal year 2019, the District entered into an additional lease schedule with total future minimum lease payments of \$3,857,775, interest rate of 2.160 percent, and a final maturity of August 15, 2021. The assets acquired through this capital lease have not been capitalized as individual asset amounts do not meet the capitalization threshold requirements.

If the District does not pay the lease payments on the date which payments are due, the District shall pay lessor a charge at the rate of 12.0 percent per annum or the highest lawful rate, whichever is less, from such due date until paid. If the District breaches any term of this agreement, the lessor may require that the District return the equipment and pay any and all amounts which may then be due and payable under the lease, plus all lease payments remaining through the end of the then current fiscal period.

## NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

### D. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including severance benefits, pensions, vacation benefits, and OPEB. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are primarily liquidated by the fund incurring the liability (General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund).

District employees participate in two cost-sharing, multiple-employer, defined benefit pension plans administered by the PERA and the SPTRFA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans as of and for the year ended June 30, 2020:

Pension Plans	Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
PERA	\$ 82,317,944	\$ 10,496,042	\$ 21,081,531	\$ 7,084,767
SPTRFA	404,776,415	77,117,565	39,515,063	52,151,223
Total	<u>\$ 487,094,359</u>	<u>\$ 87,613,607</u>	<u>\$ 60,596,594</u>	<u>\$ 59,235,990</u>

### E. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, certificates of participation, and capital lease are as follows:

Year Ending June 30,	General Obligation Bonds Payable		Certificates of Participation Payable		Capital Lease Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$ 37,620,000	\$ 10,550,840	\$ 8,910,000	\$ 9,865,790	\$ 7,205,405	\$ 99,696
2022	18,350,000	8,976,996	10,235,000	9,565,941	973,537	9,638
2023	19,125,000	8,191,656	10,705,000	9,103,045	–	–
2024	18,210,000	7,279,140	11,180,000	8,616,849	–	–
2025	17,175,000	6,481,740	11,695,000	8,107,165	–	–
2026–2030	103,145,000	20,611,740	67,020,000	32,007,687	–	–
2031–2035	45,490,000	6,186,099	80,320,000	18,712,899	–	–
2036–2040	15,390,000	1,001,881	70,390,000	5,665,734	–	–
	<u>\$ 274,505,000</u>	<u>\$ 69,280,092</u>	<u>\$ 270,455,000</u>	<u>\$ 101,645,110</u>	<u>\$ 8,178,942</u>	<u>\$ 109,334</u>

### F. Changes in Long-Term Liabilities

	Balance – Beginning of Year	Additions	Retirements	Balance – End of Year	Due Within One Year
General obligation bonds payable	\$ 281,720,000	\$ 23,810,000	\$ (31,025,000)	\$ 274,505,000	\$ 37,620,000
Certificates of participation payable	148,655,000	127,895,000	(6,095,000)	270,455,000	8,910,000
Unamortized premium/discount	27,174,377	10,494,308	(2,876,467)	34,792,218	–
Total bonds and certificates payable	457,549,377	162,199,308	(39,996,467)	579,752,218	46,530,000
Capital lease payable	15,295,408	–	(7,116,466)	8,178,942	7,205,405
Compensated absences					
Severance benefits payable	9,998,285	2,494,424	(2,260,613)	10,232,096	2,115,635
Vacation payable	5,485,952	5,590,753	(4,366,471)	6,710,234	5,738,833
	<u>\$ 488,329,022</u>	<u>\$ 170,284,485</u>	<u>\$ (53,740,017)</u>	<u>\$ 604,873,490</u>	<u>\$ 61,589,873</u>

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS**

### **A. Plan Descriptions**

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the SPTRFA. The PERA's and the SPTRFA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the SPTRFA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

#### **1. General Employees Retirement Fund (GERF)**

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **2. Saint Paul Teachers Retirement Fund Association (SPTRFA)**

District teachers are covered by the SPTRFA. The SPTRFA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354A, 356, and 356A, as well as the SPTRFA's bylaws. The SPTRFA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of nine trustees elected by the SPTRFA's membership and the District appoints one trustee who serves as an ex-officio member of the Board of Trustees.

### **B. Benefits Provided**

The PERA and the SPTRFA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### **1. GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent of average salary for each of the first 10 years of service and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning January 1, 2019, the post-retirement increase will be equal to 50.0 percent of the cost of living adjustment announced by the Social Security Administration, with the minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit at least one month but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under the Rule of 90 are exempt from the delay to normal retirement.

**2. SPTRFA Benefits**

The SPTRFA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit for Coordinated Plan members and five years of service credit for Basic Plan members. The defined retirement benefits for the Basic Plan members are based on the highest five years of salary in the last 10 years.

Two methods are used to compute benefits for the SPTRFA’s Coordinated and Basic Plan members. For the Basic Plan, members receive the greater of the Tier I or Tier II benefits as described. For the Coordinated Plan, members first employed before July 1, 1989 receive the greater of the Tier I or Tier II benefits as described.

**Tier I Benefits**

	Coordinated Plan Member	Basic Plan Member
<b>For services rendered prior to July 1, 2015</b>		
Each year of service during the first 10 years	1.2 percent per year	2.0 percent per year
Each year of service thereafter (up to a maximum of 40 years)	1.7 percent per year	2.0 percent per year
<b>For services rendered after July 1, 2015</b>		
Each year of service during the first 10 years	1.4 percent per year	2.0 percent per year
Each year of service thereafter (up to a maximum of 40 years)	1.9 percent per year	2.0 percent per year

With these provisions:

- (a) Normal retirement age is 65.
- (b) One quarter of a percent per month early retirement reduction factor for all months under normal retirement age.
- (c) If a Basic Plan member has 25 years of service, the reduction is applied only if the member is less than 60 years old. If a Coordinated Plan member has 30 years of service, the reduction is applied only if the member is less than 62 years old.
- (d) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

**NOTE 6 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

**Tier II Benefits**

	<u>Coordinated Plan Member</u>	<u>Basic Plan Member</u>
<b>For services rendered prior to July 1, 2015</b>		
All years of service (up to a maximum of 40 years)	1.7 percent per year	2.5 percent per year
<b>For services rendered after July 1, 2015</b>		
All years of service (up to a maximum of 40 years)	1.9 percent per year	2.5 percent per year

With these provisions:

- (a) Normal retirement age is 65.
- (b) Early retirement reduction factor for all months under normal retirement age using the statutorily determined early retirement reduction tables.

**C. Contributions**

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

**1. GERF Contributions**

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2020 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District’s contributions to the GERF for the year ended June 30, 2020, were \$8,121,819. The District’s contributions were equal to the required contributions as set by state statutes.

**2. SPTRFA Contributions**

Per Minnesota Statutes, Chapter 354A.12 sets the rates for employer and employee contributions. Rates approved for the current fiscal year are:

<u>Year Ended June 30,</u>	<u>Percentage of Covered Payroll</u>			
	<u>Basic Plan</u>		<u>Coordinated Plan</u>	
	<u>Employee</u>	<u>Employer</u>	<u>Employee</u>	<u>Employer</u>
2020	10.00 %	15.31 %	7.50 %	12.01 %

The District’s contributions to the SPTRFA for the plan’s fiscal year ended June 30, 2020, were \$32,956,227. The District’s contributions were equal to the required contributions for each year as set by state statutes.

Additionally, pursuant to Minnesota Statutes, Chapter 423A.02, the District contributed \$800,000 to the Saint Paul Teachers Retirement Fund in the current year.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

**D. Pension Costs**

**1. GERF Pension Costs**

At June 30, 2020, the District reported a liability of \$82,317,944 for its proportionate share of the GERF’s net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the District’s contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2018, through June 30, 2019, relative to the total employer contributions received from all of the PERA’s participating employers. The District’s proportionate share was 1.4889 percent at the end of the measurement period and 1.5668 percent for the beginning of the period.

The District’s net pension liability reflected a reduction, due to the state of Minnesota’s contribution of \$16.0 million. The state of Minnesota is considered a nonemployer contributing entity and the state’s contribution meets the definition of a special funding situation. The amounts recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District’s proportionate share of the net pension liability	\$ 82,317,944
State’s proportionate share of the net pension liability associated with the District	\$ 2,558,555

For the year ended June 30, 2020, the District recognized pension expense of \$6,893,155 for its proportionate share of the GERF’s pension expense. In addition, the District recognized an additional \$191,612 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota’s contribution of \$16.0 million to the GERF.

At June 30, 2020, the District reported its proportionate share of the GERF’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 2,374,223	\$ –
Changes in actuarial assumptions	–	6,844,586
Differences between projected and actual investment earnings	–	8,851,142
Changes in proportion	–	5,385,803
District’s contributions to the GERF subsequent to the measurement date	<u>8,121,819</u>	<u>–</u>
Total	<u>\$ 10,496,042</u>	<u>\$ 21,081,531</u>

**NOTE 6 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

A total of \$8,121,819 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to the GERP pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2021	\$ (7,036,369)
2022	\$ (8,985,052)
2023	\$ (2,818,540)
2024	\$ 132,653

**2. SPTRFA Pension Costs**

At June 30, 2020, the District reported a liability of \$404,776,415 for its proportionate share of the SPTRFA’s net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the District’s contributions to the SPTRFA in relation to total system contributions, including direct aid from the state of Minnesota. The District’s proportionate share was 66.229 percent at the end of the measurement period and 72.415 percent for the beginning of the period.

The pension liability amount reflected a reduction, due to direct aid provided to the SPTRFA. The amounts recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District’s proportionate share of the net pension liability	\$ 404,776,415
State’s proportionate share of the net pension liability associated with the District	\$ 205,469,952

For the year ended June 30, 2020, the District recognized pension expense of \$36,510,468. It also recognized \$15,640,755 as an increase to pension expense for the support provided by direct aid.

At June 30, 2020, the District reported its proportionate share of the SPTRFA’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 1,175,565	\$ 8,793,224
Changes in actuarial assumptions	39,261,213	5,089,699
Differences between projected and actual investment earnings	–	656,329
Changes in proportion	2,924,560	24,975,811
District’s contributions to the SPTRFA subsequent to the measurement date	<u>33,756,227</u>	<u>–</u>
Total	<u>\$ 77,117,565</u>	<u>\$ 39,515,063</u>

**NOTE 6 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

A total of \$33,756,227 reported as deferred outflows of resources related to pensions resulting from district contributions to the SPTRFA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows and inflows of resources related to the SPTRFA will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2021	\$ 5,031,190
2022	\$ (3,938,527)
2023	\$ 343,199
2024	\$ 2,410,413

**E. Actuarial Assumptions**

The total pension liability in the June 30, 2019, actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	SPTRFA
Inflation	2.50%	2.50%
Active member payroll growth	3.25%	3.00–9.00%
Investment rate of return	7.50%	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on RP-2014 tables for males or females, as appropriate, with slight adjustments. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the GERF and 1.00 percent per year beginning 2021 for the SPTRFA.

Actuarial assumptions used in the June 30, 2019 valuation for the GERF were based on the results of actuarial experience studies. The most recent four-year experience study in the GERF plan was completed in 2019. Economic assumptions were updated in 2018, based on a review of inflation and investment return assumptions.

The following changes in actuarial assumptions and plan provisions for the GERF occurred in 2019:

**CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2017 to MP-2018.

**CHANGES IN PLAN PROVISIONS**

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state’s special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.



## NOTE 6 – DEFINED BENEFIT PENSION PLANS (CONTINUED)

The actuarial assumptions used in the June 30, 2019 valuation for the SPTRFA were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2016.

The following changes in actuarial assumptions for the SPTRFA occurred in 2019:

### CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality improvement scale was updated from MP-2017 to MP-2018.

The Minnesota State Board of Investment, which manages the investments of the PERA, and the SPTRFA Board of Trustees, along with experienced and credentialed investment professionals, manage the SPTRFA and prepare an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class of the GERS are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	35.50 %	5.10 %
Private markets	25.00	5.90 %
Fixed income	20.00	0.75 %
International equity	17.50	5.30/5.90 %
Cash equivalents	2.00	– %
Total	<u>100.00 %</u>	

The target allocation and best-estimates of arithmetic real rates of return for each major asset class of the SPTRFA are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	35.00 %	6.55 %
International equity	20.00	6.98 %
Fixed income	20.00	3.45 %
Real assets	11.00	3.90 %
Private equity and alternatives	9.00	7.47 %
Opportunistic	5.00	6.08 %
Total	<u>100.00 %</u>	

## NOTE 6 – DEFINED BENEFIT PENSION PLANS (CONTINUED)

### F. Discount Rate

#### 1. GERF

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### 2. SPTRFA

The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that plan members, employer, and state of Minnesota contributions will be made in accordance with rates set by Minnesota Statutes. Based on these assumptions, SPTRFA's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### G. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1.0 percentage point lower or 1.0 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
GERF discount rate	6.50%	7.50%	8.50%
District's proportionate share of the GERF net pension liability	\$ 135,326,270	\$ 82,317,944	\$ 38,549,035
SPTRFA discount rate	6.50%	7.50%	8.50%
District's proportionate share of the SPTRFA net pension liability	\$ 537,949,688	\$ 404,776,415	\$ 294,470,029

### H. Pension Plan Fiduciary Net Position

Detailed information about the GERF's fiduciary net position is available in a separately issued PERA financial report. That report may be obtained on the PERA website at [www.mnpera.org](http://www.mnpera.org); by writing to the PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103; or by calling (651) 296-7460 or (800) 652-9026.

Detailed information about the SPTRFA's fiduciary net position is available in a separately issued SPTRFA financial report. That report can be obtained on the SPTRFA website at [www.sptrfa.org](http://www.sptrfa.org); by writing to the SPTRFA at 1619 Dayton Avenue, Room 309, St. Paul, Minnesota 55104; or by calling (651) 642-2550.

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS (CONTINUED)**

### **I. Subsequent Events and the COVID-19 Pandemic Subsequent to Year-End**

The United States and global markets experienced declines in values, resulting from uncertainty caused by COVID-19. The resulting declines are expected to have a negative impact on the PERA's and the SPTRFA's discount rate, as well as the value of each plan's investments. Any impact caused by the resulting declines have not been included in the schedules as of June 30, 2019.

## **NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN**

### **A. Plan Description**

The District provides post-employment benefits to certain eligible employees through the Independent School District No. 625 OPEB Plan, a single-employer defined benefit plan administered by the District. Management of the plan is vested with the Board of Education of the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

### **B. Benefits Provided**

All retirees of the District upon retirement have the option under state law to continue their medical insurance coverage through the District. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical and/or life insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit and date of hire, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

### **C. Contributions**

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined annually by the District. The District's contributions in the current year totaled \$22,259,064 as required on a pay-as-you-go basis to finance current year benefits as described in the previous section. The District has established an OPEB Revocable Trust to fund these obligations.

**NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)**

**D. Membership**

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	3,135
Active plan members	<u>5,604</u>
Total members	<u><u>8,739</u></u>

**E. Total OPEB Liability of the District**

The District's total OPEB liability of \$330,561,547 as of year-end was measured as of June 30, 2019, and was determined by an actuarial valuation as of that date.

**F. Actuarial Methods and Assumptions**

The total OPEB liability was determined by an actuarial study with a valuation date and measurement date as of June 30, 2019, using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.13%
20-year municipal bond yield	3.13%
Inflation rate	2.50%
Healthcare trend rate	6.40% initially, gradually decreasing over several decades to an ultimate rate of 4.00% in fiscal year 2076 and later years

Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield.

Mortality rates for teachers were based on the RP-2014 Mortality Tables with projected mortality improvements based on Scale MP-2015, and other adjustments. Mortality rates for non-teachers were based on the RP-2014 Mortality Tables with projected mortality improvements based on Scale MP-2018, and other adjustments. The rates used are recent tables developed and recommended by the Society of Actuaries.

The retirement and withdrawal assumptions used to value GASB Statement No. 75 liabilities are similar to those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

Economic assumptions are based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information, as well as for consistency with the other economic assumptions.

**NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)**

**G. Changes in the Total OPEB Liability**

	<u>Total OPEB Liability</u>
Beginning balance	\$ 319,487,158
Changes for the year	
Service cost	7,792,260
Interest	11,446,086
Change of assumptions	17,598,682
Differences between expected and actual experience	(3,584,238)
Benefit payments	<u>(22,178,401)</u>
Total net changes	<u>11,074,389</u>
Ending balance	<u><u>\$ 330,561,547</u></u>

Assumption changes since the prior measurement date include the following:

- The discount rate was changed from 3.62 percent to 3.13 percent.
- The inflation rate was changed from 2.75 percent to 2.50 percent.
- The healthcare trend rates, mortality tables, and salary increase rates were updated.

**H. Total OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes**

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1.0 percentage point lower or 1.0 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
OPEB discount rate	2.13%	3.13%	4.13%
Total OPEB liability	\$ 361,253,056	\$ 330,561,547	\$ 303,578,337

**NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)**

The following presents the total OPEB liability of the District, as well as what the District’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1.0 percentage point lower or 1.0 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease in Healthcare Cost Trend Rate</u>	<u>Healthcare Cost Trend Rate</u>	<u>1% Increase in Healthcare Cost Trend Rate</u>
OPEB healthcare trend rate	5.40% decreasing to 3.0% after 56 years	6.40% decreasing to 4.0% after 56 years	7.40% decreasing to 5.0% after 56 years
Total OPEB liability	\$ 317,105,903	\$ 330,561,547	\$ 346,256,582

**I. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources**

For the current year ended, the District recognized OPEB expense of \$17,145,417. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual liability	\$ –	\$ 3,113,866
Changes in actuarial assumptions	15,289,144	19,967,222
District’s contributions subsequent to the measurement date	<u>22,259,064</u>	<u>–</u>
Total	<u>\$ 37,548,208</u>	<u>\$ 23,081,088</u>

A total of \$22,259,064 reported as deferred outflows of resources related to OPEB contributions, subsequent to the measure date, will be recognized as a reduction of total OPEB liability in the year ending June 30, 2021.

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense Amount</u>
2021	\$ (2,092,929)
2022	\$ (2,092,929)
2023	\$ (2,092,929)
2024	\$ (2,092,929)
2025	\$ (1,386,110)
Thereafter	\$ 1,965,882

## NOTE 8 – INTERFUND BALANCES AND TRANSACTIONS

### Interfund Receivables and Payables

The District had the following interfund receivables and payables at June 30, 2020:

	<u>Due From Other Funds</u>	<u>Due to Other Funds</u>
General Fund	\$ 16,284,810	\$ –
Food Service Fund	–	7,407,387
Capital Projects Fund	–	8,877,423
	<u>–</u>	<u>–</u>
Total	<u>\$ 16,284,810</u>	<u>\$ 16,284,810</u>

The District's General Fund has an interfund receivable from the Food Service Special Revenue Fund for cash flow purposes to eliminate a temporary cash balance deficit. The District's General Fund also has an interfund receivable from the Capital Projects Fund for expenditures made prior to the reimbursement of debt proceeds. Such interfund balances are reported in the fund financial statements, but are eliminated as necessary in the government-wide financial statements.

## NOTE 9 – COMMITMENTS AND CONTINGENCIES

### A. Legal Contingencies

The District has the usual and customary legal claims pending at year-end, mostly of minor nature and/or covered by insurance. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

### B. Federal and State Revenues

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agency cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

### C. Construction Contracts

At June 30, 2020, the District had commitments totaling \$25,693,360 under various construction contracts for which the work was not yet completed.

## **NOTE 10 – SUBSEQUENT EVENTS**

The COVID-19 pandemic has caused economic and financial market volatility in the United States and around the world, along with significant business and operational disruptions for many organizations. Due to the unknown breadth and duration of this pandemic, any potential impact it may have on the District's future operations and financial condition cannot be determined at this time and has not been reflected in these financial statements.

In November 2020, the District issued \$24,895,000 of General Obligation Refunding Bonds, Series 2020D. The bonds bear interest rates ranging from 2.0–5.0 percent and mature in 2033.

In November 2020, the District issued \$15,585,000 of Taxable General Obligation School Building Refunding Bonds, Series 2020E. The bonds bear interest rates ranging from 1.25–2.00 percent and mature in 2034.



REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 625

Public Employees Retirement Association Pension Benefits Plan  
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
 Year Ended June 30, 2020

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	1.8895%	\$ 88,759,244	\$ -	\$ 88,759,244	\$ 99,090,499	89.57%	78.70%
06/30/2016	06/30/2015	1.7578%	\$ 91,098,319	\$ -	\$ 91,098,319	\$ 99,908,024	91.18%	78.20%
06/30/2017	06/30/2016	1.6440%	\$ 133,484,646	\$ 1,743,390	\$ 135,228,036	\$ 101,243,640	131.84%	68.90%
06/30/2018	06/30/2017	1.6165%	\$ 103,196,293	\$ 1,297,601	\$ 104,493,894	\$ 104,043,297	99.19%	75.90%
06/30/2019	06/30/2018	1.5668%	\$ 86,919,640	\$ 2,851,130	\$ 89,770,770	\$ 105,660,491	82.26%	79.50%
06/30/2020	06/30/2019	1.4889%	\$ 82,317,944	\$ 2,558,555	\$ 84,876,499	\$ 105,371,739	78.12%	80.20%

Public Employees Retirement Association Pension Benefits Plan  
 Schedule of District Contributions  
 Year Ended June 30, 2020

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 7,618,169	\$ 7,618,169	\$ -	\$ 99,908,024	7.63%
06/30/2016	\$ 7,593,273	\$ 7,593,273	\$ -	\$ 101,243,640	7.50%
06/30/2017	\$ 7,803,247	\$ 7,803,247	\$ -	\$ 104,043,297	7.50%
06/30/2018	\$ 7,891,239	\$ 7,891,239	\$ -	\$ 105,660,491	7.47%
06/30/2019	\$ 7,903,892	\$ 7,903,892	\$ -	\$ 105,371,739	7.50%
06/30/2020	\$ 8,121,819	\$ 8,121,819	\$ -	\$ 108,536,890	7.48%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 625

Saint Paul Teachers Retirement Fund Association Pension Benefits Plan  
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
 Year Ended June 30, 2020

District Fiscal Year-End Date	SPTRFA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	69.3460%	\$ 371,550,320	\$ 161,849,511	\$ 533,399,831	\$ 259,740,000	143.05%	66.12%
06/30/2016	06/30/2015	70.2370%	\$ 408,639,568	\$ 171,196,640	\$ 579,836,208	\$ 262,952,558	155.40%	63.56%
06/30/2017	06/30/2016	71.0370%	\$ 449,596,014	\$ 181,788,120	\$ 631,384,134	\$ 257,470,816	174.62%	60.26%
06/30/2018	06/30/2017	71.8480%	\$ 415,970,462	\$ 161,573,776	\$ 577,544,238	\$ 260,269,125	159.82%	64.07%
06/30/2019	06/30/2018	72.4150%	\$ 438,560,447	\$ 166,192,028	\$ 604,752,475	\$ 258,918,482	169.38%	63.87%
06/30/2020	06/30/2019	66.2290%	\$ 404,776,415	\$ 205,469,952	\$ 610,246,367	\$ 264,319,067	153.14%	63.87%

Saint Paul Teachers Retirement Fund Association Pension Benefits Plan  
 Schedule of District Contributions  
 Year Ended June 30, 2020

District Fiscal Year-End Date	Statutorily Required Contributions*	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 24,994,020	\$ 24,994,020	\$ -	\$ 262,952,558	9.51%
06/30/2016	\$ 25,384,079	\$ 25,384,079	\$ -	\$ 257,470,816	9.86%
06/30/2017	\$ 26,236,260	\$ 26,236,260	\$ -	\$ 260,269,125	10.08%
06/30/2018	\$ 27,305,466	\$ 27,305,466	\$ -	\$ 258,918,482	10.55%
06/30/2019	\$ 30,011,767	\$ 30,011,767	\$ -	\$ 264,319,067	11.35%
06/30/2020	\$ 32,956,227	\$ 32,956,227	\$ -	\$ 270,532,439	12.18%

\* In addition to the above contributions based on covered payroll, for each period presented above, the District also contributed \$800,000 annually as required by state statutes.

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 625

Other Post-Employment Benefits Plan  
 Schedule of Changes in the District's Total  
 OPEB Liability and Related Ratios  
 Year Ended June 30, 2020

	District Fiscal Year-End Date		
	2018	2019	2020
Total OPEB liability			
Service cost	\$ 8,294,600	\$ 7,818,493	\$ 7,792,260
Interest	10,228,440	11,700,816	11,446,086
Change of assumptions	(19,488,077)	(10,867,697)	17,598,682
Differences between expected and actual experience	-	-	(3,584,238)
Benefit payments	<u>(20,305,375)</u>	<u>(20,041,157)</u>	<u>(22,178,401)</u>
Net change in total OPEB liability	(21,270,412)	(11,389,545)	11,074,389
Total OPEB liability – beginning of year	<u>352,147,115</u>	<u>330,876,703</u>	<u>319,487,158</u>
Total OPEB liability – end of year	<u>\$ 330,876,703</u>	<u>\$ 319,487,158</u>	<u>\$ 330,561,547</u>
Covered-employee payroll	<u>\$ 325,787,955</u>	<u>\$ 308,543,117</u>	<u>\$ 387,335,657</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>101.56%</u>	<u>103.55%</u>	<u>85.34%</u>

Note 1: The District has not established a Trust Fund to finance GASB Statement No. 75-related benefits that meets the criteria in paragraph 4 of GASB Statement No. 75.

Note 2: The District implemented GASB Statement No. 75 in fiscal 2018 (using a June 30, 2017 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 625

Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual –  
 General Fund and Major Special Revenue Funds  
 Year Ended June 30, 2020

	General			
	Budgeted Amounts		Actual	Variance
	Original	Final		
<b>Revenues</b>				
Local sources				
Property taxes	\$132,574,132	\$132,574,132	\$132,789,821	\$ 215,689
County and other	8,375,483	12,604,353	8,441,524	(4,162,829)
State	436,923,169	426,395,154	448,992,668	22,597,514
Federal	46,355,545	56,880,813	45,441,539	(11,439,274)
Investment earnings	100,000	100,000	2,111,093	2,011,093
Sales and conversion of assets	–	–	416,932	416,932
Total revenues	<u>624,328,329</u>	<u>628,554,452</u>	<u>638,193,577</u>	<u>9,639,125</u>
<b>Expenditures</b>				
Current				
Administration	24,594,236	25,932,499	26,734,883	802,384
District support services	17,495,381	19,808,407	16,896,652	(2,911,755)
Elementary and secondary regular instruction	267,650,257	289,115,798	275,867,827	(13,247,971)
Vocational education instruction	3,062,828	1,742,510	4,363,793	2,621,283
Special education instruction	116,595,226	126,716,188	126,095,315	(620,873)
Instructional support services	41,723,878	41,064,916	35,367,060	(5,697,856)
Pupil support services	55,466,604	59,108,951	65,245,628	6,136,677
Sites and buildings	63,068,439	66,430,036	58,643,295	(7,786,741)
Fiscal and other fixed cost programs	25,725,000	5,628,692	1,581,730	(4,046,962)
Food service	–	–	–	–
Community service	7,176,280	8,046,447	8,405,509	359,062
Debt service				
Principal payments	1,770,200	8,001,466	8,001,466	–
Interest	–	1,073,835	1,073,835	–
Total expenditures	<u>624,328,329</u>	<u>652,669,745</u>	<u>628,276,993</u>	<u>(24,392,752)</u>
Net change in fund balances	<u>\$ –</u>	<u>\$ (24,115,293)</u>	<u>9,916,584</u>	<u>\$ 34,031,877</u>
Fund balances at beginning of year			<u>98,513,254</u>	
Fund balances at end of year			<u>\$108,429,838</u>	

Food Service				Community Service			
Budgeted Amounts		Actual	Variance	Budgeted Amounts		Actual	Variance
Original	Final			Original	Final		
\$ -	\$ -	\$ -	\$ -	\$ 3,779,160	\$ 3,779,160	\$ 3,716,328	\$ (62,832)
-	78,806	81,506	2,700	6,838,829	6,933,879	5,389,313	(1,544,566)
1,276,400	1,969,109	1,969,109	-	16,421,085	16,538,456	16,315,580	(222,876)
25,863,600	30,483,682	30,467,282	(16,400)	2,111,819	2,306,607	1,930,258	(376,349)
-	20,528	20,528	-	10,000	10,000	50,742	40,742
2,105,500	1,366,408	1,366,408	-	-	-	1,397	1,397
<u>29,245,500</u>	<u>33,918,533</u>	<u>33,904,833</u>	<u>(13,700)</u>	<u>29,160,893</u>	<u>29,568,102</u>	<u>27,403,618</u>	<u>(2,164,484)</u>
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	1,135,531	1,135,531	989,855	(145,676)
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
29,245,500	32,794,237	32,794,071	(166)	-	-	-	-
-	-	-	-	28,095,930	28,503,139	26,157,999	(2,345,140)
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>29,245,500</u>	<u>32,794,237</u>	<u>32,794,071</u>	<u>(166)</u>	<u>29,231,461</u>	<u>29,638,670</u>	<u>27,147,854</u>	<u>(2,490,816)</u>
<u>\$ -</u>	<u>\$ 1,124,296</u>	<u>1,110,762</u>	<u>\$ (13,534)</u>	<u>\$ (70,568)</u>	<u>\$ (70,568)</u>	<u>255,764</u>	<u>\$ 326,332</u>
		<u>5,853,583</u>				<u>3,546,185</u>	
		<u>\$ 6,964,345</u>				<u>\$ 3,801,949</u>	

THIS PAGE INTENTIONALLY LEFT BLANK



INDEPENDENT SCHOOL DISTRICT NO. 625

Notes to Required Supplementary Information  
June 30, 2020

**PERA – GENERAL EMPLOYEES RETIREMENT FUND**

**2019 CHANGES IN PLAN PROVISIONS**

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

**2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2017 to MP-2018.

**2018 CHANGES IN PLAN PROVISIONS**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

INDEPENDENT SCHOOL DISTRICT NO. 625

Notes to Required Supplementary Information (continued)  
June 30, 2020

**PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

**2017 CHANGES IN PLAN PROVISIONS**

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

**2015 CHANGES IN PLAN PROVISIONS**

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

**2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

INDEPENDENT SCHOOL DISTRICT NO. 625

Notes to Required Supplementary Information (continued)  
June 30, 2020

**SPTREA**

**2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality improvement scale was updated from MP-2017 to MP-2018.

**2018 CHANGES IN PLAN PROVISIONS**

- The annuity benefit increases changed to zero percent for January 1, 2019 and 2020, with 1.00 percent payable thereafter. In addition, for retirements on or after July 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age (not applicable to Rule of 90 retirees, Rule of 62/30 retirees, disability benefit recipients, or survivors).
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent prospectively, beginning July 1, 2018.
- Lower early retirement factors will be phased in over a 60-month period starting July 1, 2019.
- Deferred augmentation was changed to zero percent prospectively, effective July 1, 2019.
- Statutory contribution rates for members and their employers are shown as a percent of pay below:

Contributions After June 30	Plan Contribution Rates: Basic/Coordinated		
	Member	Employer Regular	Employer Additional
	(%)	(%)	(%)
2018	10.000/7.500	10.835/7.335	3.640/3.840
2019	10.000/7.500	11.670/8.170	3.640/3.840
2020	10.000/7.500	11.880/8.380	3.640/3.840
2021	10.000/7.500	12.090/8.590	3.640/3.840
2022	10.250/7.750	12.300/8.800	3.640/3.840
2023	10.250/7.750	12.500/9.000	3.640/3.840

- Additional supplemental contributions of \$5,000,000 will be made by the state of Minnesota annually beginning October 1, 2018.
- The plan's statutory amortization period was changed from June 30, 2042, to June 30, 2048.

INDEPENDENT SCHOOL DISTRICT NO. 625

Notes to Required Supplementary Information (continued)  
June 30, 2020

**SPTREA (CONTINUED)**

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed investment return was lowered from 8.00 percent to 7.50 percent.
- The assumed wage inflation decreased from 4.00 percent to 3.00 percent.
- Salary increase rates were updated from an age-based table with a service-based component during the first 15 years, to a service-based table of rates.
- Retirement, withdrawal, and disability rates were adjusted to better fit observed experience.
- The mortality table was updated from the RP-2000 Mortality Table (with adjustments) projected with Scale AA to 2020, to the RP-2014 Mortality Table, with white collar adjustment, set back two years for females, projected with Scale MP-2017 from 2006.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The CSA loads on liabilities were changed as follows:

	Active Pre-89	Active Post-89	Vested Terminated	Nonvested Terminated
Prior	7.00 %	2.00 %	30.00 %	30.00 %
Current	– %	– %	20.00 %	9.00 %

- The assumed cost of living adjustments were changed from 1.00 percent per year through 2054, 2.00 percent beginning 2055, 2.50 percent beginning 2066 to 1.00 percent per year through 2041, 2.00 percent beginning 2042, and 2.50 percent beginning 2052.

**2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The plan is assumed to pay a 2.00 percent post-retirement benefit increase beginning January 1, 2055 and a 2.50 percent post-retirement benefit increase beginning January 1, 2066.

**2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The plan is assumed to pay a 2.00 percent post-retirement benefit increase beginning January 1, 2041 and a 2.50 percent post-retirement benefit increase beginning January 1, 2051.

INDEPENDENT SCHOOL DISTRICT NO. 625

Notes to Required Supplementary Information (continued)  
June 30, 2020

**OTHER POST-EMPLOYMENT BENEFITS PLAN**

**2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.62 percent to 3.13 percent.
- The inflation rate was changed from 2.75 percent to 2.50 percent.
- The healthcare trend rates, mortality tables, and salary increase rates were updated.

**2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.56 percent to 3.62 percent.

**2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 2.92 percent to 3.56 percent.

INDEPENDENT SCHOOL DISTRICT NO. 625

Notes to Required Supplementary Information (continued)  
June 30, 2020

**BUDGETARY INFORMATION**

The budgets for the General Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund are prepared on the same basis of accounting as the financial statements and lapse at year-end.

These procedures are followed in establishing the budgetary data reflected in the required supplementary information:

- The Board of Education adopts the guidelines and the budget calendar.
- From July through April, the administration and schools prepare the budget.
- The Board of Education's Committee of the Board reviews budget recommendations from administration.
- The Board of Education's Committee of the Board reports at a June regular board meeting regarding the budget recommendations and adopts the budget, which is detailed in a separate budgetary report.
- The superintendent and the chief financial officer are authorized to transfer budgeted amounts within a fund; however, any revisions that alter the total expenditures of any fund must be approved by the Board of Education.

Final budgeted amounts include two budget amendments. Unencumbered expenditure appropriations lapse at year-end. Encumbrances outstanding at year-end are reported in the applicable component of fund balance (restricted, committed, or assigned) since they do not represent expenditures or liabilities. Encumbrances outstanding at year-end are reappropriated in the ensuing year's budget, and the related expenditures are recorded in the ensuing year.

SUPPLEMENTAL INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 625

General Fund  
Balance Sheet by Account  
as of June 30, 2020  
(With Comparative Totals as of June 30, 2019)

	General Fund Accounts	Fully Financed General Fund Accounts	Totals	
			2020	2019
<b>Assets</b>				
Cash and investments (deficit)	\$ 88,357,761	\$ (16,243,743)	\$ 72,114,018	\$ 31,547,407
Restricted cash and investments in revocable trust for OPEB obligations	42,952,199	–	42,952,199	40,348,041
<b>Receivables</b>				
Current taxes	85,017,987	–	85,017,987	78,975,244
Delinquent taxes	1,687,182	–	1,687,182	1,601,117
Due from other governmental units	41,482,690	22,750,728	64,233,418	65,773,476
Other	183,034	95,946	278,980	614,199
Due from other funds	16,284,810	–	16,284,810	54,388,914
Inventories	554,088	–	554,088	540,368
Prepaid items	901,463	53,466	954,929	1,017,014
<b>Total assets</b>	<b>\$ 277,421,214</b>	<b>\$ 6,656,397</b>	<b>\$ 284,077,611</b>	<b>\$ 274,805,780</b>
<b>Liabilities</b>				
Accounts payable	\$ 10,601,688	\$ 377,148	\$ 10,978,836	\$ 11,770,135
Accrued expenditures	46,979,994	2,661,878	49,641,872	55,602,468
Due to other governmental units	678,291	121,862	800,153	322,297
Unearned revenue	47,663	3,342,502	3,390,165	1,984,295
<b>Total liabilities</b>	<b>58,307,636</b>	<b>6,503,390</b>	<b>64,811,026</b>	<b>69,679,195</b>
<b>Deferred inflows of resources</b>				
Property taxes levied for subsequent year	109,454,472	–	109,454,472	105,357,212
Unavailable revenue – delinquent taxes	1,382,275	–	1,382,275	1,256,119
<b>Total deferred inflows of resources</b>	<b>110,836,747</b>	<b>–</b>	<b>110,836,747</b>	<b>106,613,331</b>
<b>Fund balances (deficit)</b>				
<b>Nonspendable for</b>				
Inventories	554,088	–	554,088	540,368
Prepaid items	901,463	53,466	954,929	1,017,014
<b>Restricted for</b>				
Student activities	267,893	–	267,893	–
Area learning center	3,453,174	–	3,453,174	841,992
Achievement and integration	436,300	–	436,300	–
Basic skills extended time	1,066,123	–	1,066,123	–
OPEB revocable trust	42,952,199	–	42,952,199	40,348,041
<b>Committed to</b>				
Severance pay	3,038,018	–	3,038,018	3,038,018
<b>Assigned to</b>				
Contractual obligations	2,338,170	–	2,338,170	2,390,428
Strategic plan initiative	3,843,304	–	3,843,304	5,260,999
Site-based operations	14,478,724	–	14,478,724	12,103,395
Intraschool activities	3,016,776	–	3,016,776	3,042,155
<b>Unassigned</b>				
Long-term facilities maintenance restricted account deficit	(2,657,022)	–	(2,657,022)	(7,412,279)
Unassigned	34,587,621	99,541	34,687,162	37,343,123
<b>Total fund balances</b>	<b>108,276,831</b>	<b>153,007</b>	<b>108,429,838</b>	<b>98,513,254</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 277,421,214</b>	<b>\$ 6,656,397</b>	<b>\$ 284,077,611</b>	<b>\$ 274,805,780</b>



INDEPENDENT SCHOOL DISTRICT NO. 625

General Fund Accounts  
Comparative Balance Sheet  
as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
<b>Assets</b>		
Cash and investments	\$ 88,357,761	\$ 44,509,650
Restricted cash and investments in revocable trust for OPEB obligations	42,952,199	40,348,041
Receivables		
Current taxes	85,017,987	78,975,244
Delinquent taxes	1,687,182	1,601,117
Due from other governmental units	41,482,690	46,518,062
Other	183,034	240,640
Due from other funds	16,284,810	54,388,914
Inventories	554,088	540,368
Prepaid items	901,463	1,002,097
	<u>\$277,421,214</u>	<u>\$268,124,133</u>
<b>Liabilities</b>		
Accounts payable	\$ 10,601,688	\$ 10,455,857
Accrued expenditures	46,979,994	52,448,627
Due to other governmental units	678,291	200,435
Unearned revenue	47,663	46,636
Total liabilities	<u>58,307,636</u>	<u>63,151,555</u>
<b>Deferred inflows of resources</b>		
Property taxes levied for subsequent year	109,454,472	105,357,212
Unavailable revenue – delinquent taxes	1,382,275	1,256,119
Total deferred inflows of resources	<u>110,836,747</u>	<u>106,613,331</u>
<b>Fund balances (deficit)</b>		
Nonspendable for		
Inventories	554,088	540,368
Prepaid items	901,463	1,002,097
Restricted for		
Student activities	267,893	–
Area learning center	3,453,174	841,992
Achievement and integration	436,300	–
Basic skills extended time	1,066,123	–
OPEB revocable trust	42,952,199	40,348,041
Committed to		
Severance pay	3,038,018	3,038,018
Assigned to		
Contractual obligations	2,338,170	2,390,428
Strategic plan initiative	3,843,304	5,260,999
Site-based operations	14,478,724	12,103,395
Intraschool activities	3,016,776	3,042,155
Unassigned		
Long-term facilities maintenance restricted account deficit	(2,657,022)	(7,412,279)
Unassigned	34,587,621	37,204,033
Total fund balances	<u>108,276,831</u>	<u>98,359,247</u>
	<u>\$277,421,214</u>	<u>\$268,124,133</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$277,421,214</u>	<u>\$268,124,133</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Fully Financed General Fund Accounts  
 Comparative Balance Sheet  
 as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
Assets		
Cash and investments (deficit)	\$ (16,243,743)	\$ (12,962,243)
Receivables		
Due from other governmental units	22,750,728	19,255,414
Other	95,946	373,559
Prepaid items	<u>53,466</u>	<u>14,917</u>
Total assets	<u>\$ 6,656,397</u>	<u>\$ 6,681,647</u>
Liabilities		
Accounts payable	\$ 377,148	\$ 1,314,278
Accrued expenditures	2,661,878	3,153,841
Due to other governmental units	121,862	121,862
Unearned revenue	<u>3,342,502</u>	<u>1,937,659</u>
Total liabilities	6,503,390	6,527,640
Fund balances		
Nonspendable for prepaid items	53,466	14,917
Unassigned	99,541	139,090
Total fund balances	<u>153,007</u>	<u>154,007</u>
Total liabilities and fund balances	<u>\$ 6,656,397</u>	<u>\$ 6,681,647</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

General Fund  
 Schedule of Revenues, Expenditures, and  
 Changes in Fund Balances by Account  
 Year Ended June 30, 2020  
 (With Comparative Actual Amounts for the Year Ended June 30, 2019)

	General Fund Accounts	Fully Financed General Fund Accounts	Totals	
			2020	2019
<b>Revenues</b>				
Local sources				
Property taxes	\$ 132,789,821	\$ -	\$ 132,789,821	\$ 117,114,826
County and other	6,103,501	2,338,023	8,441,524	12,170,085
State	447,983,578	1,009,090	448,992,668	450,852,968
Federal	730,852	44,710,687	45,441,539	49,039,002
Investment earnings	2,111,093	-	2,111,093	3,266,489
Sales and conversions of assets	416,932	-	416,932	391,370
Total revenues	<u>590,135,777</u>	<u>48,057,800</u>	<u>638,193,577</u>	<u>632,834,740</u>
<b>Expenditures</b>				
Current				
Administration	26,709,129	25,754	26,734,883	24,537,667
District support services	16,770,144	126,508	16,896,652	16,285,155
Elementary and secondary regular instruction	242,703,997	33,163,830	275,867,827	279,467,164
Vocational education instruction	3,498,612	865,181	4,363,793	5,972,344
Special education instruction	116,740,625	9,354,690	126,095,315	119,596,282
Community service	7,930,748	474,761	8,405,509	8,390,698
Instructional support services	33,115,665	2,251,395	35,367,060	35,213,420
Pupil support services	63,513,189	1,732,439	65,245,628	64,980,833
Sites and buildings	58,579,053	64,242	58,643,295	66,252,806
Fiscal and other fixed cost programs	1,581,730	-	1,581,730	1,848,299
Debt service				
Principal payments	8,001,466	-	8,001,466	7,894,146
Interest	1,073,835	-	1,073,835	1,183,404
Total expenditures	<u>580,218,193</u>	<u>48,058,800</u>	<u>628,276,993</u>	<u>631,622,218</u>
Excess (deficiency) of revenues over expenditures	9,917,584	(1,000)	9,916,584	1,212,522
<b>Other financing sources</b>				
Sale of capital assets	-	-	-	3,318,225
Net change in fund balances	9,917,584	(1,000)	9,916,584	4,530,747
Fund balances at beginning of year	<u>98,359,247</u>	<u>154,007</u>	<u>98,513,254</u>	<u>93,982,507</u>
Fund balances at end of year	<u>\$ 108,276,831</u>	<u>\$ 153,007</u>	<u>\$ 108,429,838</u>	<u>\$ 98,513,254</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

General Fund Accounts  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
 Budget and Actual  
 Year Ended June 30, 2020  
 (With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020		Over (Under) Budget	2019
	Budget	Actual		Actual
<b>Revenues</b>				
Local sources				
Property taxes	\$ 132,574,132	\$ 132,789,821	\$ 215,689	\$ 117,114,826
County and other	8,350,000	6,103,501	(2,246,499)	9,357,667
State	424,644,059	447,983,578	23,339,519	449,593,022
Federal	800,000	730,852	(69,148)	1,050,490
Investment earnings	100,000	2,111,093	2,011,093	3,266,489
Sales and conversions of assets	–	416,932	416,932	391,370
Total revenues	<u>566,468,191</u>	<u>590,135,777</u>	<u>23,667,586</u>	<u>580,773,864</u>
<b>Expenditures</b>				
Current				
Administration	25,893,872	26,709,129	815,257	24,475,132
District support services	19,663,912	16,770,144	(2,893,768)	16,114,293
Elementary and secondary regular instruction	247,301,234	242,703,997	(4,597,237)	243,307,041
Vocational education instruction	553,218	3,498,612	2,945,394	5,146,834
Special education instruction	115,300,431	116,740,625	1,440,194	110,201,947
Community service	7,547,868	7,930,748	382,880	7,940,368
Instructional support services	37,281,354	33,115,665	(4,165,689)	33,461,818
Pupil support services	56,468,980	63,513,189	7,044,209	61,827,138
Sites and buildings	65,868,622	58,579,053	(7,289,569)	66,179,846
Fiscal and other fixed cost programs	5,628,692	1,581,730	(4,046,962)	1,848,299
Debt service				
Principal payments	8,001,466	8,001,466	–	7,894,146
Interest	1,073,835	1,073,835	–	1,183,404
Total expenditures	<u>590,583,484</u>	<u>580,218,193</u>	<u>(10,365,291)</u>	<u>579,580,266</u>
Excess (deficiency) of revenues over expenditures	(24,115,293)	9,917,584	34,032,877	1,193,598
<b>Other financing sources</b>				
Sale of capital assets	–	–	–	3,318,225
Net change in fund balances	<u>\$ (24,115,293)</u>	<u>9,917,584</u>	<u>\$ 34,032,877</u>	<u>4,511,823</u>
Fund balances at beginning of year		<u>98,359,247</u>		<u>93,847,424</u>
Fund balances at end of year		<u>\$ 108,276,831</u>		<u>\$ 98,359,247</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Fully Financed General Fund Accounts  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
 Budget and Actual  
 Year Ended June 30, 2020  
 (With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020		Over (Under) Budget	2019
	Budget	Actual		Actual
Revenues				
Local sources				
County and other	\$ 4,254,353	\$ 2,338,023	\$ (1,916,330)	\$ 2,812,418
State	1,751,095	1,009,090	(742,005)	1,259,946
Federal	56,080,813	44,710,687	(11,370,126)	47,988,512
Total revenues	<u>62,086,261</u>	<u>48,057,800</u>	<u>(14,028,461)</u>	<u>52,060,876</u>
Expenditures				
Current				
Administration	38,627	25,754	(12,873)	62,535
District support services	144,495	126,508	(17,987)	170,862
Elementary and secondary regular instruction	41,814,564	33,163,830	(8,650,734)	36,160,123
Vocational education instruction	1,189,292	865,181	(324,111)	825,510
Special education instruction	11,415,757	9,354,690	(2,061,067)	9,394,335
Community service	498,579	474,761	(23,818)	450,330
Instructional support services	3,783,562	2,251,395	(1,532,167)	1,751,602
Pupil support services	2,639,971	1,732,439	(907,532)	3,153,695
Sites and buildings	561,414	64,242	(497,172)	72,960
Total expenditures	<u>62,086,261</u>	<u>48,058,800</u>	<u>(14,027,461)</u>	<u>52,041,952</u>
Net change in fund balances	<u>\$ —</u>	<u>(1,000)</u>	<u>\$ (1,000)</u>	<u>18,924</u>
Fund balances at beginning of year		<u>154,007</u>		<u>135,083</u>
Fund balances at end of year		<u>\$ 153,007</u>		<u>\$ 154,007</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Food Service Special Revenue Fund  
 Comparative Balance Sheet  
 as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
Assets		
Cash and investments	\$           –	\$ 4,525,578
Receivables		
Due from other governmental units	12,163,210	932,663
Other	84,391	1,800
Inventories	4,086,042	1,587,304
Prepaid items	<u>41,597</u>	<u>8,157</u>
Total assets	<u>\$ 16,375,240</u>	<u>\$ 7,055,502</u>
Liabilities		
Accounts payable	\$ 942,515	\$ 305,378
Accrued expenditures	1,060,993	896,541
Due to other funds	<u>7,407,387</u>	<u>–</u>
Total liabilities	9,410,895	1,201,919
Fund balances		
Nonspendable for inventories	4,086,042	1,587,304
Nonspendable for prepaid items	41,597	8,157
Restricted for food service	<u>2,836,706</u>	<u>4,258,122</u>
Total fund balances	<u>6,964,345</u>	<u>5,853,583</u>
Total liabilities and fund balances	<u>\$ 16,375,240</u>	<u>\$ 7,055,502</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Food Service Special Revenue Fund  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
 Budget and Actual  
 Year Ended June 30, 2020  
 (With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020		Over (Under) Budget	2019
	Budget	Actual		Actual
Revenues				
Local sources				
County and other	\$ 78,806	\$ 81,506	\$ 2,700	\$ 194,857
State	1,969,109	1,969,109	–	996,438
Federal	30,483,682	30,467,282	(16,400)	24,061,718
Investment earnings	20,528	20,528	–	58,149
Sales and conversion of assets	1,366,408	1,366,408	–	1,822,072
Total revenues	<u>33,918,533</u>	<u>33,904,833</u>	<u>(13,700)</u>	<u>27,133,234</u>
Expenditures				
Current				
Food service	<u>32,794,237</u>	<u>32,794,071</u>	<u>(166)</u>	<u>27,918,369</u>
Net change in fund balances	<u>\$ 1,124,296</u>	1,110,762	<u>\$ (13,534)</u>	(785,135)
Fund balances at beginning of year		<u>5,853,583</u>		<u>6,638,718</u>
Fund balances at end of year		<u>\$ 6,964,345</u>		<u>\$ 5,853,583</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Community Service Special Revenue Fund  
 Comparative Balance Sheet  
 as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
<b>Assets</b>		
Cash and investments	\$ 4,980,862	\$ 4,585,597
Receivables		
Current taxes	2,388,983	2,228,035
Delinquent taxes	50,296	52,738
Due from other governmental units	2,623,652	3,235,024
Other	19,234	81,352
Prepaid items	<u>2,575</u>	<u>2,215</u>
Total assets	<u><u>\$ 10,065,602</u></u>	<u><u>\$ 10,184,961</u></u>
<b>Liabilities</b>		
Accounts payable	\$ 701,965	\$ 735,092
Accrued expenditures	1,455,960	1,653,610
Due to other governmental units	3,937	-
Unearned revenue	<u>234,625</u>	<u>440,254</u>
Total liabilities	2,396,487	2,828,956
<b>Deferred inflows of resources</b>		
Property taxes levied for subsequent year	3,825,579	3,768,442
Unavailable revenue – delinquent taxes	<u>41,587</u>	<u>41,378</u>
Total deferred inflows of resources	3,867,166	3,809,820
<b>Fund balances</b>		
Nonspendable for prepaid items	2,575	2,215
Restricted for		
Adult basic education	1,004,626	560,605
School readiness	2,002,576	1,774,569
Community education	-	633,867
ECFE	637,039	295,667
Community service	457,539	279,262
Unassigned for		
Community education restricted account deficit	<u>(302,406)</u>	<u>-</u>
Total fund balances	<u><u>3,801,949</u></u>	<u><u>3,546,185</u></u>
Total liabilities, deferred inflows of resources, and fund balances	<u><u>\$ 10,065,602</u></u>	<u><u>\$ 10,184,961</u></u>



INDEPENDENT SCHOOL DISTRICT NO. 625

Community Service Special Revenue Fund  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
 Budget and Actual  
 Year Ended June 30, 2020  
 (With Comparative Amounts for the Year Ended June 30, 2019)

	2020		Over (Under)	2019
	Budget	Actual	Budget	Actual
Revenues				
Local sources				
Property taxes	\$ 3,779,160	\$ 3,716,328	\$ (62,832)	\$ 3,610,332
County and other	6,933,879	5,389,313	(1,544,566)	6,317,160
State	16,538,456	16,315,580	(222,876)	16,845,904
Federal	2,306,607	1,930,258	(376,349)	2,679,352
Investment earnings	10,000	50,742	40,742	58,149
Sales and conversion of assets	–	1,397	1,397	3,081
Total revenues	<u>29,568,102</u>	<u>27,403,618</u>	<u>(2,164,484)</u>	<u>29,513,978</u>
Expenditures				
Current				
Pupil support services	1,135,531	989,855	(145,676)	1,123,730
Community service	28,503,139	26,157,999	(2,345,140)	28,517,914
Total expenditures	<u>29,638,670</u>	<u>27,147,854</u>	<u>(2,490,816)</u>	<u>29,641,644</u>
Net change in fund balances	<u>\$ (70,568)</u>	255,764	<u>\$ 326,332</u>	(127,666)
Fund balances at beginning of year		<u>3,546,185</u>		<u>3,673,851</u>
Fund balances at end of year		<u>\$ 3,801,949</u>		<u>\$ 3,546,185</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Capital Projects Fund  
 Comparative Balance Sheet  
 as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
Assets		
Restricted cash and investments for capital projects	\$ 111,458,092	\$ 45,296,316
Receivables		
Other	<u>90,659</u>	<u>73,465</u>
Total assets	<u>\$ 111,548,751</u>	<u>\$ 45,369,781</u>
Liabilities		
Accounts payable	\$ 12,667,509	\$ 15,208,492
Accrued expenditures	112,855	57,781
Due to other funds	<u>8,877,423</u>	<u>54,388,914</u>
Total liabilities	<u>21,657,787</u>	<u>69,655,187</u>
Fund balances (deficit)		
Restricted for		
Projects funded by certificates of participation	79,874,984	387,902
Capital projects	10,015,980	-
Unassigned	<u>-</u>	<u>(24,673,308)</u>
Total fund balances (deficit)	<u>89,890,964</u>	<u>(24,285,406)</u>
Total liabilities and fund balances	<u>\$ 111,548,751</u>	<u>\$ 45,369,781</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Capital Projects Fund  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
 Budget and Actual  
 Year Ended June 30, 2020  
 (With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020		Over (Under) Budget	2019
	Budget	Actual		Actual
Revenues				
Local sources				
County and other	\$ –	\$ 90,961	\$ 90,961	\$ 206,476
Investment earnings	–	1,028,699	1,028,699	1,001,043
Total revenues	–	1,119,660	1,119,660	1,207,519
Expenditures				
Capital outlay	71,796,998	38,027,252	(33,769,746)	82,930,502
Debt service				
Issue costs and fiscal charges	–	1,192,942	1,192,942	225,175
Total expenditures	71,796,998	39,220,194	(32,576,804)	83,155,677
Excess (deficiency) of revenue over expenditures	(71,796,998)	(38,100,534)	33,696,464	(81,948,158)
Other financing sources				
Building bonds issued	15,000,000	15,000,000	–	15,000,000
Certificates of participation issued	135,000,000	127,895,000	(7,105,000)	–
Premium on debt issued	–	9,381,904	9,381,904	1,156,048
Total other financing sources	150,000,000	152,276,904	2,276,904	16,156,048
Net change in fund balances	<u>\$ 78,203,002</u>	114,176,370	<u>\$ 35,973,368</u>	(65,792,110)
Fund balances (deficit) at beginning of year		<u>(24,285,406)</u>		<u>41,506,704</u>
Fund balances (deficit) at end of year		<u>\$ 89,890,964</u>		<u>\$ (24,285,406)</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Debt Service Fund  
Comparative Balance Sheet  
as of June 30, 2020 and 2019

	<u>2020</u>	<u>2019</u>
Assets		
Cash and investments	\$ 27,281,098	\$ 27,816,629
Restricted cash and investments for debt service	33,653,629	31,790,072
Receivables		
Current taxes	29,554,770	24,250,358
Delinquent taxes	548,614	577,003
Due from other governmental units	12,482	11,322
Other	220,951	215,160
	<u>                    </u>	<u>                    </u>
Total assets	<u>\$ 91,271,544</u>	<u>\$ 84,660,544</u>
Liabilities		
Accounts payable	\$ 7,000	\$ 7,000
Unearned revenue	1,496	1,496
Total liabilities	<u>8,496</u>	<u>8,496</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	47,327,294	41,016,448
Unavailable revenue – delinquent taxes	452,594	453,370
Total deferred inflows of resources	<u>47,779,888</u>	<u>41,469,818</u>
Fund balances		
Restricted for		
Bond refunding	17,322,728	17,498,656
QSCB payments	16,550,885	14,505,751
Debt service	9,609,547	11,177,823
Total fund balances	<u>43,483,160</u>	<u>43,182,230</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 91,271,544</u>	<u>\$ 84,660,544</u>

INDEPENDENT SCHOOL DISTRICT NO. 625

Debt Service Fund  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances –  
 Budget and Actual  
 Year Ended June 30, 2020  
 (With Comparative Actual Amounts for the Year Ended June 30, 2019)

	2020		Over (Under) Budget	2019
	Budget	Actual		Actual
Revenues				
Local sources				
Property taxes	\$ 41,133,116	\$ 40,453,972	\$ (679,144)	\$ 38,564,621
County and other	500,000	528,606	28,606	513,066
State	–	118,283	118,283	113,221
Federal	940,483	940,382	(101)	940,484
Investment earnings	1,000,000	1,112,207	112,207	1,525,904
Total revenues	<u>43,573,599</u>	<u>43,153,450</u>	<u>(420,149)</u>	<u>41,657,296</u>
Expenditures				
Debt service				
Principal payments	27,495,000	26,430,000	(1,065,000)	24,545,000
Interest	16,401,984	16,449,197	47,213	15,842,999
Issue costs and fiscal charges	250,000	90,727	(159,273)	25,501
Total expenditures	<u>44,146,984</u>	<u>42,969,924</u>	<u>(1,177,060)</u>	<u>40,413,500</u>
Excess (deficiency) of revenues over expenditures	(573,385)	183,526	756,911	1,243,796
Other financing sources (uses)				
Refunding debt issued	–	8,810,000	8,810,000	–
Premium on refunding debt issued	–	1,112,404	1,112,404	–
Principal payments by refunded bond escrow agent	–	(9,805,000)	(9,805,000)	(22,085,000)
Total other financing sources (uses)	<u>–</u>	<u>117,404</u>	<u>117,404</u>	<u>(22,085,000)</u>
Net change in fund balances	<u>\$ (573,385)</u>	<u>300,930</u>	<u>\$ 874,315</u>	<u>(20,841,204)</u>
Fund balances at beginning of year		<u>43,182,230</u>		<u>64,023,434</u>
Fund balances at end of year		<u>\$ 43,483,160</u>		<u>\$ 43,182,230</u>

THIS PAGE INTENTIONALLY LEFT BLANK